

EXECUTIVE CABINET

Day: Wednesday
Date: 28 August 2019
Time: 2.00 pm
Place: Committee Room 2 - Tameside One

Item No.	AGENDA	Page No
1	APOLOGIES FOR ABSENCE	
	To receive any apologies for the meeting from Members of the Executive Cabinet.	
2	DECLARATIONS OF INTEREST	
	To receive any declarations of interest from Members of Executive Cabinet.	
3	ITEMS FOR EXCLUSION OF PRESS AND PUBLIC	
	To determine any items on the agenda, if any, where the public are to be excluded from the meeting.	
4	MINUTES	
4a	EXECUTIVE CABINET	1 - 6
	To consider the minutes of the Executive Cabinet meeting held on 24 July 2019 to be signed by the Chair as a correct record (Minutes attached).	
4b	STRATEGIC COMMISSIONING BOARD	7 - 10
	To receive the minutes of the Strategic Commissioning Board meeting held on 24 July 2019.	
4c	GREATER MANCHESTER COMBINED AUTHORITY	11 - 48
	To receive the minutes of the Greater Manchester Combined Authority meetings held on 28 June and 26 July 2019.	
5	ITEMS CONSIDERED BY THE STRATEGIC COMMISSIONING BOARD	
5a	CORPORATE PLAN PERFORMANCE UPDATE	49 - 54
	To consider the attached report of the Executive Leader/Director of Governance and Pensions.	
6	CORPORATE RESOURCES ITEMS	
6a	MONTH 3 CONSOLIDATED FINANCIAL MONITORING REPORT	55 - 102
	To consider the attached report of the Executive Member (Finance and Economic Growth)/Director of Finance.	

From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Michael Garraway, to whom any apologies for absence should be notified.

Item No.	AGENDA	Page No
6b	CAPITAL MONITORING Q1 2019/20	103 - 134
	To consider the attached report of the Executive Member (Finance and Economic Growth)/Director of Finance.	
6c	COUNCIL TAX SUPPORT SCHEME 2020 TO 2021	135 - 142
	To consider the attached report of Executive Member (Finance and Economic Growth)/Assistant Director Exchequer Services	
7	SERVICE OPERATIONAL ITEMS	
7a	SALE OF FORMER HARTSHEAD HIGH SCHOOL SITE, LEES ROAD, ASHTON UNDER LYNE	
	To consider the attached report of the Executive Member (Finance and Economic Growth)/Director of Growth.	
	THIS ITEM WAS WITHDRAWN FROM THE AGENDA	
8	URGENT ITEMS OF BUSINESS	
	To determine whether there are any additional items of business which, by reason of special circumstances, the Chair decides should be considered at the meeting as a matter of urgency.	

From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Michael Garraway, to whom any apologies for absence should be notified.

EXECUTIVE CABINET

24 July 2019

Present: Councillors Warrington (Chair), Bray Cooney, Fairfoull, Feeley, Gwynne, Kitchen Ryan, and Wills.

In Attendance: Kathy Roe – Director of Finance
Sandra Stewart – Director of Governance and Pensions
Jessica Williams – Interim Director of Commissioning
Stephanie Butterworth – Director of Adult Services
Ian Saxon – Director of Operations and Neighbourhoods
Jeanelle De Gruchy – Interim Director of Commissioning
Emma Varnam – Assistant Director of Operations and Neighbourhoods
Tom Wilkinson – Assistant Director of Finance
Tim Rainey – Assistant Director of Digital Services

15 DECLARATIONS OF INTEREST

There were no declarations of interest.

16 EXECUTIVE CABINET

Consideration was given to the minutes of the meeting of Executive Cabinet held on 26 June 2019.

RESOLVED

That the minutes of the meeting of Executive Cabinet held on 26 June 2019 be approved as a correct record.

17 STRATEGIC COMMISSIONING BOARD

Consideration was given to the minutes of the meeting of Executive Cabinet held on 26 June 2019. Councillor Gwynne was noted to have been omitted from being present at the meeting.

RESOLVED

That with the inclusion of Councillor Gwynne being present that the minutes of the meeting of the Strategic Commissioning Board held on 26 June 2019 be noted.

18 STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

Consideration was given to the minutes of the meeting of the Strategic Planning and Capital Monitoring Panel meeting held on 8 July 2019. Approval was sought for recommendations of the Strategic Planning and Capital Monitoring Panel arising from the meeting.

RESOLVED

- (i) **The minutes of the meeting of the Strategic Planning and Capital Monitoring Panel held on 8 July 2019, be noted.**
- (ii) **That the following recommendations be approved:**

CAPITAL OUTTURN 2018/19

- a) **That the reprofiling of £5.810m of capital budgets as set out in Appendix 3 to reflect up to date investment profiles be approved.**

- b) That the changes to the Capital Programme as set out in Appendix 1 be approved.
- c) The updated Prudential Indicator position set out in Appendix 5 be approved.

CAPITAL PROJECTS GROWTH

- a) That a sum of £1.137m of 2019/2020 funding from Ministry of Housing, Communities and Local Government for adaptations as detailed within the submitted report be approved.
- b) That a sum of £0.200m for non-adaptations as set out in sections 2.7 and 2.9 of the submitted report be approved.
- c) That the corporate landlord capital expenditure associated with statutory compliance capital work of £0.156m as detailed within section 2.22 of the submitted report, be approved.
- d) That the section 106 education contribution of £0.069m as detailed in 2.30 of the submitted report be approved.
- e) That £0.100m of the £10.000m earmarked budget for Ashton Town Hall is released to fund further market testing and feasibility works

INVESTING IN CHILDREN'S PLAYGROUNDS

- a) That Executive Cabinet be recommend to approve the £600,000 spend for the children's playgrounds as detailed within the report.

LEISURE ASSETS CAPITAL INVESTMENT PROGRAMME

- a) That Executive Cabinet be recommended to approve the floodlight replacement scheme off Richmond Street in Ashton subject to funding from Sport England and East Cheshire Harriers being provided as detailed within the submitted report.

EDUCATION CAPITAL PROGRAMME - UPDATE

- a) To approve the proposed changes to the Education Capital Programme, as outlined in Appendix 1 (Basic Need Funding Schemes) and Appendix 2 (School Condition Allocation Funding Schemes) of the submitted report.
- b) That the risks highlighted in Section 5 of the report are noted.
- c) That additional Devolved Formula Capital of £685,902 for 2018/19 and £344,294 2019/20 Devolved Formula Capital to be added to the Council's capital programme and thereon made available to schools on request, as referenced in section 2.9 of the submitted report, be approved.
- d) That £4,842,699 2019/20 Basic Need allocation and £1,153,000 of 2019/20 School Condition grant to be added to the Council's capital programme, as referenced in section 2.4 and 2.7 respectively of the submitted report, be approved.

OPERATIONS AND NEIGHBOURHOODS CAPITAL

- a) That the additional capital grant funding set out in paragraph 3.7, Table 4 of the submitted report be approved.

19 UPDATE ON HOMELESSNESS, ROUGH SLEEPING IN TAMESIDE & THE A BED EVERY NIGHT SERVICE

Consideration was given to a report of the Executive Member (Housing, Planning and Employment)/Assistant Director (Operations and Neighbourhoods) which provided an update on rough sleeping in Tameside, the work undertaken to tackle rough sleeping and the A Bed Every Night service. The report had been considered by the Strategic Commissioning Board, which had recommended approval of the recommendations.

The Assistant Director of Operations and Neighbourhoods explained that homelessness and rough sleeping had significantly increased over the past decade, both regionally and nationally as well as locally within Tameside. Government figures showed that there were 1768 people sleeping rough in England in 2010, a figure which rose to 4677 by 2018. Although the figures were much higher in city centre locations, every town and borough in the UK had its own rough sleeping problem, in Tameside, there were 7 people rough sleeping across the whole borough in 2012, but this had risen to 42 by 2017.

In 2018/19, Tameside Council had successfully applied for a grant under a new scheme announced by the Ministry of Housing, Community & Local Government, called the Rough Sleeping Initiative. The 2018/19 grant was £309,115 and was used to implement several schemes designed to tackle rough sleeping in Tameside during 2018/19. The schemes funded by this grant included the employment of specific members of staff tasked with co-ordinating work to tackle rough sleeping, additional outreach workers, additional accommodation units, winter provision and a rent guarantor scheme. The RSI work had been closely monitored by Ministry of Housing, Community & Local Government and Tameside had recently been granted a further £420,000 for 2019/20.

The Mayor of Greater Manchester in May 2017 made tackling homelessness and rough sleeping a top priority. As part of his pledge to tackle rough sleeping, he started the Mayor's Homelessness fund, a charitable fund designed from the outset to help deal with homelessness and rough sleeping across Greater Manchester. In spring 2018, the Greater Manchester Mayor approached all 10 Greater Manchester authorities with a proposal to introduce a new scheme called A Bed Every Night. The Mayor asked for assistance from the Authorities in offering a bed in a safe, warm environment every night between 1 November 2018 and 31 March 2019 for anyone who was rough sleeping. After considering and rejecting a number of possible options, the old library building in the grounds of Ryecroft Hall had been identified as a suitable location. By late February, the service was accommodating between 32 and 36 people every night.

The Assistant Director of Operations and Neighbourhoods highlighted that the success of the scheme at Ryecroft Hall was due to the cooperation between the Council and NHS providing wrap around services on a long-term commitment. To continue the success of the scheme a number of existing issues were required addressing including the continued suitability of Ryecroft Hall as a suitable location.

RESOLVED

- (i) That the success of the A Bed Every Night service and wider rough sleeping service be noted.**
- (ii) That the immediate identification of an alternative venue for the A Bed Every Night service be approved.**
- (iii) That the delivery of A Bed Every Night service at Ryecroft Library be cease and transferred to a new location as soon as practically possible.**
- (iv) That the announcement of financial support for the A Bed Every Night service from the Greater Manchester Joint Commission Board allowing for a joined up response across the public sector of healthcare and housing need be welcomed.**

20 MONTH 2 CONSOLIDATED REVENUE MONITORING REPORT

Consideration was given to a report of the Executive Member for Finance & Economic Growth / Director of Finance providing an overview on the financial position of the Tameside and Glossop economy in 2019/20. For the year to 31 May 2019 the report forecast that service expenditure would exceed the approved budget in a number of areas, due to a combination of cost pressures and non-delivery of savings.

It was explained that for the 2019/20 financial year the Integrated Commissioning Fund was forecast to spend £619,213k, against a net budget of £613,693k, a forecast overspend of £5,520k.

It was stated that two months into the new financial year the report was an early look at emerging issues. A detailed monitoring report would be prepared at month 3 but there were already some significant budgetary pressures in Children's Services, and continuing income shortfalls in Growth and Operations and Neighbourhoods. Urgent action was needed to address these pressures or identify additional savings if the financial plan for 2019/2020 was to be delivered.

RESOLVED

That the report be noted.

21 ESTABLISHING A VENTURE FUND FOR INVEST TO SAVE OPPORTUNITIES

Consideration was given to a report of the Executive Member (Finance and Economic Growth) / Assistant Director of Finance, seeking approval of the creation of an Investment Fund and the transfer of £1 million from the Service Improvement Reserve into the Investment Fund.

The Assistant Director of Finance stated that the Council and Tameside and Glossop CCG were leading on the public service reform in the locality and initiatives to better align services focused on the delivery of outcomes that were best for residents. Simultaneously the delivery of savings and efficiencies was becoming an increasingly difficult process after 9 years of austerity. One of the reasons cited for non-delivery of savings was due to the lack of capacity to deliver some projects in addition to delivering normal operations.

The report sought to formally establish a fund to provide some capacity to deliver new savings and efficiencies for 2019/20 and beyond and to allow investment in the delivery of the public service reform required. It was proposed that £1m be earmarked from the Service Improvement Reserve to create a specific Investment Fund to facilitate the delivery of public sector reform and the savings required to deliver a balanced budget. The operating arrangements of the fund were set out in the report to ensure that the funding was allocated fairly and that the rationale for using this funding was sound and robust.

RESOLVED

- (i) That approval be given to the transfer £1m from Service Improvement Reserve to create an Investment Fund that is reviewed and assessed as part of future annual budget processes.**
- (ii) That delegated authority subject to an executive decision is given to the Director of Finance, the Executive Member for Finance & Growth and the Clinical Lead for Finance for Tameside and Glossop CCG, together with the relevant Executive Member and/or Clinical lead to approve funding from the Investment Fund reserve to support the delivery of savings and public service reform. This will be subject to the Executive Decision providing satisfactorily robust business case and implementation plan been prepared, which demonstrates the investment will enable the delivery of future savings.**
- (iii) That the level of the Investment Fund be reviewed as part of the annual budget setting process.**

22 GREATER MANCHESTER COMBINED AUTHORITY FULL FIBRE NETWORK PROGRAMME

Consideration was given to a report of the Executive Leader / Assistant Director of Digital Services which sought approval for the Council, as part of the Greater Manchester Open Fibre Alliance Consortium, a bid for the Greater Manchester Combined Authority Local Full Fibre Network Project.

The Assistant Director of Digital Services advised that in March 2018, Greater Manchester secured 25% of the total UK Local Full Fibre wave 2 funding which would be used to connect over 1300

public sector sites across Greater Manchester. The Local Full Fibre Programme would have a transformational impact on digital infrastructure in Greater Manchester leading to an increase of full fibre coverage from 2% to around 25% within three years. The existing arrangements for Manchester City Council and Tameside were different than the other 8 Greater Manchester Authorities. As part of the overall £23.8m funding awarded by the Department of Digital, Media, Culture and Sport to Greater Manchester, £2.5m was being transferred to Tameside to continue developing the existing dark fibre infrastructure and £835k for Manchester City Council to upgrade existing building connections to fibre.

A supplier questionnaire for the Greater Manchester Combined Authority Local Full Fibre Network Project had been issued in Mid-April with a closing date on 13 May 2019. The supplier questionnaire process required potential suppliers to have a least 3 years financial records which prevented the Tameside Cooperative from applying in its own right having been formed in February 2018. In view of this a consortium led by Tameside MBC with Cooperative Network Infrastructure Ltd, formerly known as the Tameside Digital Infrastructure Cooperative, and additional contributions from other consortium members completed and submitted the supplier questionnaire. The consortium name was the Greater Manchester Open Fibre Alliance. Greater Manchester Open Fibre Alliance consortium was not a legal construct but a nexus of Cooperative Network Infrastructure members who were willing to pool assets, skills and resources to develop a final bid document and if successful deliver and operate the new digital infrastructure for Greater Manchester. Having been successful with the initial supplier questionnaire a full response to the tender must be submitted by 24 July 2019. Once the contracts were awarded by Greater Manchester Combined Authority it is envisaged work to construct the new network(s) would commence in October 2019.

Executive Cabinet were advised that clarification was required as to an issue in terms of state aid. It was proposed that £15m will go into the ducting, which will be owned by the Co-operative, £5m by the Council and £5m each from two others, all of whom would get return on this investment. A full state aid test would be required to determine if the Cooperative members were in receipt of an economic advantage, which could not have been obtained under normal market conditions.

RESOLVED

- (i) That Executive Cabinet approves the Council, joining in, as part of the Greater Manchester Open Fibre Alliance (Greater Manchester Open Fibre Alliance) Consortium, a bid for the Greater Manchester Combined Authority Local Full Fibre Network (Local Full Fibre) Project, on the basis that further key decisions will follow on funding should the Greater Manchester Open Fibre Alliance Consortium be successful in the bid.**
- (ii) That the Assistant Director of Digital Services be authorised to enter into the Greater Manchester Open Fibre Alliance (Greater Manchester Open Fibre Alliance) Consortium Memorandum of Understanding attached at Appendix 2 of the submitted report, noting that other than confidentiality clauses it is not a legally binding document.**
- (iii) That a report updating Executive Cabinet on the bid together with an update on the further due diligence and in particular state aid matters be brought to a future meeting.**

23 SCHOOLS STRATEGY UPDATE

Consideration was given to a report of the Executive Member (Life Long Learning, Equalities, Culture and Heritage) / Assistant Director (Education) / Assistant Director (Finance), which provided an update on the implementation of the schools strategy agreed by Executive Cabinet in August 2018. This strategy assertively redefined and restated the Councils role in education and in relation to schools. The strategy emphasised the need for the Council to become an honest and intelligent broker of school support as well as the glue in the system for schools linking wider children's services to the education system.

In agreeing the strategy Members sought legal advice on the strength of the Department for Education's covenants / commitments set out in their standard documentation and the risks that would be retained by the Council, to enable the Cabinet to review its current stance on academisation of Private Finance Initiative. The report provided an update in two parts, firstly, on the implementation of the Schools Strategy and secondly, in relation to the academisation of Private Finance Initiative schools.

RESOLVED

That the report be deferred to a future meeting of the Executive Cabinet.

24 REVIEW OF PARKING IN ASHTON TOWN CENTRE AND FUTURE BOROUGH WIDE PARKING OPTIONS

Consideration was given to a report of the Executive Member (Transport and Connectivity)/Assistant Director (Operations and Neighbourhoods) which explained that following the introduction of the Cashless Parking System in Ashton Town Centre, and in accordance with the approval by Strategic Planning and Capital Monitoring Panel, a review of the scheme had been undertaken and an emergency decision was made to suspend the scheme until a revised report could be submitted.

The report looked at the options available to the Council in relation to traffic regulation orders in Ashton town centre. It was explained that there were four options available to the Council:

- Option 1 Reinstatement of the cashless parking system as originally designed.
- Option 2 Remove the cashless parking system and continue with unregulated parking.
- Option 3 Remove the cashless parking system and return to the free limited waiting parking (one hour, no return in two hours).
- Option 4 Introduce Pay and Display machines on-street and retain the cashless system as a means of payment.

For all of the options, the recommendation was to complete the installation of bollards within the town centre as a measure of security and to introduce the operation of these bollards after a communications exercise with local councillors and businesses.

As part of the initial support for the scheme, the Panel had asked for the scheme to be reviewed at 6, 12 and 18 month periods which indicated the willingness to provide the most appropriate solution for parking options in Ashton-Under-Lyne and this is why the report has been brought forward.

The report stated that Option 3 was the preferred option due to the level of complaints received against the scheme. This option proposed the reinstatement of the one hour free parking (with no return in two hours) and no necessity for the App based system.

RESOLVED

- (i) That the Cashless Parking Scheme be withdrawn from 'on-street' and an advertisement for the revocation of the associated traffic regulation order be published.**
- (ii) That replacement of the scheme with one hour free parking and no return within two hours (Option 3), and advertise the associated traffic regulation order be approved.**
- (iii) That the completion of the installation of bollards within the town centre be approved as a measure of security and the introduction of the operation of these bollards begin after a communications exercise with Local Councillors and businesses.**

CHAIR

STRATEGIC COMMISSIONING BOARD

Wednesday, 24 July 2019

Present: Dr Ashwin Ramachandra (Chair) – NHS Tameside and Glossop CCG
Councillor Brenda Warrington – Tameside MBC
Councillor Warren Bray – Tameside MBC
Councillor Gerald Cooney – Tameside MBC
Councillor Bill Fairfoull – Tameside MBC
Councillor Leanne Feeley – Tameside MBC
Councillor Allison Gwynne – Tameside MBC
Councillor Oliver Ryan – Tameside MBC
Councillor Eleanor Wills – Tameside MBC
Steven Pleasant – Tameside MBC Chief Executive and Accountable Officer for NHS Tameside and Glossop CCG
Dr Christine Ahmed – NHS Tameside and Glossop CCG
Dr Jamie Douglas – NHS Tameside and Glossop CCG
Dr Vinny Khunger – NHS Tameside and Glossop CCG
Carol Prowse – NHS Tameside and Glossop CCG

In Attendance: Kathy Roe – Director of Finance
Sandra Stewart – Director of Governance and Pensions
Jessica Williams – Interim Director of Commissioning
Stephanie Butterworth – Director of Adult Services
Ian Saxon – Director of Operations and Neighbourhoods
Jeanelle De Gruchy – Interim Director of Commissioning
Emma Varnam – Assistant Director of Operations and Neighbourhoods

Apologies for Absence: Dr Asad Ali - NHS Tameside and Glossop CCG

16 DECLARATIONS OF INTEREST

There were no declarations of interest submitted by Members of the Strategic Commissioning Board.

17 MINUTES

Consideration was given to the minutes of the meeting of Strategic Commissioning Group held on 26 June 2019.

RESOLVED

That subject to the addition of Councillor Gwynne to those members present the Minutes of the previous meeting held on 26 June 2019 were approved as a correct record.

18 MONTH 2 CONSOLIDATED REVENUE MONITORING REPORT

Consideration was given to a report of the Executive Member for Finance & Economic Growth/Director of Finance providing an overview on the financial position of the Tameside and Glossop economy in 2019/20. For the year to 31 May 2019 the report forecast that service expenditure would exceed the approved budget in a number of areas, due to a combination of cost pressures and non-delivery of savings.

It was explained that for the 2019/20 financial year the Integrated Commissioning Fund was forecast to spend £619,213k, against a net budget of £613,693k, a forecast overspend of £5,520k. It was stated that two months into the new financial year the report was an early look at emerging issues. A detailed monitoring report would be prepared at month 3 but there were already some significant budgetary pressures in Children's Services, and continuing income shortfalls in Growth and Operations and Neighbourhoods. Urgent action was needed to address these pressures or identify additional savings if the financial plan for 2019/2020 was to be delivered.

RESOLVED

That the report be noted.

19 FIVE YEAR FORWARD VIEW FOR MENTAL HEALTH BUSINESS CASE

Consideration was given to a report of the Clinical Lead for Mental Health/Interim Director of Commissioning which sought approval for funding to schemes to meet the expected standards required within the Five Year Forward View for Mental Health 2016, which have been reiterated in the NHS Ten Year Plan 2019. These were:-

- Early Intervention in Psychosis – increasing capacity within the Early Intervention Team
- Psychological Therapy (IAPT) – increasing capacity to provide interventions for common mental health disorders
- Crisis Care – providing alternatives to admission and expanding integrated support for mental health within physical healthcare services.

In January 2018 the Strategic Commissioning Board had agreed to commit to improving the mental health of the Tameside and Glossop population by agreeing to prioritise increasing investment in mental health to improve parity of esteem and to prioritise investment in mental health services from now until 2021. This was to be done on a phased basis in order to support the following objectives:

- Affordability
- Development of robust business cases for each scheme
- Phased approach to building complex services
- Recognition of the time lag in recruitment to mental health posts.

In response to Members questions it was reported that each scheme would only be deliverable once staff had been appointed to roles, Pennine Care were preparing for work to begin in line with funding availability.

RESOLVED

That the identified funding be allocated as follows:

	2019/20	2020/21	2021/22
Early Intervention in Psychosis	£100,000	£200,000	£200,000
Team capacity			
IAPT Practitioner capacity	£159,000	£259,000	£349,000
Mental Health Crisis Care	£395,500	£1,268,000	£1,268,000

20 NEW SUPPORTED LIVING SCHEMES - ACCOMMODATION FOR PEOPLE WITH A LEARNING DISABILITY

Consideration was given to a report of the Executive Member for Adult Social Care and Population Health/Director of Adult's Services which sought approval of two accommodation schemes, Melbourne Street (Stalybridge) and Hart Street (Droylsden), to increase capacity in the borough for the provision of supported living for adults with a learning disability to live in their own homes.

The Director of Adults explained that the demand for supported living schemes in Tameside was outstripping supply. In addition, the number of people with a learning disability living in costly out of borough places had increased recently, primarily due to the lack of supported accommodation capacity locally to meet need and there was a real concern that without increasing capacity such costly placements would very quickly become long term and the opportunity to return people to supported living in the borough lost.

The two proposed schemes had been discussed over the past six months and would be made available for use by Adult Services in the next 3-18 months.

In response to Members questions it was suggested that the savings offered outweighed the loss of flexibility resulting from entering into longer term arrangements for new accommodation schemes. An assessment of Primary Care needs within the locality of the schemes had been undertaken to ensure availability of resources.

RESOLVED

- (i) That approval is given to progress two accommodation schemes – Melbourne Street (Stalybridge) and Hart Street (Droylsden) – to increase capacity in the borough for the provision of supported living for adults with a learning disability to live in their own homes.**
- (ii) That authority is given to the Director of Adult Services to agree terms in consultation with the Borough Solicitor to enter agreements to use two schemes – Melbourne Street (Stalybridge) and Hart Street (Droylsden) - to deliver 24 hour supported accommodation for people with a learning disability subject to STAR advising on application of the Public Contracts Regulations 2015 before any further work undertaken.**
- (iii) That approval is given to provide the support in each scheme by the in-house Long Term Support Service.**

21 UPDATE ON ROUGH SLEEPING IN TAMESIDE & THE A BED EVERY NIGHT SERVICE

Consideration was given to a report of the Executive Member for Housing, Planning and Employment/Assistant Director of Operations and Neighbourhoods which provided an update on rough sleeping in Tameside, the work undertaken to tackle rough sleeping and the A Bed Every Night service.

The Assistant Director of Operations and Neighbourhoods explained that homelessness and rough sleeping had significantly increased over the past decade, both regionally and nationally as well as locally within Tameside. Government figures showed that there were 1768 people sleeping rough in England in 2010, a figure which rose to 4677 by 2018. Although the figures were much higher in city centre locations, every town and borough in the UK had its own rough sleeping problem, in Tameside, there were 7 people rough sleeping across the whole borough in 2012, but this had risen to 42 by 2017.

In 2018/19, Tameside Council had successfully applied for a grant under a new scheme announced by the Ministry of Housing, Community & Local Government, called the Rough Sleeping Initiative. The 2018/19 grant was £309,115 and was used to implement several schemes designed to tackle rough sleeping in Tameside during 2018/19. The schemes funded by this grant included the employment of specific members of staff tasked with co-ordinating work to tackle rough sleeping, additional outreach workers, additional accommodation units, winter provision and a rent guarantor scheme. The RSI work had been closely monitored by Ministry of Housing, Community & Local Government and Tameside had recently been granted a further £420,000 for 2019/20.

The Mayor of Greater Manchester in May 2017 made tackling homelessness and rough sleeping a top priority. As part of his pledge to tackle rough sleeping, he started the Mayor's Homelessness fund, a charitable fund designed from the outset to help deal with homelessness and rough sleeping across Greater Manchester. In spring 2018, the Greater Manchester Mayor approached all 10

Greater Manchester authorities with a proposal to introduce a new scheme called A Bed Every Night. The Mayor asked for assistance from the Authorities in offering a bed in a safe, warm environment every night between 1 November 2018 and 31 March 2019 for anyone who was rough sleeping. After considering and rejecting a number of possible options, the old library building in the grounds of Ryecroft Hall had been identified as a suitable location. By late February, the service was accommodating between 32 and 36 people every night.

The Assistant Director of Operations and Neighbourhoods highlighted that the success of the scheme at Ryecroft Hall was due to the cooperation between the Council and NHS providing wrap around services on a long-term commitment. To continue the success of the scheme a number of existing issues were required addressing including the continued suitability of Ryecroft Hall as a suitable location.

RESOLVED

- (i) That the success of the A Bed Every Night service and wider rough sleeping service be noted.**
- (ii) That Executive Cabinet be recommended to approve the immediate identification of an alternative venue for the A Bed Every Night service.**
- (iii) That Executive Cabinet be recommended the delivery of A Bed Every Night service at Ryecroft Library be cease and transferred to a new location as soon as practically possible.**
- (iv) That the announcement of financial support for the A Bed Every Night service from the Greater Manchester Joint Commission Board allowing for a joined up response across the public sector of healthcare and housing need be welcomed.**

CHAIR

Report To:	EXECUTIVE CABINET
Date:	28 August 2019
Executive Member/ Reporting Officer:	Cllr Brenda Warrington, Executive Leader Steven Pleasant, Chief Executive
Subject:	AGMA EXECUTIVE BOARD MEETINGS / GREATER MANCHESTER COMBINED AUTHORITY
Report Summary:	To inform Members of the issues considered at the recent meetings of the AGMA Executive Board and Greater Manchester Combined Authority meeting. Under the GMCA Constitution there are provisions to ensure that GMCA Executive deliberations and decisions are reported to the ten Greater Manchester Councils. In order to meet this requirement the minutes of AGMA Executive Board/Greater Manchester Combined Authority meetings are reported to Executive Cabinet on a regular basis. The minutes of recent meetings of the AGMA Executive Board and the Greater Manchester Combined Authority are appended for Members information.
Recommendations:	That Members note and comment on the appended minutes.
Links to Community Strategy:	The Constitution and democratic framework provides an effective framework for implementing the Community Strategy.
Policy Implications:	In line with council policies.
Financial Implications: (Authorised by the Section 151 Officer)	There are no budgetary implications other than any specific references made in the AGMA Executive Board/Greater Manchester Combined Authority minutes.
Legal Implications: (Authorised by the Borough Solicitor)	Consideration of the AGMA Executive Board/Greater Manchester Combined Authority minutes helps meet the requirements of the AGMA Constitution and helps to keep Members informed on sub-regional issues and enables effective scrutiny.
Risk Management:	There are no specific risks associated with consideration of the minutes.
Access to Information:	The background papers relating to this report can be inspected by contacting Michael Garraway, Democratic Services Business Manager by:  phone: 0161 342 3178  e-mail: michael.garraway@tameside.gov.uk

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**NOTICE OF DECISIONS AGREED AT THE GMCA MEETING
HELD ON 28 JUNE 2019**

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor David Greenhalgh
Bury	Councilor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Elise Wilson
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor Keith Cunliffe

OTHER MEMBERS IN ATTENDANCE:

Rochdale	Councillor Janet Emsley
Rochdale	Councillor Aasim Rashid
Tameside	Councillor Leanne Feeley

OFFICERS IN ATTENDANCE:

GMCA – Chief Executive	Eamonn Boylan
GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Sue Johnson
Bury	Geoff Little
Oldham	Helen Lockwood
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Trafford	Nikki Bishop
Wigan	Alison McKenzie-Folan
Growth Company	Mark Hughes
GMCA	Simon Nokes
GMCA	Julie Connor
GMCA	Claire Norman

1. APOLOGIES

RESOLVED /-

That apologies were received from Councillor David Molyneux (Wigan) - Keith Cunliffe attending, and Councillor Jenny Bullen (Wigan), Tony Oakman (Bolton Chief Executive) – Sue Johnson attending, Sara Todd (Chief Executive, Trafford Council) – Nikki Bishop attending, Carolyn Wilkins (Chief Executive of Oldham Council) – Helen Lockwood attending.

2. APPOINTMENT OF CHAIR 2019/20

RESOLVED /-

That the appointment of Andy Burnham, as the GM Mayor, under Part 5a, section 4 of the Constitution, as Chair of the GMCA (ex-officio) be noted.

3. APPOINTMENT OF VICE CHAIRS 2019/20

RESOLVED /-

1. That the appointment of Richard Leese and David Greenhalgh as Vice Chairs of the GMCA be noted and that the appointment of Brenda Warrington as a Vice Chair of the GMCA be approved for 2019/20.

4. REVIEW OF THE GMCA CONSTITUTION

RESOLVED/-

1. That the revised constitution be adopted as the Constitution of the GMCA be adopted.
2. That it be noted that the discharge of mayoral functions and the delegation of such responsibilities rests with the Mayor, and that the delegations of mayoral functions (and the arrangements in relation to such) set out in the Constitution are for the information of the GMCA only.
3. That the Monitoring Officer be authorised to make any changes of a typographical nature to the Constitution.

5. GREATER MANCHESTER APPOINTMENTS AND NOMINATIONS 2019/20

RESOLVED /-

1. That the appointment of Julie Connor, Assistant Director Governance & Scrutiny, as the GMCA Secretary be approved.
2. That the portfolio leads and assistants for 2019/20 as allocated by the GM Mayor and GMCA Head of Paid Service be noted.

GMCA Portfolios 2019/20

Portfolio	Holder	Chief Executive
Young People and Cohesion	Rishi Shori	Geoff Little Jon Rouse (joint lead for Children)
Education, Skills, Work and Apprenticeships	Sean Fielding	Joanne Roney
Economy	Richard Leese	Jim Taylor
Transport	Andy Burnham	Eamonn Boylan
Housing, Homelessness and Infrastructure	Paul Dennett	Steve Rumbelow
Green City-Region	Andrew Western	Eamonn Boylan
Culture	David Greenhalgh	Alison McKenzie-Folan
Safe and Strong Communities	Bev Hughes	Carolyn Wilkins
Healthy Lives and Quality Care	Peter Smith Brenda Warrington	Steven Pleasant
Age-Friendly Greater Manchester & Equalities	Brenda Warrington	Pam Smith
Community, Cooperatives and Voluntary Sector	Allen Brett	Pam Smith Andrew Lightfoot
Digital City-Region	Elise Wilson	Sara Todd
Resources & Investment	David Molyneux	Richard Paver
Policy and Reform	Andy Burnham	Eamonn Boylan (Policy) Tony Oakman (Reform)

Portfolio Assistants 2019/20

Local Authority	Nomination 1	Nomination 2
Bolton	Susan Baines	Martyn Cox
Bury	Andrea Simpson	David Jones
Manchester	Bev Craig	Sue Murphy

Oldham	Arooj Shah	Abdul Jabbar
Rochdale	Janet Emsley	Aasim Rashid
Salford	Paula Boshell	John Merry
Stockport	Tom McGee	Jude Wells
Tameside	Leanne Feeley	Oliver Ryan

Trafford	Joanne Harding	Cath Hynes	
Wigan	Jenny Bullen	Terry Halliwell	Mark Aldred

3. That the following appointments by GM Local Authorities to the Greater Manchester Combined Authority for 2019/20 be noted:

District	Member	Substitute Member
Bolton	David Greenhalgh (Con)	Martyn Cox (Con)
Bury	Rishi Shori (Lab)	Andrea Simpson (Lab)
Manchester	Richard Leese (Lab)	Sue Murphy (Lab)
Oldham	Sean Fielding (Lab)	Arooj Shah (Lab)
Rochdale	Allen Brett (Lab)	Sara Rowbotham (Lab)
Salford	Paul Dennett (Lab)	John Merry (Lab)
Stockport	Elise Wilson (Lab)	Tom McGee (Lab)
Tameside	Brenda Warrington (Lab)	Bill FairFoull (Lab)
Trafford	Andrew Western (Lab)	Catherine Hynes (Lab)
Wigan	David Molyneux (Lab)	Keith Cunliffe (Lab)

4. That the appointment of the following 5 GMCA members (4 Labour & 1 Conservative) to the GMCA Standards Committee for 2019/20 be approved:

Paul Dennett (Lab), David Greenhalgh (Con), Andrew Western (Lab), Brenda Warrington (Lab) and Elise Wilson (Lab)

5. That it be noted that the GMCA in December 2015 appointed 1 Co-opted Independent Member, Geoff Linnell, to act as the Chair of the Standards Committee and 1 Independent Person, Nicole Jackson, to assist the Monitoring Officer and Hearing Panel in dealing with allegations that members of the GMCA have acted in breach of the GMCA's Code of Conduct. The term of office of these appointments is for 4 years with effect from 18 December 2015 and will be reviewed in 2019/20.

6. That the appointment of 5 members to the Board of Greater Manchester Accessible Transport Limited to the Greater Manchester Transport Committee for 2019/20 be delegated to the newly constituted GM Transport Committee.
7. That the appointment of the following 7 GMCA members (6 Labour & 1 Conservative) to the GMCA Resources Committee for 2019/20 be approved:

GM Mayor Andy Burnham (Lab), David Greenhalgh (Con), Richard Leese (Lab), Paul Dennett (Lab), David Molyneux (Lab), Brenda Warrington (Lab) and Elise Wilson (Lab).

8. That the appointment to the Greater Manchester Waste & Recycling Committee (11 Labour, 3 Conservative and 1 Liberal Democrat), from the nominations received from the GM Local Authorities, for 2019/20 up to 30 April 2020 be approved:

District	
Bolton	Adele Warren (Con)
Bury	Alan Quinn (Lab)
Manchester	Rabnawaz Akbar (Lab) Shaukat Ali (Lab)
Oldham	Ateeque Ur-Rehman (Lab) Yasmin Toor (Lab)
Rochdale	Tom Besford (Lab) Susan Emmott (Lab)
Salford	David Lancaster (Lab) Robin Garrido(Con)
Stockport	Roy Driver (Lab) Helen Foster-Grime (Lib Dem)
Tameside	Allison Gwynne (Lab)
Trafford	Judith Lloyd (Lab) Paul Lally (Con)

9. That the GM Waste & Recycling Committee be requested to nominate a Chair of the Committee at the first meeting for consideration by the GMCA in July 2019.
10. That the appointment of the following 4 members (3 Labour & 1 Conservative) to the GMCA Audit Committee, from the nominations received from the GM Local Authorities, 2019/20 up to 30 April 2020 be agreed:

District	Member
Bury	Mary Whitby (Lab)

Manchester	Sarah Russell (Lab)
Oldham	Colin McLaren (Lab)
Trafford	Chris Boyes (Con)
Substitute Members	
Rochdale	Peter Malcolm (Lab)
Wigan	James Grundy (Con)

11. That it be noted that the GMCA appointed Gwyn Griffiths and Catherine Scivier as Independent Members of the GMCA Audit Committee. The term of office of these appointment was for 3 years with effect from June 2017 and would be reviewed in 2019/20.
12. That the following final appointments to the 3 Overview & Scrutiny Committees be agreed for 2019/20, up to 30 April 2020:

Overview and Scrutiny Committee Membership 2019-20

Three Committees of 15 (11 Labour, 3 Conservative, 1 Lib Dem).

CORPORATE ISSUES & REFORM OVERVIEW & SCRUTINY		
1	Bolton	Bob Allen (Con)
2	Bury	Stella Smith (Lab)
3		Tim Pickstone (Lib Dem)
4	Manchester	Ben Clay (Lab)
5	Oldham	Colin McClaren (Lab)
6		Chris Goodwin (Lab)
7	Rochdale	Kallum Nolan (Lab)
8	Salford	Dave Jolley (Lab)
9		Tanya Burch (Lab)
10	Stockport	Dena Ryness (Lab)
11		John McGahan (Con)
12	Tameside	Teresa Smith (Lab)
13	Trafford	Anne Duffield (Lab)
14		Dave Morgan (Cons)
15	Wigan	Joanne Marshall (Lab)

ECONOMY, BUSINESS GROWTH & SKILLS OVERVIEW & SCRUTINY		
1 2	Bolton	Mudasir Dean (Con) Susan Howarth (Lab)
3	Bury	Mary Whitby (Lab)
4 5	Manchester	Luke Raikes (Lab) June Hitchen (Lab)
6	Oldham	George Hulme (Lab)
7 8	Rochdale	Daniel Meredith (Lab) Mike Holly (Con)
9	Salford	Jim King (Lab)
10 11	Stockport	Kerry Waters (Lab) Colin MacAlister (Lib Dem)
12	Tameside	Stephen Homer (Lab)
13	Trafford	Barry Brotherton (Lab)
14 15	Wigan	Charles Rigby (Lab) Michael Winstanley (Con)

HOUSING, PLANNING & ENVIRONMENT OVERVIEW & SCRUTINY		
1	Bolton	John Walsh (Con)
2 3	Bury	Martin Hayes (Lab) Dorothy Gunther (Con)
4 5	Manchester	Mandie Shilton-Godwin (Lab) Jon-Connor Lyons (Lab)
6	Oldham	Barbara Brownridge (Lab)
7	Rochdale	Linda Robinson (Lab)
8	Salford	Sharmina August (Lab)

9 10	Stockport	Janet Mobbs (Lab) Steve Gribbon (Lib Dem)
11 12	Tameside	Mike Glover (Lab) Liam Billington (Con)
13 14	Trafford	Kevin Procter (Lab) Amy Whyte (Lab)
15	Wigan	Fred Walker (Lab)

GMCA Scrutiny Substitutes

	LABOUR	CONSERVATIVE	LIBERAL DEMOCRAT
Bolton	Linda Thomas	Diane Parkinson	n/a
Bury	TBC	n/a	n/a
Manchester	n/a	n/a	Greg Stanton
Oldham	TBC	n/a	Hazel Gloster Sam Al-hamdani
Rochdale	Ray Dutton	Pat Sullivan	n/a
Salford	n/a	Ali Leitner Karen Garrido	n/a
Stockport	n/a	n/a	n/a
Tameside	Adrian Pearce	Ruth Welsh	n/a
Trafford	n/a	Sean Anstee	n/a
Wigan	TBC	Adam Marsh	n/a

13. That the appointment of Joanne Heron as the GMCA Designated Scrutiny Officer be noted.
14. That the appointment to the GM Culture & Social Impact Fund Committee, from the nominations received from GM Local Authorities, for 2019/20 up to 30 April 2020 be approved:

District	Member	Substitute Member
Bolton	Martyn Cox (Con)	To be confirmed
Bury	Joan Grimshaw (Lab)	David Jones (Lab)
Manchester	To be confirmed	Vacancy
Oldham	Norman Briggs (Lab)	Mohammed Alyas (Lab)
Rochdale	Janet Emsley (Lab)	Susan Smith (Lab)
Salford	Stephen Coen (Lab)	David Lancaster (Lab)
Stockport	Kate Butler (Lab)	Tom McGee (Lab)

Tameside	Leanne Feeley (Lab)	Mike Smith (Lab)
Trafford	Jane Baugh (Lab)	Mike Freeman(Lab)
Wigan	Carl Sweeney (Lab)	Bill Clarke (Lab)

15. That the following appointments by the GM Local Authorities to the Health and Care Board for 2019/20 be noted:

District	Member	Substitute Member
Bolton	Susan Baines (Con)	Andrew Morgan (Con)
Bury	Andrea Simpson (Lab)	Vacancy
Manchester	Bev Craig (Lab)	Vacancy
Oldham	Zahid Chauhan (Lab)	No Sub to be appointed
Rochdale	Sara Rowbotham (Lab)	Wendy Cocks (Lab)
Salford	Paul Dennett (Lab)	John Merry (Lab)
Stockport	Jude Wells (Lab)	Elise Wilson (Lab)
Tameside	Brenda Warrington (Lab)	Bill Fairfoull (Lab)
Trafford	Andrew Western (Lab)	Jane Slater (Lab)
Wigan	Peter Smith (Lab)	Keith Cunliffe (Lab)

16. That the following appointment by the GM Local Authorities to the Joint Health Commissioning Board for 2019/20 be noted:

District	Member	Substitute Member
Bolton	Susan Baines (Con)	Andrew Morgan (Con)
Bury	Andrea Simpson (Lab)	Rishi Shori (Lab)
Manchester	Bev Craig (Lab)	Vacancy
Oldham	Zahid Chauhan (Lab)	No Sub to be appointed
Rochdale	Sara Rowbotham (Lab)	Vacancy
Salford	John Merry (Lab)	Gina Reynolds (Lab)
Stockport	Tom McGee (Lab)	Vacancy
Tameside	Brenda Warrington (Lab)	Vacancy
Trafford	Jane Slater (Lab)	Andrew Western(Lab)
Wigan	Keith Cunliffe (Lab)	Vacancy

17. That the appointment of the following four GMCA members to the GM Local Enterprise Partnership for 2019/20 be agreed:

GM Mayor Andy Burnham, Richard Leese, Brenda Warrington and Elise Wilson

18. That the appointment of the following 5 members to the Manchester Growth Company Board for 2019/20 be agreed:

Richard Leese, Paul Dennett, Ebrahim Adia, Arooj Shah and Leanne Feeley

19. That the appointment of the Portfolio Lead for Education, Skills & Work, Sean Fielding, Luthfur Raman (Manchester) and Amanda Peers (Stockport) be appointed to the Skills and Employment Partnership for 2019/20.
20. That the portfolio Lead for Green City Region, Andrew Western be appointed to the Low Carbon Hub.
21. That the appointment of the GM Mayor to the Transport for the North Board be noted.
22. That the appointment of Mark Aldred (Wigan) as a substitute member of the TfN Board be approved.
23. That the appointment of Roger Jones (Salford) to the TfN Scrutiny Committee be approved and that a further member be sought as the substitute member for 2019/20.
24. That the following appointments to the Regional Leaders Board for 2019/20 be agreed:

GM Mayor Andy Burnham, Deputy Mayor Beverley Hughes and Andrew Western
25. That the appointment of the following GMCA members to the Greater Manchester European Structural Fund for 2019/20 be agreed:

Sean Fielding, Sue Murphy, David Molyneux, Keith Cunliffe and Elise Wilson.
26. That the following members from the nominations received GM Local Authorities to the North West Flood and Coastal Committee for 2018/19 be agreed:

District	Member
Bolton	Stuart Haslam (Con)
Bury	Alan Quinn (Lab)
Rochdale	Neil Emmott (Lab)

Those members appointed to be requested to appoint their own substitute.

6. GREATER MANCHESTER TRANSPORT COMMITTEE – ROLES & RESPONSIBILITIES

RESOLVED /-

1. That the establishment of the new GM Transport Committee as a joint committee of the Mayor, 10 GM Local Authorities and GMCA be approved.
2. That the Terms of Reference and Operating Agreement for the Committee as set out in Schedule 1 of the report be approved.

3. That the functions as set out in the Terms of Reference be delegated to the G M Transport Committee.
4. That the appointments to the GM Transport Committee as agreed by the 10 GM Local Authorities at their recent Annual Meetings, detailed in paragraph 3.10 of the report, plus Basat Shiekh, as the substitute member for Manchester City Council, be noted.
5. That it be noted that the GM Mayor is a member of the GM Transport Committee.
6. That it be noted that the GM Mayor would appoint a GMCA member to act as a substitute member to attend meetings of the GM Transport Committee in his absence.
7. That the appointment of Sean Fielding, as the GMCA member, and Allen Brett as the substitute member, to the GM Transport Committee be approved.
8. That the GM Mayor's appointments to the Transport Committee, ensuring the political balance of the Committee (detailed in paragraph 3.11) be noted as follows:

Labour Appointments:

Dzidra Noor, Barry Warner, Liam O'Rourke, Peter Robinson, 1 further Labour appointment to be confirmed

Substitute Labour Appointments:

To be confirmed

Conservative Appointments:

Doreen Dickinson, Roy Walker, Nathan Evens

Substitute Conservative Members:

John Hudson, Linda Holt

Liberal Democrat Members:

Howard Sykes, John Leech

Substitute Liberal Democrat Members:

Angie Clark, David Wilkinson

9. That it be noted that the GM Transport Committee shall select and recommend the appointment of a Chair for agreement at the July 2019 GMCA meeting.

7. SCHEDULE OF MEETINGS 2019/20

RESOLVED /-

That the planned cycle of meetings be approved as outlined below.

Friday 26 July 2019

-

Oldham

August – Recess subject to any urgent business

Friday 27 September 2019	-	Bury
Friday 25 October 2019	-	Salford
Friday 29 November 2019	-	Rochdale
Friday 13 December 2019	-	Manchester
Friday 31 January 2020	-	Tameside
*Friday 14 February 2020	-	Bolton - Budget meeting
Friday 27 March 2020	-	Stockport
April – Recess subject to any urgent business		
Friday 29 May 2020	-	Trafford
Friday 26 June 2020	-	Wigan

GMCA ORDINARY BUSINESS

PART A

8. CHAIR’S ANNOUNCEMENTS AND URGENT BUSINESS

RESOLVED /-

1. That it be noted that the Order regarding the Stockport Mayoral Development Corporation had been laid before Parliament, with a view to coming into effect in approximately 40 days time.
2. That the GMCA record it’s thanks to all those which have been involved in the work leading up to the Mayoral Development Order for Stockport Town Centre West, which could be used as the model for other town centre development across GM.
3. That the GMCA record it’s thanks to all GM Leaders and officers for supporting Football Friday in support of Tackle4MCR to specifically raise money for young homeless people.

9. DECLARATIONS OF INTEREST

RESOLVED /-

That no declarations were received in relation to any item on the agenda.

10. MINUTES OF THE GMCA MEETING HELD ON 31 MAY 2019

RESOLVED /-

That the minutes of the meeting held 31 May 2019 be approved.

11. GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES OF THE MEETINGS HELD IN JUNE 2019

RESOLVED /-

That the minutes of the Economy, Business Growth & Skills Overview & Scrutiny Committee held on 14 June and the Corporate Issues & Reform Overview & Scrutiny Committee held on 18 June 2019 be noted.

12. GMCA AUDIT COMMITTEE - MINUTES OF THE MEETING HELD ON 18 JUNE 2019

RESOLVED /-

That the minutes of the Audit Committee meeting held on 18 June 2019 be noted.

13. BUS REFORM ASSESSMENT UPDATE (KEY DECISION)

CLERKS NOTE: Consideration of this item was deferred pending the discussion of the Private & Confidential Bus Reform Report at Item 28.

14. OUR PASS (KEY DECISION)

RESOLVED/-

1. That the report be noted, including, in particular, the key milestones for delivery and development of Opportunities to date.
2. That it be noted that the name and design of the scheme has been selected by the Greater Manchester Youth Combined Authority after a period of consultation with a range of stakeholder groups.
3. That the ongoing engagement with bus operators to agree the details of reimbursement under the discretionary concessionary scheme that will provide free bus travel to eligible 16-18 year olds in Greater Manchester be noted.
4. That it be noted that, subject to the ongoing engagement with bus operators TfGM is seeking to publish a draft of an updated Local Concessionary Scheme for 'formal' consultation by the end of June 2019.
5. That the ongoing work to identify and secure new funding to offset the cost of the scheme to the public sector, including commercial sponsorship of the opportunity pass be noted.
6. That the primary and secondary objectives of the scheme and development of a supporting monitoring and evaluation framework which will report on as part of the 2020/21 and 2021/22 budget setting process be noted.
7. That it be noted and agreed that the budget of £1million, required to deliver and operate the two year Opportunity Pass Pilot, will be funded from Reserves held in the Mayoral General Budget.
8. That it be noted that there was potential beyond the immediate objectives, in building on a means of rewarding good behaviours of young people and to work with GM local Authorities to do more to widen the scheme to 'looked after' children.

9. That the GMCA record it's thanks to Rose Marley, who was leading the development of Our Pass.

15. THE MAYOR'S CYCLING & WALKING CHALLENGE FUND (MCF) (KEY DECISION)

RESOLVED/-

1. That the work undertaken to update the Bee Network Plan be noted.
2. That it be noted that an updated Bee Network Plan was scheduled to be published at the end of June 2019, following approval by each of the GM Local Authority.
3. That it be noted that, following the publication of the second version of the plan, work will be progressed to inform future prioritisation of the delivery of the Network.
4. That the progress on the first four tranches previously granted Programme Entry for inclusion in the MCF be noted.
5. That the fifth tranche of cycling and walking schemes to be granted Programme Entry for inclusion in the MCF be approved.
6. That the current MCF over-programming position be noted.
7. That the commitment to fund all development costs for all schemes that have been approved for Programme Entry be approved.
8. That the development and application of an assessment matrix to prioritise MCF schemes for delivery be noted.

16. GREATER MANCHESTER HOUSING STRATEGY (KEY DECISION)

RESOLVED/-

1. That the draft Greater Manchester Housing Strategy be approved.
2. That the commissioning of the development of an Implementation Plan for the Strategy be approved.
3. That the GMCA record it's thanks to Salford's City Mayor Paul Dennett for his leadership in the development of the GM Housing Strategy, and to all officers from the GMCA and GM Local Authorities for their work to ensure this Strategy is ready for approval.

17. UPDATE ON ROUGH SLEEPING IN GREATER MANCHESTER (KEY DECISION)

RESOLVED/-

1. That the continuing commitment and progress in tackling rough sleeping across GM be noted.

2. That GM local authorities be requested to agree to prioritise take-up into the Housing First programme and to encourage local engagement.
3. That the funding commitment made by the GM Joint Commissioning Board and the Health & Care Partnership be noted.
4. That local authorities be requested to commit to the roll-out of Phase 2 of A Bed Every Night from 1 July 2019.
5. That the establishment of the GM Homelessness Programme Board be noted.
6. That the GMCA note and welcome the progress in reducing rough sleeping as demonstrated by the 'A Bed Every Night' and local street count data which will be reported to the GMCA on a regular basis going forward.

18. ESTABLISHMENT OF GREATER MANCHESTER DELIVERY TEAM & UTILISATION OF GREATER MANCHESTER HOUSING INVESTMENT FUND SURPLUSES (KEY DECISION)

RESOLVED/-

1. That the establishment of the GM Delivery Team and the use of GM Housing Investment Fund surpluses to fund it at a level indicated in the report be approved in principle.
2. That it be agreed that the formal establishment of the Team, relevant posts and final costs would be referred to the Resources Committee.
3. That the GMCA approve, in principle, the spending of £1.75m of GMHILF surpluses over 3 years to fund the posts identified within the GM Delivery Team and the necessary work to develop proposals as set out in the report.

19. GREATER MANCHESTER "SMART RESIDENT" DATA EXCHANGE PLATFORM TO ENABLE PUBLIC SERVICE (KEY DECISION)

RESOLVED/-

1. That the GMCA support the revised procurement approach for the shared data platform between GMCA and Health & Social Care Partnership (GM HSCP) and Early Years specific capabilities.
2. That authority be delegated to the GMCA Treasurer to approve contract award following the procurement process, where the procurement was a sole GMCA procurement.
3. That authority be delegated to the GMCA Treasurer to work jointly with Salford Royal Foundation Trust, who also has delegated authority from NHS England, via the GM Digital Board, to approve contract award following the procurement process, where the procurement is a co-funded procurement between the GMCA and the GM HSCP.

4. That the GMCA record it's thanks to Councillor Andrew Western for his previous work on Digital City Region portfolio.

20. SOLAR PV COLLECTIVE PURCHASING PILOT FOR GREATER MANCHESTER (KEY DECISION)

RESOLVED /-

1. That the report be noted.
2. That the exploration of the contractual requirements supporting the proposal be approved and that £100k be approved from the retained Business Rates reserve, and that the consequent grants to GM Local Authorities, where appropriate, be approved.
3. That subject to legal advice, authority be delegated to GMCA Treasurer, in consultation with the Portfolio Lead, to proceed with the appointment of a Solar PV Collective Purchasing partner, with a view to commencing with the pilot in September 2019.
4. That the GMCA record it's thanks to Councillor Alex Ganotis for his previous work on the Green City Region portfolio.

21. GREATER MANCHESTER LOCAL INDUSTRIAL STRATEGY (KEY DECISION)

RESOLVED/-

1. That it be noted that the GM Local Industrial Strategy had now been agreed with Government and published on the Government, GMCA, and GM LEP websites.
2. That it be noted that discussions were now underway with Government to agree the process to ensure effective implementation and that an update be submitted to a future GMCA meeting setting out implementation plans in full.
3. That it be noted that work continues across GM to ensure there was a coordinated response to all the recommendations from the Independent Prosperity Review, particularly around the development of the GM response to the forthcoming Spending Review.
4. That it be noted that the Local Industrial Strategy Implementation Plan would be submitted to the GMCA for approval in the Autumn.
5. That the GMCA record it's thanks to Councillor Richard Leese for his leadership on the development of the Strategy, and to John Holden, GMCA for his work and continued engagement with Government.

22. GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP MEMBERSHIP REVIEW

RESOLVED /-

1. That it be noted that the nine existing private sector members' terms of office were renewed for another two year term (those members were Mike Blackburn, David Birch, Lou Cordwell, Juergen Maier, Professor Dame Nancy Rothwell, Lorna Fitzsimons, Fiona Gibson, Mo Isap and Richard Topliss).
2. That it be noted that two new private sector members, Chris Oglesby and Amanda Halford have been invited to join the LEP as full board members.
3. That it be noted the two private sector members, Michael Oglesby and Monica Brij would be standing down from the Board and that they be thanked for their contributions to the GM LEP.

23. GMCA CAPITAL OUTTURN (KEY DECISION)

RESOLVED/-

1. That the 2018/19 outturn capital expenditure compared to the forecast position presented to GMCA in February 2019 be noted.
2. That the addition to the 2019/20 Capital Programme of the Clean Bus Technology programme, to be funded from the £5.98 million grant awarded by the Joint Air Quality Unit Department for Environment, Food and Rural Affairs (Defra) and Department for Transport (DfT) with further details as set out in section 8, be approved.
3. That the grants to the bus operators for Clean Bus Technology be approved on the following, with authority delegated to the GMCA Treasurer to approve minor changes to the amounts awarded if required and delegate TfGM to make the grant payments:

	£000
First Manchester Limited	£2,747
Go Northwest Limited	£549
Greater Manchester Buses South Ltd t/a Stagecoach Manchester	£1,751
Rossendale Transport Limited t/a Rosso	£731
Arriva Northwest Limited	£204
Total	£5,982

4. That the addition of the Air Quality Monitoring Networks (AQMN) programme being delivered by TfGM on behalf of the 10 GM Local Authorities to the capital programme and the awarding of grants to Local Authorities as set out in section 8 and summarized below be approve, with authority delegated to the GMCA Treasurer to approve minor changes to the amounts awarded if required.

Local Authority	£'000
Bolton	£46
Rochdale	£46
Tameside	£70
Wigan	£60
Bury	£45
Stockport	£35
Trafford	£36
Total	£338

24. GMCA REVENUE OUTTURN (KEY DECISION)

RESOLVED/-

1. That it be noted that the Mayoral General revenue outturn position for 2018/19 showed a favourable position of £1.1 million after transfers to Earmarked reserves.
2. That it be noted that the Mayoral General – GM Fire & Rescue revenue outturn position for 2018/19 showed a favourable position of £0.4 million after transfers to Earmarked reserves.
3. That it be noted that the GMCA General Budget revenue outturn position for 2018/19 which showed a favourable position of £0.6 million after transfers to earmarked reserves.
4. That it be noted that the GMCA transport revenue outturn position for 2018/19 was in line with budget after transfers to earmarked reserves.
5. That it be noted that the Waste outturn position for 2018/19 which was in line with budget after transfers to earmarked reserves.
6. That it be noted the TfGM revenue position for 2018/19 is in line with budget after transfers to earmarked reserves.
7. That the transfer to / from Earmarked Reserves as set out in section 5 of the report which were incorporated in the annual accounts be approved.
8. That it be noted that the final outturn position was subject to the completion of the annual external audit, to be finalised by 31 July 2019, which will be reported to the GMCA Audit Committee at its meeting in July 2019.
9. That it be noted that appropriate adjustments to the 2019/20 budget would be submitted to the GMCA in due course.

25. GREATER MANCHESER HOUSING INVESTMENT FUNDS (KEY DECISION)

RESOLVED/-

1. That the GM Housing Investment Loans Fund loan in the table below, as detailed further in this and the accompanying Part B report be approved:

BORROWER	SCHEME	DISTRICT	LOAN
Prestbury Holdings Ltd	Laurel Banks	Trafford	£0.921m

2. That authority be delegated to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.

26. GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVALS (KEY DECISION)

RESOLVED/-

1. That the funding application for PowerLinks Media Limited (convertible loan investment of £500,000) be given conditional approval and progress to due diligence.
2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information in respect of the company, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the investment at a) above.

PART B

27. EXCLUSION OF PRESS AND PUBLIC

RESOLVED/-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

28. BUS REFORM ASSESSMENT UPDATE

RESOLVED/-

1. That the report and assessment including, in particular, the detailed business, economic and financial information included in the assessment be noted.
2. That it be agreed that the proposed franchising scheme is affordable and represents value for money.

29. GREATER MANCHESTER “SMART RESIDENT” DATA EXCHANGE PLATFORM TO ENABLE PUBLIC SERVICE

CLERK’S NOTE: This item was considered in support of the Part A ‘Greater Manchester “Smart Resident” Data Exchange Platform to Enable Public Service at Item 19 above.

RESOLVED/-

That the report be noted.

30. GREATER MANCHESTER HOUSING INVESTMENT FUNDS

CLERK’S NOTE: This item was considered in support of the Part A ‘Greater Manchester Housing Investment Funds at Item 25 above.

RESOLVED/-

That the report be noted.

31. GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVALS

CLERK’S NOTE: This item was considered in support of the Part A ‘Greater Manchester Investment Framework Approvals at Item 26 above.

RESOLVED/-

That the report be noted.

PART A

13. BUS REFORM ASSESSMENT UPDATE

RESOLVED /-

1. That the completion of the assessment of a proposed bus franchising scheme be noted.
2. That authority be delegated to TfGM to carry out final minor amendments to the assessment, which has been shared with members in the accompanying Part B report.
3. That it be agreed to proceed to instruct an independent auditor to provide a report in accordance with section 123D of the Act and to instruct TfGM to carry out all tasks necessary to obtain that report on its behalf.
4. That it be noted that the GMCA & TfGM Chief Executive had received correspondence from One Bus, the Manchester Bus Operators Association and that the Chief Executive had replied.

A link to the full agenda and papers can be found here:

https://www.gmcameetings.co.uk/meetings/meeting/712/greater_manchester_combined_authority

This decision notice was issued Monday 1 July 2019 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Churchgate House, 56 Oxford Street, Manchester M1 6EU. The deadline for call in of the attached decisions is 4.00pm on Monday 8 July 2019.

Call-In Process

In accordance with the scrutiny procedure rules, these decisions would come into effect five days after the publication of this notice unless before that time any three members of the relevant Overview and Scrutiny Committee decides to call-in a decision.

Members must give notice in writing to the Chief Executive that they wish to call-in a decision, stating their reason(s) why the decision should be scrutinised. The period between the publication of this decision notice and the time a decision may be implemented is the 'call-in' period.

Decisions which have already been considered by an Overview and Scrutiny Committee, and where the GMCA's decision agrees with the views of the Overview and Scrutiny Committee may not be called in.

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**NOTICE OF DECISIONS AGREED AT THE GMCA MEETING
HELD ON 26 JULY 2019**

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor David Greenhalgh
Bury	Councilor David Jones
Manchester	Councillor Sue Murphy
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Elise Wilson
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

OTHER MEMBERS IN ATTENDANCE:

Rochdale	Councillor Sara Rowbotham
Rochdale	Councillor Janet Emsley
Tameside	Councillor Leanne Feeley

OFFICERS IN ATTENDANCE:

GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Geoff Little
Oldham	Caroline Wilkins
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Charlotte Ramsden
Stockport	Mark Fitton
Tameside	Steven Pleasant
Trafford	Sara Todd
Wigan	Alison McKenzie-Folan
GMCA	Claire Norman
GMCA	Sylvia Welsh
GMCA	Nicola Ward

1. APOLOGIES

RESOLVED /-

That apologies were received from Councillor Richard Leese (Manchester) – Councillor Sue Murphy attending, Councillor Jenny Bullen (Wigan), Councillor Bev Craig (Manchester), Councillor Mark Aldred (Transport Committee), Eamonn Boylan (GMCA & TfGM), Jim Taylor (Salford) – Charlotte Ramsden attending and Pam Smith (Stockport) – Mark Fitton attending

2. CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

RESOLVED /-

That it be noted that the GMCA was the first Combined Authority to virtually eliminate its gender pay gap (0.1%) and that the GMCA record its thanks Eamonn Boylan, Chief Executive Officer, GMCA & TfGM and officers at the GMCA who have enabled this to be achieved.

3. DECLARATIONS OF INTEREST

RESOLVED /-

That it be noted that Councillor Sue Murphy declared a personal interest in relation to items 17 (Skills Investment – Programme & Priorities) and 19 (Devolution of the Adult Education Budget) as the Chair of the LTE Group (Manchester College and Total People).

4. GMCA APPOINTMENTS

RESOLVED /-

1. That the appointment of Councillor David Jones (Leader of Bury Council) to the GMCA, following the resignation of Councillor Rishi Shori be noted.
2. That it be noted that Councillor David Jones had been appointed as portfolio lead for Young People & Cohesion be noted.
3. That the appointment of Councillor David Jones (Bury) as a substitute member to the Health and Social Care Board.
4. That the appointment of Councillor Martyn Cox (Bolton) to the Manchester Growth Company Board be approved.
5. That the appointment of Councillors Jude Wells (Stockport), David Molyneux (Wigan) and David Jones (Bury) as substitutes members to the Joint Health Commissioning Board be noted.

6. That the appointment of Councillor Beth Mortenson and Councillor David Jones (as substitute) by Bury MBC to the Greater Manchester Transport Committee be noted.

5. MINUTES OF THE GMCA MEETING HELD ON 28 JUNE 2019

RESOLVED /-

That the minutes of the meeting held 28 June 2019 be approved as a correct record, subject to the removal of Councillor Aasim Rashid and the inclusion of Councillor Faisal Rana (Rochdale) to the list of those in attendance at the meeting.

6. GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES OF THE MEETINGS HELD IN JUNE 2019

RESOLVED /-

1. That the minutes of the Economy, Business Growth & Skills Overview & Scrutiny Committee held on 12 July 2019 be noted.
2. That the minutes of the Housing, Planning & Environment Overview & Scrutiny Committee held on 11 July 2019 be noted.
3. That the minutes of the Corporate Issues & Reform Overview & Scrutiny Committee held on 16 July 2019 be noted.

7. GMCA RESOURCES COMMITTEE - MINUTES OF THE MEETINGS HELD ON 27 JUNE & 12 JULY 2019

RESOLVED /-

1. That the minutes of the GMCA Resources Committee meetings held on 27 June & 12 July 2019 be noted.
2. That the appointment of Steve Wilson as the GMCA Treasurer, as recommended by the GMCA Resources Committee on 12 July 2019 be approved.

8. GREATER MANCHESTER TRANSPORT COMMITTEE – MINUTES OF THE MEETING HELD 12 JULY 2019

RESOLVED /-

1. That the minutes of the Greater Manchester Transport Committee held 12 July 2019 be noted.

2. That the decision of the GM Mayor to appoint Councillor Mark Aldred as the Chair of the GMC Transport Committee be noted.

**9. GREATER MANCHESTER WASTE & RECYCLING COMMITTEE – MINUTES OF THE MEETING
HELD 18 JULY 2019**

RESOLVED/-

1. That the minutes of the Greater Manchester Waste & Recycling Committee held 18 July 2019 be noted.
2. That the appointment of Councillor Alison Gwynne as the Chair of the GM waste & Recycling Committee, as recommended by the Committee be agreed.

**10. GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP – MINUTES OF THE MEETING
HELD 15 JULY 2019**

RESOLVED/-

That the minutes of the Greater Manchester Local Enterprise Partnership held on the 15 July 2019 be noted.

**11. GREATER MANCHESTER MODEL – WHITE PAPER ON UNIFIED PUBLIC SERVICES FOR THE
PEOPLE OF GREATER MANCHESTER (KEY DECISION)**

RESOLVED/-

1. That the updated version of the White Paper on Unified Public Services for the People of GM, which actively supported the place-led approach to implementation be endorsed.
2. That the significance of the White Paper as part of GMCA's spending review submission be noted.
3. That the points made by stakeholders and localities following the extended local engagement and consultation phase be noted.
4. That it be agreed that through existing GMCA arrangements, political leaders and senior officers take an active role in the decision making around future progress of the model, as set out in the White Paper, in particular agreeing governance structures.
5. That it be noted that implementing the GM Model, as described in the White Paper, does not require, and is not intended for, any transfer of statutory responsibilities from public bodies to the GMCA.

6. That the input and challenge from Stockport MBC politicians to increase political participation in place based working be welcomed.

12. GREATER MANCHESTER SCHOOL READINESS PROGRAMME (KEY DECISION)

RESOLVED /-

1. That it be agreed that the school readiness programme delivery plans for 2019/20 - 20/21 be funded through the £2.1m received from the H&SCP Transformation Fund.
2. That the allocation of the funding to the programme areas outlined in paragraph 5.2 of the report be approved.

13. IMPLEMENTING THE GREATER MANCHESTER FIVE YEAR ENVIRONMENT PLAN (KEY DECISION)

RESOLVED /-

1. That the release £1m from the retained business rates reserve (over 19/20-21/22) to support the implementation of the 5 Year Environment Plan be agreed.
2. That authority be delegated to the GMCA Treasurer, in consultation with the Portfolio Lead and Lead Chief Executive for Green City Region, for individual expenditure decisions within this £1m, including approval of any consequent grants to districts from this money where appropriate.
3. That the findings of the Intergovernmental Panel on Climate Change (IPCC) report 'Global warming of 1.5°' published on 8 October 2018, be noted in particular:
 - That human activities were estimated to have already caused approximately 1.0°C of global warming above pre-industrial levels
 - That if we continue at the current rate, we are likely to surpass the Paris Agreement target of 1.5°C as early as 2030
 - That at the current level of commitments, the world was on course for 3°C of warming with irreversible and catastrophic consequences for humans and the natural world
4. That the GMCA believed that:
 - The impacts of global temperature rise above 1.5°C, were so severe that Governments at all levels must work together and make this their top priority

- As well as large-scale improvements in health and wellbeing around the world, bold climate action could deliver economic benefits in terms of new jobs, economic savings and market opportunities
 - As urban populations increased, greater consideration of how urban systems could develop sustainability would be required
5. That the GMCA declare a 'climate emergency' to support the delivery of the GM 5 Year Environment Plan.
 6. That it be agreed to establish a Green City Region Board and Partnership Group, building on the existing Low Carbon Hub Board, with a remit to:
 - Monitor progress against the carbon budgets set out in the 5 Year Environment Plan and to achieve a challenging target date of 2038 for carbon neutrality or earlier if possible
 - Take a mission based approach to achieving this target date as part of our Local Industrial Strategy agreed with Government, and to ensure we maximise the economic opportunities presented by the move to carbon neutrality
 - Consider systematically the climate change impact of each area of the GMCA's activities
 - Make recommendations and set an ambitious timescale for reducing these impacts in line with the tasks set out in the 5 Year Environment Plan
 - Assess the feasibility of requiring all report risk and procurement assessments to include Carbon Emission Appraisals, including presenting alternative approaches which reduce emissions wherever possible
 - Report to GMCA every six months on progress and actions required to take to address this emergency and how it will work with GM Districts to develop a Mission Based Approach to implementation
 7. That it be agreed to task a director level officer with responsibility for reducing as rapidly as possible, the carbon emissions resulting from the GMCA's activities.
 8. That it be agreed to equip staff, particularly those involved with buildings, energy and transport management and procurement of goods and service, with an awareness of the CO2 costs and impacts of everyday activities, and the ability and motivation to reduce emissions.
 9. That it be agreed that reducing emissions from aviation was an important international issue which has been accounted for prior to setting GM's carbon reduction targets.

Since 2015, Manchester Airport's direct emissions, including those from the airports terminals, infrastructure and owned vehicles, have been carbon neutral. There was a long-term plan to reduce emissions from UK aviation – the Sustainable Aviation Carbon Roadmap. In the future, the aviation industry would be a significant buyer of 'market-based measures' for carbon capture and storage. GM will work with Manchester Airport and others to explore the opportunity to provide local carbon sequestration credits, building upon our aspiration of a green economy with enriched habitats.

10. That tackling climate change was everybody's responsibility.
11. That it be noted that the work of the GM Pension Fund (GMPF) in addressing Climate Change, more specifically to become 100% net carbon neutral by 2050 at the latest, was aligned with the additional recommendations tabled at the meeting.
12. That it be noted that the GMPF does not hold any direct holdings in fracking.
13. That the GMCA agree that the recent activity of Fossil Free GM in attacking Guardsman Tony Downes House, GMPF offices, was disappointing and unacceptable, notwithstanding the cost to the public in responding to the incident.
14. That the GMCA record its thanks to Councillor Brenda Warrington for her work as Chair of GMPF in supporting the work to address climate change.
15. That it be agreed that the Mayor would write to the Prime Minister to inform them that GMCA has declared a climate emergency, with a request from Government to provide the resources and powers necessary to deal with it.
16. That the GMCA record its thanks to Councillor Andrew Western for his work on the Green City Region Agenda, and the implementation of the 5 Year Environment Plan which would be a significant contributor towards the achievement of the Government's low carbon targets.

14. CLEAN AIR UPDATE

RESOLVED /-

1. That the report be noted.
2. That the additional information requested in response from Government to the submission of the Outline Business Case (OBC) was largely already included in the OBC.
3. That it be noted that correspondence with the new Secretary of State had already begun.
4. That it be noted that work will continue to press for meetings with Ministers with a view to seeking Government funding to deliver the Clean Air Plan in a managed way so that there was no impact on small businesses and individuals.

15. VOLUNTARY SECTOR COMMUNITY & SOCIAL ENTERPRISE ACCORD UPDATE

RESOLVED /-

1. That the update provided on progress made to deliver the GM VCSE Accord be noted.
2. That the development of the VCSE Policy Paper be noted.
3. That the role of the Voluntary Sector & Community Enterprises in delivering and responding to the needed of the community be acknowledged.
4. That the proposal to review GMCA investment with VCSE organisations in the light of the evolving GM policy context, including the grant funding which goes into VCSE infrastructure organisations at a GM level, with report to be submitted on completion of this review, be approved
5. That it be noted that the deadline for the call for evidence by the GM Co-Operative Commission to inform the Co-operative model for GM was the 1 September, with evidence still required for transport and housing.
6. That the arrangements for Phase 2 of a 'Bed Every Night' programme would be made available following the next meeting of the Homelessness Programme Board.

16. BREXIT PREPARATIONS UPDATE REPORT

RESOLVED /-

1. That the report and the increased likelihood of a 'No Deal' announcement and the detrimental impact on the residents of GM and the preparedness work underway be noted.
2. That clarification be sought on funding as soon possible, in particular the Shared Prosperity Fund as a replacement for European Funding, particularly to deal with any economic shock that may occur as a result of Brexit.
3. That GM should push for a Devolution Agreement that was fit for purpose to deal with repatriation and those powers that were returning to the UK. Those powers need to be devolved and not held centrally by Government.
4. That the update on the work of a cross-party group undertaken with the LGA be noted.
5. That future Brexit reports have a specific details on the impact of 'No-Deal' Brexit on residents and businesses.

17. SKILLS INVESTMENT – PROGRAMME & PRIORITIES

RESOLVED /-

1. That the proposed programme and priorities identified for an “Investment Pot for Skills” be approved.
2. That authority be delegated to the Lead Chief Executive for Skills in consultation with the Skills Portfolio Lead to approve the development of a prospectus.
3. That authority be delegated to the GMCA Treasurer, in consultation with the Skills Portfolio Lead and Chief Executive, to approve individual investment decisions following commissioning.

18. NIGHT TIME ECONOMY BLUEPRINT

RESOLVED /-

1. That the content of the Night-time Economy Blueprint be agreed.
2. That the contents of the Night-time Transport Survey be noted.
3. That the GMCA record its thanks to Sasha Lord and GMCA members and officers for progressing work on the Blueprint.
4. That the panel be requested to look at ways to encourage night time employers to sign up to the Good Employment Charter.

19. DEVOLUTION OF THE ADULT EDUCATION BUDGET (KEY DECISION)

RESOLVED /-

1. That the conclusion of the Adult Education Budget commissioning process and the selected providers be noted.
2. That the significant flexibilities that the devolution of the Adult Education Budget has enabled GM to introduce, to improve outcomes for GM resident, as set out in the report, be welcome, including:
 - Ensuring free education and training for all residents without a first level 2 qualification
 - Providing free learning for employed residents earning below the national living wage
 - Providing funded units of advanced training and education at level 3
 - Providing free British Sign Language (BSL) provision for residents for whom BSL is their first language, bringing BSL into line with entitlements around English

- Testing the impact of packages of wraparound support for priority sectors, including licence to practice (LTP) where it is linked to a job outcome
- Ensuring that all providers delivering GMCA funded AEB provision (including colleges) are Good or Outstanding
- Better aligning adult skills provision and employment support for residents
- Ensuring value for money and maximising the funding going to front-line delivery

20. GMCA CAPITAL UPDATE 2019/20 (KEY DECISION)

RESOLVED /-

1. That the current 2019/20 forecast compared to the 2019/20 capital budget be noted.
2. That the giving of grants to GM Districts where applicable be approved.
3. That the revised budget for the Clean Bus Fund following award of grant allocations for 2019/20, as detailed in paragraph 5.6 of the report, be approved.
4. That Full Approval for the Salford Bolton Network Improvement Salford Delivery Package 4 Pendleton town centre and the associated release of funding of £2.823 million from the Local Growth Deal to enable the delivery of the scheme as detailed in section 7 be granted.
5. That the addition to the Capital programme of four schemes within the Growth Deal minor works programme, as detailed in section 9 of the report, be approved.
6. That the transfers to GM Districts for the Highways Maintenance, National Productivity Fund and Pot-Hole Funding, as detailed in paragraph 10.4 of the report, be approved.
7. That the addition to the Capital programme for Homes Communities Agency Empty Homes Programme, as detailed in paragraph 11.5 to 11.6 of the report, be approved.
8. That the revised budget for the Pankhurst Centre, which will now be spent in 2019/20 and 2020/21, as detailed in paragraph 11.18 of the report, be approved.
9. That the decision that has been taken by the LEP board in July with regards to management of Local Growth Deal be approved and authority be delegated to the GMCA Treasurer the authority to amend the funding sources and allocations as set out in Para 11.19, including approval of any consequent grants to districts from this money where appropriate.

21. GMCA REVENUE UPDATE 2019/20 (KEY DECISION)

RESOLVED /-

1. That the Mayoral General forecast revenue outturn position for 2019/20 which shows an underspend against budget of £1.6 million be noted.
2. That the Mayoral General – Fire forecast revenue outturn position for 2019/20 which shows an underspend against budget of £1.8 million be noted.
3. That it be noted that the Mayoral General – Fire forecast does not incorporate the potential outcomes of the decision making process on the Programme for Change Outline Business Case.
4. That the GMCA General budget forecast revenue outturn position for 2019/20, which was in line with budget, be noted.
5. That the Transport forecast revenue outturn position for 2019/20, which was in line with budget, be noted.
6. That the GM Waste forecast revenue outturn position for 2019/20, which was in line with budget, be noted.
7. That the TfGM forecast revenue outturn position for 2019/20, as detailed paragraph 4.1 of the report, be noted.
8. That the increase to the Mayoral General – Fire budget of £0.8 million, as detailed in paragraph 3.8 of the report, be approved.
9. That the increase to the GMCA General budget of £24.6 million, as detailed in paragraphs 3.9 – 3.27 of the report, be approved.
10. That the increase to the Transport budget of £5 million, as detailed in paragraph 3.29 of the report, following confirmation of grant balances in earmarked reserves, be approved.
11. That the adjustment to the Transport Levy, as detailed in paragraphs 3.30 – 3.33 of the report, following the Transport Order approval in April 2019, be approved.
12. That it be agreed that the grants payable to GM Districts would be reduced by the same value of the Transport levy adjustment.
13. That the refunds to GM Districts in regards to Waste, as detailed in paragraph 3.35 of the report, be approved.
14. That the disbursement of £0.85 million between the 10 GM Districts for the Controlling Migration Fund, as detailed in paragraph 5.1 of the report, be approved.

22. CONCESSIONARY PASS UPDATE (KEY DECISION)

RESOLVED /-

1. That the proposal to introduce an annual charge of £10 for 'older people', as defined in paragraph 1.14 of the report, to access the enhanced (Metrolink and train only) local concessionary travel scheme within GM be approved.
2. That it be noted that this proposal does not change any person's eligibility for the statutory English National Concessionary Scheme (ENCTS) under the Concessionary Bus Travel Act 2007 that allows free off-peak travel on all local bus services anywhere in England from 09:30 until 23:00 on weekdays and all day at weekends and on Bank Holidays, or the local enhancement that extends the statutory scheme to midnight on weekdays in GM.
3. That it be noted that this was forecast to generate an annual income of c£1.25 million that will be ring fenced for investment in transport services, including, in particular, the bus network and the continued provision and enhancement of local concessionary travel schemes.
4. That it be noted that a detailed delivery plan will be developed. The plan would include an assessment of the development and implementation costs associated with the proposal that would be funded from a top slice from the first year's (2019/20) income and from existing budgets, with the final allocation being determined in consultation with the GMCA Treasurer.
5. That it be noted that, based on an initial assessment, it was considered that January 2020 was the earliest date that the proposal could be implemented.
6. That authority be delegated to the Chief Executive Officer, GMCA & TfGM and the TfGM Director of Finance and Corporate Services, in consultation with the GMCA Treasurer to approve the required decisions to ensure the delivery of the proposal, including any updates required to the Local Concessionary Travel Scheme.
7. That it be agreed that there was still some work to be undertaken on the public messaging to avoid any confusion.

23. GREATER MANCHESTER RAIL PROSPECTUS

RESOLVED /-

1. That the development of the GM Prospects for Rail be endorsed.
2. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the GM Mayor to approve the final draft of the prospectus.

24. HS2 PHASE 2B DESIGN REFINEMENT CONSULTATION – GM RESPONSE APPROACH

RESOLVED /-

1. That the contents of the report be noted.
2. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the GM Mayor and the lead planning authority to approve the final response to the consultations.

25. GREATER MANCHESTER INVESTMENT FRAMEWORK / GREATER MANCHESTER HOUSING INVESTMENT FUNDS – DELEGATION OF AUTHORITY

RESOLVED /-

1. That authority be delegated to the GMCA Chief Executive Officer and GMCA Treasurer, in consultation with the GM Mayor and the Portfolio Lead for Investment and Resources, to approve GM Investment Framework funding and approve any urgent variations on amounts and terms for already approved loans during the period 27 July to 26 September 2019.
2. That authority be delegated to the GMCA Chief Executive and the GMCA Treasurer, in consultation with the GM Mayor and the Portfolio Lead for Planning, Housing & Homelessness, to approve GM Housing Investment Loan Fund funding and approve any urgent variations on amounts and terms for already approved loans during the period for the period 29 July 2019 to 26 September 2019.
3. That it be noted that recommendations approved under the delegation would be subject to the usual due diligence processes and would be reported to the GMCA at the next available meeting.

A link to the full agenda and papers can be found here:

<https://www.gmcameetings.co.uk/meetings/meeting/724/greater-manchester-combined-authority>

This decision notice was issued Tuesday 30 July 2019 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Churchgate House, 56 Oxford Street, Manchester M1 6EU. The deadline for call in of the attached decisions is 4.00pm on Tuesday 6 August 2019.

Call-In Process

In accordance with the scrutiny procedure rules, these decisions would come into effect five days after the publication of this notice unless before that time any three members of the relevant Overview and Scrutiny Committee decides to call-in a decision.

Members must give notice in writing to the Chief Executive that they wish to call-in a decision, stating their reason(s) why the decision should be scrutinised. The period between the publication of this decision notice and the time a decision may be implemented is the 'call-in' period.

Decisions which have already been considered by an Overview and Scrutiny Committee, and where the GMCA's decision agrees with the views of the Overview and Scrutiny Committee may not be called in.

Report to:	EXECUTIVE CABINET
Date:	28 August 2019
Executive Member / Reporting Officer:	Councillor Warrington, Executive Leader Sandra Stewart – Director of Governance & Pensions Sarah Dobson – Assistant Director - Policy, Performance & Communications
Subject:	CORPORATE PLAN PERFORMANCE UPDATE
Report Summary:	This report provides an update on progress to implement and embed the Corporate Plan Performance Monitoring Framework across Tameside & Glossop Strategic Commission.
Recommendations:	<p>It is recommended that Strategic Commissioning Board / Executive Cabinet note the content of this report and agree:</p> <ol style="list-style-type: none">1. That the targets set for each of the three timescales (2020, 2025 and 2030) for individual indicators.2. That performance data is reported on a quarterly basis to Strategic Commissioning Board and Executive Cabinet.
Links to Corporate Plan:	This report provides an update on progress to implement and embed the Corporate Plan Performance Monitoring Framework across Tameside & Glossop Strategic Commission.
Policy Implications:	The Corporate Plan Performance Monitoring Framework provides the evidence for demonstrating the progress being made by Tameside & Glossop Strategic Commission's (Council and CCG) in improving the services provided to residents, businesses and key stakeholders within the locality.
Financial Implications:	There are no direct financial implications as a result of this report.
Legal Implications:	None arising from this report.
Risk Management :	The Corporate Plan Performance Monitoring Framework will be regularly reviewed by Strategic Commissioning Board and Executive Cabinet to ensure outcomes are on track to be met.
Access to Information :	The background papers relating to this report can be inspected by contacting Lorraine Kitching, Performance, Intelligence and Scrutiny Service Manager, Governance and Pensions.



Telephone: 0161 342 4043



e-mail: lorraine.kitching@tameside.gov.uk

1.0 BACKGROUND

- 1.1 'Our People – Our Place – Our Plan' was approved for formal adoption by Executive Cabinet on 13 February 2019. As part of this process a Corporate Plan Performance Monitoring Framework has been developed to measure the outcomes that the Corporate Plan aims to deliver. This report provides an update on progress to implement the Performance Monitoring Framework across Tameside & Glossop Strategic Commission and the next steps required in order to do this.

2.0 PERFORMANCE MONITORING UPDATE

- 2.1 This is the first quarterly Performance Monitoring report being delivered to Strategic Commissioning Board / Executive Cabinet and provides the outcomes based on the 50 indicators of the Corporate Plan.
- 2.2 Initial targets for each of the 50 indicators have been included for 2020 along with a stretch target for 2025 and an aspirational target for 2030. These will be reviewed by the leads of each of the five Partnerships aligning to the Corporate Plan strands to agree if they are achievable. Where applicable the initial target has been set based on reaching stat neighbours / GM / NW / England averages. A table detailing the indicators, the latest performance figure and the targets for each of the three years is provided in Appendix 1.
- 2.3 The Implementation Groups (once established) will develop supporting indicators and transformation activity to deliver these outcomes.
- 2.4 It is proposed to use an interactive reporting dashboard (Tableau) to provide updates on performance. Access will be via the internet and will enable managers to keep track of performance at their convenience. Figure 1 illustrates the front-end of the Performance Monitoring Framework.

Figure 1: Front-end of the Corporate Plan Performance Monitoring Framework



- 2.5 Each of the eight priorities has a suite of indicators that will be used to measure the outcomes of the priority. Figure 2 illustrates how indicators will be represented to provide a quick indication of performance and progress against the next target.

Figure 2: Representation of the indicators



2.6 Interactive reporting dashboards are being developed to provide trend analysis and comparative data. The dashboards will be in place for the next quarterly update report to Strategic Commissioning Board / Executive Cabinet in November.

2.7 Detailed below is the timeline for implementation:

Date	Action
August 2019	Discussions with key leads to develop the indicators and outline targets for each of three years
28 August 2019	Report to Strategic Commissioning Board and Executive Cabinet
September / October 2019	Fully develop the dashboards that will support each of the priorities
15 October 2019	Quarterly update with full dashboards to Senior Leadership Team
27 November 2019	Quarterly update with full dashboards to Strategic Commissioning Board / Executive Cabinet

3.0 RECOMMENDATIONS

3.1 As set out on the front of the report.

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Theme		Priority	Outcome	Metric	Current Position	Progress	Target 2020	Target 2025	Target 2030
Strategic Themes	Very Best Start Debbie Watson	Reduce rate of smoking at time of delivery	% Smoking at time of delivery	14.60%	↓	11.40%	10.50%	All expectant mothers to be supported to be smoke free at the time of delivery	
		Reduce number of children born with low birth weight	Low weight births as a % of all full term live births	3.29%	↔	2.78%	2%	All mothers and babies are supported to achieve a healthy start in life	
		Improve school readiness	% achieving a 'good' level of development	65.70%	↔	68.90%	75%	All children start school ready to learn	
		Children attending 'good' and 'outstanding' early years settings	% 3 & 4 YO's at 'good' or 'outstanding' EY settings	95%	↔	96%	98%	All children to attend good or outstanding early years settings	
		Take up nursery at 2 Years	% 2 YO's in funded early education	85%	↓	87.70%	95%	All eligible 2 year olds benefit from funded early years education	
		Childhood Obesity	% of children in year 6 who are overweight or obese	36%	↑	35.50%	34%	All children to be a healthy weight at the end of Year 6	
		Promote good parent infant mental health	% of new mums that receive a health visit	92%	↑	94%	97%	All new mums receiving good quality postnatal care	
	Aspirations & Hope Tim Bowman	Reading / Writing / Maths at Key Stage 2	% students achieving KS2 expected standard	64%	↑	65.40%	70%	All children to be provided with the opportunity to achieve their full educational potential	
		Key Stage 4 attainment	Average attainment 8 score	43.9	↓	45.7	50		
			% achieving Grade 4 or above in English & Maths GCSEs	62.1%	↔	64.20%	70%		
		Young people going into higher education	% KS4 going into/remaining in further education	83%	↓	84%	90%	All young people going into/remaining in further education after KS4	
		Children attending 'good' and 'outstanding' schools	% Primary schools 'good' & 'outstanding'	89.30%	↓	92.50%	95%	All children attending a good or outstanding primary school	
			% Secondary schools 'good' & 'outstanding'	73.30%	↑	75.58%	80%		All children attending a good or outstanding secondary school
		Number of 16-19 year olds in employment or education	% 16 & 17 YO's in education or training	92.43%	↑	93.50%	95%	All 16 & 17 year olds in education or training	
		Proportion of children with good reading skills	% KS2 achieving expected reading standard	73%	↑	75%	80%	All children to be provided with the opportunity to achieve their full educational potential	
	Promote a whole system approach and Improving wellbeing and resilience	Mean worthwhile ratings (adults 16 and over)	7.86	↑	7.91	8.5	All residents 16+ feel that the things they do in life are worthwhile		
	Resilient Families & Supportive Networks Tracy Morris	Early Help Intervention	CAFs currently open	662	N/A	To be developed		All vulnerable families receive the help they need	
		Reduce the number of first time entrants into Youth Justice	First Time Entrants into Youth Justice aged 10-17	306.9	↑	243.3	212.9	No young people entering the youth justice system	
		Increased levels of fostering and adoption	% LAC adopted in year	12%	↓	13%	18.60%	All looked after children provided with the opportunity to be adopted, where its of benefit to the young person, within the year	
		Improve the quality of social care practice	CS Audits Rated 'Good' & 'Outstanding'	20%	↓	25%	50%	All Children Social Care audits rated good or outstanding	
Improve the placement stability for our looked after children		% of LAC with 3+ placements	8%	↑	5%	2.50%	All our looked after children are in safe and stable placements		
Reduce the impact of adverse childhood experiences		LAC rate per 10,000	139	↑	122	99.1	Children are supported to stay in the family environment where it is safe and possible to do so		
		CSC Referrals related to domestic abuse	2757	↑	2482	2000	No CSC referrals related to domestic abuse		
Skills & Enterprise David Berry	Increase median resident earnings	Median Annual Income	£24,405	↑	£26,819	£27,492	The median annual income to be in line with the England average		
	Increase the working age population in employment	Percentage in Employment	73.6%	↔	75.40%	78%	All people who can work are in work		
	Increase the number of people earning above the Living Wage	% earning below living wage foundation rates	27%	No previous data to make judgement	24.40%	22.90%	All employees earning at least the Living Wage		
	Increase number of enterprise / business start-ups	New enterprises (percentage of total businesses)	12.36%	↓	15.94%	18.97%	Tameside is recognised as a vibrant economy where entrepreneurs are supported to start new businesses		

Living Well - Jess	Work	Working age population with at least Level 3 skills	Percentage of population with at least level 3 skills	47.5%	↑	50%	54.90%	Higher proportion of Tameside's population have Level 3 skills than the national average	
		Increase the number of good quality apprenticeships delivered	Number of apprenticeships started	2050	↓	2100	2310	Apprenticeships are available to all that seek them	
Ageing Well - Steph Butterworth	Infrastructure and Environment Emma Varnam	Improve air quality	Nitrogen dioxide (ug/m^3)	32.9	↓	30	28	Air quality to be good and at least be in line with the UK average	
		Increase the number of net additional dwellings	Net Additional Dwellings per 10,000	21.6	↑	Targets to be agreed			
		Increase the number of affordable homes	New Affordable Homes per 10,000	3.3	↓				
		Digital inclusion	Maximum Mean Download Speed	34.1	↑	37.4	41.5	All households to have access to high quality internet services	
		Reduce tonnes of waste sent to landfill and increase the proportion recycled	Percentage of all waste recycled	52.4%	↔	55.02%	57.78%	All household waste recycled where possible	
		Increase journeys by sustainable transport/no car	% population walking / cycling 3+ times a week	40.5%	↑	43.20%	47%	Tameside is a walking/cycling friendly borough	
		Increase access to public transport	% of residents with Level 4 access to public transport network at peak times	82.7% (GM)	No previous data to make judgement	Targets to be agreed		All residents with Level 4 access to public transport network at peak times	
	Nurturing Communities Emma Varnam	Increase participation in cultural events	# cultural events (arts & engagement team) # participants/spectators at above events	398 50931	↑ ↑	418 53477	468 59727	500 65977	
		Reduce victims of domestic abuse	Rate of PPIs per 1000	33.8	↓	31.8	25.1	Tameside has low rates of domestic abuse	
		Reduce the number of rough sleepers/homelessness	Street counts & estimates of rough sleepers	7	↓	5	2	Nobody sleeping rough on the streets of Tameside	
		Improve satisfaction with local community	Mean life satisfaction ratings	7.66	↑	8	8.5	Maintain mean life satisfaction at 8.5	
		Victims of crime/fear of crime	Crime rates per 1000	135.6	↓	128.8	96.6	Tameside is a low crime borough	
		Reduce levels of anti-social behaviour	ASB Crime rates per 1000	21.9	↓	20.8	15.6	Tameside is a low crime borough	
		Increase access, choice, and control in emotional and mental self-care and wellbeing	IAPT Referrals	9435	↑	9906.8	12383.4	Everyone has access to good quality mental health services	
	Longer & Healthier Lives Elaine Richardson / Pat McKelvey	Increase physical and mental healthy life expectancy	Healthy Life Expectancy at birth	Male - 58.1 years, Female - 57.6 years	↔	Male - 60 years, Female - 60.4 years	Male - 61.2 years, Female - 62.3 years	Healthy life expectancy to be in line with the England average	
		Improve the wellbeing of our population	Happiness ratings (average)	7.45	↔	7.48	7.52	Maintain mean happiness ratings above 8	
		Smoking prevalence	Prevalence of smoking, 18+. Survey Data	16.80%	↔	14.40%	11%	Tameside and Glossop are smoke free areas	
		Increase levels of physical activity	% of population 'inactive' (<30m exercise a week)	31.40%	↑	27.10%	25.20%	All residents are physical active where possible	
		Good' and 'Outstanding' GPs practices	CQC Audit Results: % good or outstanding	97.40%	↔	98%	100%	All GP practices to be rated good or outstanding by CQC	
		Admission rate for alcohol related harm per 100k		2741	↔	2590	2250	Alcohol harm rates are low and support is available	
		Reduce drug and alcohol related harm	Deaths from drug misuse per 100k	5.1	↔	4.3	4	Drug misuse rates and low and support is available	
	Independence & Dignity in Older Age Sandra Whitehead	Increase the number of people helped to live at home	Funded 65+ in residential/nursing homes per 100k	667.3	↑	626.5	585.6	Only those in most in need access residential/nursing care at the right point for them	
		Reduce hospital admissions due to falls	Emergency admissions for falls 65+ per 100k	2126.5	↔	2083.97	1875.57	Emergency falls in the 65+ age group are low	
		Increase levels of self-care / social prescribing	% service users who find it easy to find information	74.8	↑	76.7	78.6	Tameside and Glossop is a place where people are supported to self care	
		Good' and 'Outstanding' social care settings	CQC Audit Results: % good or outstanding	73%	↑	75%	80%	All residential/nursing settings are rated good or outstanding	
		Prevention support outside the care system	Number of people supported outside the social care system with prevention based services	6740	↓	7000	7500	All people are supported to remain in the community	

* Where available data will be provided at the Tameside & Glossop level for heath related indicators.

Report To:	EXECUTIVE CABINET
Date:	28 August 2019
Executive Member / Reporting Officer:	Councillor Ryan – Executive Member (Finance and Economic Growth) Dr Ashwin Ramachandra (CCG Governing Body Chair) Kathy Roe – Director of Finance
Subject:	STRATEGIC COMMISSION AND NHS TAMESIDE AND GLOSSOP INTEGRATED CARE FOUNDATION TRUST – CONSOLIDATED 2019/20 REVENUE MONITORING STATEMENT AT 31 JUNE 2019 AND FORECAST TO 31 MARCH 2020
Report Summary:	<p>With a gross budget for 2019/20 in excess of £943m, as at month 3 the Integrated Commissioning Fund has a forecast net spend of £617,896k, against a net budget of £615,694k. The forecast overspend of £2,202k is primarily driven by Children's Services, Growth, Operations and Neighbourhoods, and CCG TEP shortfall, offset by contingency and capital financing. Further detail on the economy wide position is included at Appendix 1.</p> <p>This forecast is an improved position from the previous month but masks significant and increased pressures in a number of areas, including Children's Services which is forecasting expenditure to be £4.5M in excess of budget. Significant pressures are also emerging in Growth and Operations and Neighbourhoods. Further detail is included at Appendix 1.</p> <p>The improved position from month 2 is due mainly to a significant favourable movement in Capital and Financing due an increase in the Manchester Airport Dividend payment. In addition there has been a significant favourable movement on the CCG Targeted Efficiency Programme (TEP). Further detailed analysis of budget performance and progress against savings is included in Appendix 2.</p> <p>Also set out in Section 3 the report are details of the significant financial pressures facing the Council in respect of the Education High Needs Funding Block. There is currently a projected deficit on the High Needs Funding of £5.507m. If this deficit materialises, the Council will be expected to produce a three year deficit recovery plan and submit this to the Department for Education.</p> <p>Section 4 of the report sets out proposed changes to the financing arrangements for the Tameside Wellness centre, which results in changes to the Active Tameside Management Fee.</p> <p>Appendix 3 details the Council's irrecoverable debts over £3,000 that are being requested to be written off.</p>
Recommendations:	<p>Members are recommended to :</p> <ol style="list-style-type: none">1. ACKNOWLEDGE the significant level of savings required during 2019/20 to deliver a balanced recurrent economy budget together with the related risks which are contributing to the overall adverse forecast.

2. ACKNOWLEDGE the significant financial pressures facing the Strategic Commission, particularly in respect of Children's Social Care and Operations & Neighbourhoods, and Growth.
3. ACKNOWLEDGE the significant financial pressures facing the Council in respect of the Education High Needs Funding Block.
4. APPROVE the proposed changes to the financing arrangements for the Tameside Wellness Centre, as set out in **section 4** and the related change to the Active Tameside Management Fee.
5. APPROVE the write off of irrecoverable debts as outlined in **Appendix 3**.

Links to Community Strategy: Budget is allocated in accordance with the Community Strategy

Policy Implications: Budget is allocated in accordance with Council Policy

Financial Implications:
(Authorised by the Section 151 Officer & Chief Finance Officer)

This report provides the 2019/20 consolidated financial position statement at 30 June 2019 for the Strategic Commission and ICFT partner organisations. For the year to 31 March 2020 the report forecasts that service expenditure will exceed the approved budget in a number of areas, due to a combination of cost pressures, shortfalls in income and non-delivery of savings. These pressures are being partially offset by savings and additional income in Capital and Financing, Corporate and Contingency budgets which may not be available in future years.

The report emphasises that there is a clear urgency to implement associated strategies to ensure the projected funding gap in the current financial year is addressed and closed on a recurrent basis across the whole economy. The Medium Term Financial Plan for the period 2019/20 to 2023/24 identifies significant savings requirements for future years. If budget pressures in service areas in 2019/20 are sustained, this will inevitably lead to an increase in the level of savings required in future years to balance the budget.

It should be noted that the Integrated Commissioning Fund (ICF) for the Strategic Commission is bound by the terms within the Section 75 and associated Financial Framework agreements.

Legal Implications:
(Authorised by the Borough Solicitor)

There is a statutory requirement for the Council to deliver a balanced budget whilst ensuring all services deliver value for money. Given the implications for each of the constituent organisations this report will be required to be presented to the decision making body of each one to ensure good governance.

Risk Management:

Associated details are specified within the presentation.

Failure to properly manage and monitor the Strategic Commission's budgets will lead to service failure and a loss of public confidence. Expenditure in excess of budgeted resources is likely to result in a call on Council reserves, which will reduce the resources available for future investment. The use and reliance on one off measures to balance the budget is not

sustainable and makes it more difficult in future years to recover the budget position.

Background Papers:

Background papers relating to this report can be inspected by contacting :

Tom Wilkinson, Assistant Director of Finance, Tameside Metropolitan Borough Council



Telephone:0161 342 5609



e-mail: tom.wilkinson@tameside.gov.uk

Tracey Simpson, Deputy Chief Finance Officer, Tameside and Glossop Clinical Commissioning Group



Telephone:0161 342 5626



e-mail: tracey.simpson@nhs.net

David Warhurst, Associate Director Of Finance, Tameside and Glossop Integrated Care NHS Foundation Trust



Telephone:0161 922 4624



e-mail: David.Warhurst@tgh.nhs.uk

1. BACKGROUND

- 1.1 This report aims to provide an overview on the financial position of the Tameside and Glossop economy in 2019/20 at the 30 June 2019 with a forecast projection to 31 March 2020. Supporting details for the whole economy are provided in **Appendix 1**.
- 1.2 The report includes the details of the Integrated Commissioning Fund (ICF) for all Council services and the Clinical Commissioning Group. The total gross revenue budget value of the ICF for 2019/20 is currently £943.042 million.
- 1.3 It should be noted that the report also includes details of the financial position of the Tameside and Glossop Integrated Care NHS Foundation Trust. This is to ensure members have an awareness of the overall Tameside and Glossop economy position. Reference to Glossop solely relates to health service expenditure as Council services for Glossop are the responsibility of Derbyshire County Council.
- 1.4 Please note that any reference throughout this report to the Tameside and Glossop economy refers to the three partner organisations namely:
 - Tameside and Glossop Integrated Care NHS Foundation Trust (ICFT)
 - NHS Tameside and Glossop CCG (CCG)
 - Tameside Metropolitan Borough Council (TMBC)

2. FINANCIAL SUMMARY

- 2.1 As at 30 June 2019 the Integrated Commissioning Fund is forecasting to spend £617.896m against an approved net budget of £615.694m, **an over spend of £2.202m**. This forecast is an improved position from the previous month but masks significant and increased pressures in a number of areas, including **Children's Services which is forecasting expenditure to be £4.5M in excess of budget**. Significant pressures are also emerging in Growth and Operations and Neighbourhoods. Further detail is included at **Appendix 1**.
- 2.2 The improved position from month 2 is due mainly to a significant favourable movement in Capital and Financing due an increase in the Manchester Airport Dividend payment. In addition there has been a significant favourable movement on the CCG Targeted Efficiency Programme (TEP). Further detailed analysis of budget performance and progress against savings is included in **Appendix 2**.

3. INDIVIDUAL SCHOOLS BUDGETS

- 3.1 Individual Schools Budgets reflect the dedicated schools grant (DSG) which is the ring fenced funding pass-ported to schools to fund education services. The grant is allocated through a nationally determined formula to local authorities in 4 blocks:
 - Central Services Schools Block (CSSB) - provided to provide funding to Local Authorities to support carrying out statutory duties on behalf of schools.
 - Schools Block - This is intended to fund mainstream (non-special) Schools
 - High Needs Block (HNB) - This is to fund Special Schools, additional support in mainstream schools for Special Educational Needs (SEND) and other SEND placements / support.
 - Early Years Block -This funds the free/extended entitlement & funding of places for 2, 3 and 4 year olds in school nurseries and Private, Voluntary and Independent (PVI) Sector settings.

3.2 The total DSG for 2019/20 allocated to the Tameside Borough for all Schools and Academies is £200.418m, £77.264m is then top sliced and allocated to Tameside Academies for which they then must report to the Education Schools Funding Agency (ESFA) on performance and spending. Updates to DSG funding will be made by the DFE throughout the year to reflect any new academy conversions and changes in High Needs and early year's allocations.

3.3 The projected DSG outturn for 2019/20 is shown in the table below;

DSG Funding Blocks	DSG 2019/20 at March 2019 £000	Projected Spend 2019/20 £000	Variation Surplus / (Deficit) £000
Schools Block	162,369	162,355	14
Central School Services Block (CSSB)	925	925	0
High Needs Block (Pre/Post 16) (HNB)	20,854	26,360	(5,507)
Early Years Block	16,270	16,270	0
Total	200,418	205,910	(5,492)

3.4 The surplus on the schools block relates to a small surplus on growth funding of £0.014m and it is anticipated this will contribute to the DSG reserve and be utilised to offset anticipated pressures in the High Needs Block. It should be noted these are estimates at this stage.

3.5 The CSSB is expected to be spent in full.

3.6 The projected deficit on the High Needs Budget is expected to be £5.507m. The reason for overspending in the borough is due to;

- The increasing high needs population such as special school places and resourced provision
- Increase in Education Health Care Plans being issued. There has been an increase from 945 to 1267, an increase of 322 plans in 2018/19. Each of these plans requires specific funding to support the child.
- Increases in the number of Post 16 placements requiring top up funding.
- Increased spending in supporting Tameside children in the Independent Sector or Out of Borough placements.

3.7 There has continued to be significant numbers of referrals over the last 4 months, averaging at 45 per month. If growth continues throughout the financial year at current levels this would create a potential further pressure on the High Needs Budget which could exceed £3.5m. It is estimated that the number of plans maintained will increase by between 300 and 650, bringing the total number of EHCPs Tameside maintains to more than 1,800 by the end of the year.

3.8 The financial pressures in the High Needs Block are therefore serious and represent a high risk to the Council. There is an on-going review of SEND services and the SEND Strategy looking at our local offer and ways to address the financial pressures, and to stabilise the position over the following three years. If as predicted the HNB enters into deficit by the

end of 2019/20, the Council will be expected to produce a 3 year deficit recovery plan and submit this to the DfE.

- 3.9 The Early years block is expected to be on target however there are expected to be minor overspends that can be offset with savings in other areas.
- 3.10 The DSG will be monitored and regular updates will be reported to members and Schools Forum.

4. TAMESIDE WELLNESS CENTRE

- 4.1 The Tameside Wellness Centre scheme is progressing well following a Council Key Decision of 27 April 2017. Construction began in November 2018 with completion scheduled for early spring 2020.
- 4.2 The original financing arrangements for the scheme were £13.674m Council Investment, £1.050m repayable loan to Active Tameside, and £1.500m grant from Sport England.
- 4.3 The proposed repayable loan to Active Tameside is to finance the commercial elements of the scheme, specifically the 10 Pin bowling installation, soft play structure, enhanced catering offer and enhanced fitness offer, which will form part of the new asset. The Wellness Centre will be a Council Asset which will be leased to Active Tameside.
- 4.4 The original intention was that cost of the commercial elements of the scheme would be wholly repayable by Active Tameside in line with existing loan agreements between Active Tameside and the Council. It is now proposed that the investment is financed by the Council and recovered through a reduction to the existing annual management fee, reflecting the fact that the expenditure will be enhancing a Council asset.
- 4.5 Active Tameside have an approved level of management fee for the 19/20 and 20/21 financial years, in line with the decision approved at Executive Cabinet on 23 January 2019. The proposed reduction to the management fee, which equates to £83,650 per annum, will commence in 2021/22 for a period of 14 years to reflect the average expected useful life of the investment. Members are reminded to note that a further report on the annual management fee payable to Active Tameside from 2021/22 to the end of the current lease term in 2023/24 will be presented during the 2020/21 financial year.
- 4.6 Members are asked to approve this proposed change to the financing arrangements for the Tameside Wellness Centre.

5. IRRECOVERABLE DEBTS

- 5.1 **Appendix 3** details the Council's irrecoverable debts over £3,000 that are being requested to be written off.

6. RECOMMENDATIONS

- 6.1 As stated on the front cover of the report.

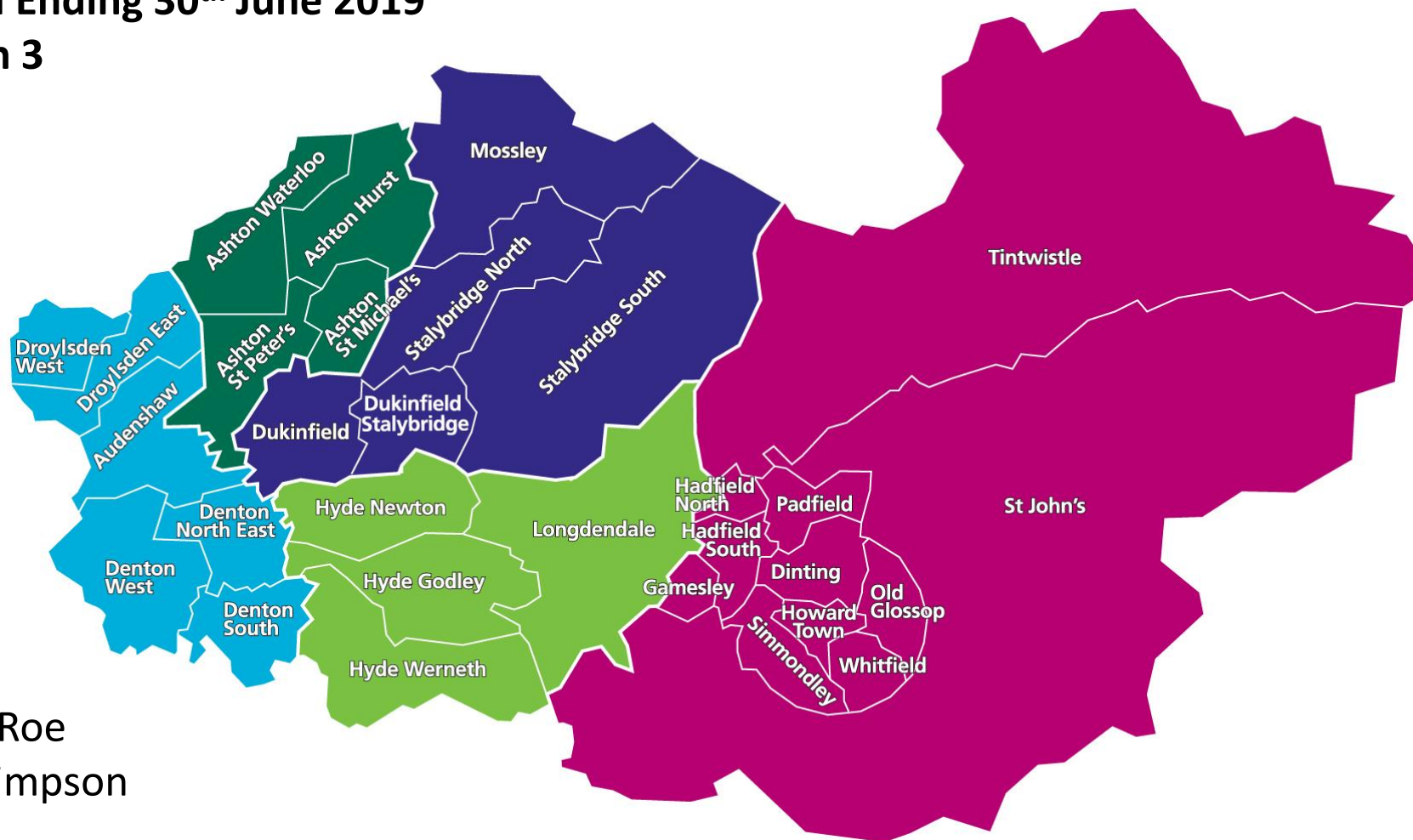
Tameside and Glossop Integrated Financial Position

financial monitoring statements

Period Ending 30th June 2019

Month 3

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Kathy Roe
Sam Simpson

Integrated Financial Position Summary Report

Economy Wide Financial Position	3
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Appendix 1 – Detailed Service Budget Analysis

Note:

The values in this report have been presented in £'000s. All values reconcile exactly in it lowest denomination, however, on presentation there may be some minor rounding differences in the variance calculations as a result of reporting the values at a higher level.

Tameside & Glossop Integrated Economy Wide Financial Position

£3,317k

ICF Position Improvement

The significant favourable variance relates primarily to an increase in the forecast dividend income from the Council's strategic investment in Manchester Airport Group, following notification of the July dividend payment. The level of dividend to be received in 2019/20 is not guaranteed and this projection will be revised once notification of the second dividend payment is received in December 2019.

Message from the DOFs

As we reach the end of the first quarter of the financial year, we have a good opportunity to take stock and reflect on some of our recent achievements. The ICFT has agreed financial control totals, while the CCG, Local Authority and many other organisations, have moved into Tameside One – a physical representation of our joined up working to prioritise population health and continue with the innovative work under the Care Together umbrella. We continue to receive positive exposure at both a local level, and nationally, with nominations and successes at both the HSJ awards, and the MJ awards. The CCG has recently been rated as outstanding in its annual NHS England assessment, receiving the highest rating of green in the Finance and leadership category – again, demonstrating how well our system of integration is working.

Whilst there is clearly cause for celebration and lots of good reasons to be optimistic, we need to acknowledge the scale of the financial challenge the economy still faces. In the short term we need to close the financial gap and achieve TEP targets in 2019/20. Longer term we need to acknowledge that Local Authority funding from central government will continue to reduce and that non-recurrent transformation funding will come to an end. Against this backdrop our challenge will be to continue providing award winning services at the same time as balancing the budget.

This report covers all spend at Tameside & Glossop Clinical Commissioning Group (CCG), Tameside Metropolitan Borough Council (TMBC) and Tameside & Glossop Integrated Care Foundation Trust (ICFT). It does not capture any Local Authority spend from Derbyshire County Council or High Peak Borough Council for the residents of Glossop.

Forecast Position £000's	Forecast Position		
	Net Budget	Net Forecast	Net variance
CCG Expenditure	418,891	419,707	(816)
TMBC Expenditure	196,803	198,189	(1,386)
Integrated Commissioning Fund	615,694	617,896	(2,202)
ICFT - post PSF Agreed Deficit	(5,686)	(5,686)	0
Economy Wide In Year Deficit	(5,686)	(7,888)	(2,202)

Tameside & Glossop Integrated Commissioning Fund

With a gross budget for 2019/20 in excess of £943m, as at month 3 the Integrated Commissioning Fund has a forecast net spend of £617,896k, against a net budget of £615,694k. The forecast overspend of £2,202k is primarily driven by Children's Services and CCG TEP shortfall, offset by contingency and capital financing. Favourable movements include CCG TEP, where £1,200k of cross year benefit in prescribing has been utilised in closing the gap and reducing the net risk, as well as the increased dividend income from Manchester Airport within the capital and finance directorate.

Forecast Position £000's	Forecast Position					Net Variance	
	Expenditure Budget	Income Budget	Net Budget	Net Forecast	Net Variance	Previous Month	Movement in Month
Acute	214,594	0	214,594	215,072	(478)	0	(478)
Mental Health	37,207	0	37,207	37,189	18	0	18
Primary Care	85,460	0	85,460	85,366	94	0	94
Continuing Care	16,785	0	16,785	16,781	4	0	4
Community	33,105	0	33,105	33,103	2	0	2
Other CCG	26,576	0	26,576	26,216	360	0	360
CCG TEP Shortfall (QIPP)	0	0	0	816	(816)	(1,984)	1,168
CCG Running Costs	5,164	0	5,164	5,164	0	0	0
Adults	84,083	(46,750)	37,333	37,607	(274)	20	(294)
Children's Services	53,893	(5,337)	48,556	53,108	(4,552)	(4,258)	(294)
Education	27,977	(21,972)	6,005	6,066	(61)	(211)	150
Individual Schools Budgets	115,214	(115,214)	0	0	0	0	0
Population Health	16,262	(170)	16,092	16,372	(280)	12	(292)
Operations and Neighbourhoods	78,812	(28,185)	50,627	51,740	(1,113)	(841)	(272)
Growth	42,784	(33,915)	8,870	9,956	(1,086)	(530)	(556)
Governance	73,759	(64,565)	9,193	8,983	210	221	(11)
Finance & IT	6,218	(1,408)	4,809	4,801	8	0	8
Quality and Safeguarding	440	(304)	136	136	(0)	(0)	0
Capital and Financing	10,763	(6,647)	4,116	914	3,202	0	3,202
Contingency	5,674	0	5,674	3,904	1,770	1,393	377
Corporate Costs	8,272	(2,881)	5,392	4,603	789	659	130
Integrated Commissioning Fund	943,042	(327,348)	615,694	617,896	(2,202)	(5,519)	3,317

Children's Services

Children's Social Care is forecast to overspend by £4,552k. The significant aspect of the projected variance relates to placements related expenditure. The number of looked after children when establishing the 2019/20 budget was 648 (December 2018), an all time high for Tameside and considered to be the peak. However, Members should note that the number of looked after children has since increased to 685 at 5 July 2019 – an increase of 5% during this period. The projection assumes the current cost of all existing placements for the remainder of the financial year with an assumption for a further net increase of 5 placements from July, again for the remainder of the year.

The directorate is evaluating a number of initiatives to reduce the number and related costs of looked after children, the details of which will be reported in future monitoring reports. These include:

- targeting earlier intervention to support children and families via existing embedded service initiatives such as edge of care and family group conferencing, stopping children entering care
- Redesign of the Family Intervention Service to deliver intensive support at the early signs of family breakdown, again to prevent children from entering care.
- Clear guidance and increasing seniority of oversight for the approval of residential placements to ensure all other care options have been considered
- Detailed tracker developed to support improved management oversight of key areas of case progression such as Special Guardianship and the discharge of orders
- an urgent review of care provision sufficiency within the borough
- the implementation of a completed placements commissioning strategy review
- a review of the existing local authority residential estate for potential change of provision of one home to a short term assessment unit with a focus on either rehabilitation back to home and/or family or to support the identification of appropriate longer term placement arrangements
- the evaluation of an in borough planned / emergency respite unit to prevent family breakdown and admission to care
- a targeted senior management lead review of discreet cohorts of Looked After Children is now underway to ensure current placement arrangements, care plans and legal status are appropriate to need. This is focused initially on the 15 year plus cohort

In addition, the directorate senior leadership team are reviewing the number and duration of budgeted posts within the service to reduce the level of projected expenditure for vacant positions to deliver the vacancy savings target.

Acute

At this stage in the year it is too early to identify clear trends that may be emerging in secondary care, particularly as two of our associate providers have reported data quality issues.

Forecasts include YTD high cost patient costs at Pennine Acute, as well as The Christie.

Data is showing an over performance in Ophthalmology in the independent sector. A block contract was agreed with Manchester FT (MFT) in 19/20 in order to manage demand and expenditure in this area. Further investigations will take place to understand this issue and ensure referrals are appropriate and where possible directed to MFT, avoiding any duplication of payment. A deep dive report, updating on this issue will be taken to FQAG in August.

Whilst some planning provision was made to clear RTT in 19/20, the CCG has seen a 18.9% increase in people on the waiting list since March 18. This presents a risk to the CCG as this backlog is cleared.

Tameside & Glossop Integrated Commissioning Fund

Forecast Position £000's	Forecast Position					Net Variance	
	Expenditure Budget	Income Budget	Net Budget	Net Forecast	Net Variance	Previous Month	Movement in Month
CCG Expenditure	418,891	0	418,891	419,707	(816)	(1,984)	1,168
TMBC Expenditure	524,151	(327,348)	196,803	198,189	(1,386)	(3,535)	2,148
Integrated Commissioning Fund	943,042	(327,348)	615,694	617,896	(2,202)	(5,519)	3,317
A: Section 75 Services	391,514	(46,820)	344,694	345,687	(993)	(5,493)	4,500
B: Aligned Services	301,764	(100,210)	201,554	198,698	2,856	136	2,720
C: In Collaboration Services	249,764	(180,318)	69,446	73,512	(4,065)	(162)	(3,903)
Integrated Commissioning Fund	943,042	(327,348)	615,694	617,896	(2,202)	(5,519)	3,317

Page 68 Operations and Neighbourhoods

Pressures included in the forecast include

- Shortfall in income from car parks (approx. £447K)
- Anticipated income from inappropriate use of bus lanes, however, this demonstrate that the cameras are acting as a successful deterrent.
- Although footfall has increased since the opening of Tameside One, until the public realm area is complete, income from the outdoor market remains under target.

Capital and Financing

The significant favourable variance relates to an increase in the forecast dividend income from the Council's strategic investment in Manchester Airport Group, following notification of the July dividend payment. The level of dividend to be received in 2019/20 is not guaranteed and this projection will be revised once notification of the second dividend payment is received in December 2019. In addition, the forecast interest to be earned from surplus cash deposits has increased as the average rate earned on deposits is higher than previously forecast.

Corporate Costs

Underspends are forecast due to an anticipated reduction of £565k in the contributions required to insurance reserves, following receipt of the actuarial assessment at the end of 2019/20. Other minor underspends relate to a forecast reduction in coroners costs and savings on AGMA contributions.

Growth

Significant budget pressures relate to a shortfall in income relating to Estates, particularly where rental income for industrial units is not being realised. Fee income from planning and building control is also less than budget.

In addition, forecast costs in Corporate Landlord exceed budget due to rents not being realised and additional forecast costs for utilities in respect of Tameside One.

Tameside Integrated Care Foundation Trust Financial Position

- **Revenue** - The Trust has agreed a control with NHSI of **c.£5.686m** after Financial Recovery Fund (FRF) and Provider Sustainability Funding (PSF); for the financial period to **30th June 2019**, the Trust has reported a net deficit of **£1.456m** post FRF and PSF, which is £24k below plan.
- **Trust Efficiency Programme (TEP)** - the Trust has a TEP target in 2019/20 of **£11.580m** including carried forward schemes from 2018/19. During month 3 the Trust delivered **£878k** against a plan of **£650k** reporting an overachievement of **c.£228k** in month. The Trust is forecasting at month 3 to deliver **c.£10.977m** by the end of the year. Schemes are being developed across the Trust to mitigate the shortfall of **c.£603k (5%)**.

Financial performance metric	Month 3			YTD			Annual
	Plan (£000)	Actual (£000)	Variance (£000)	Plan (£000)	Actual (£000)	Variance (£000)	Plan (£000)
Normalised Surplus/(Deficit) before PSF & FRF	(£2,458)	(£2,434)	£24	(£7,060)	(£7,010)	£50	(£25,220)
PSF	£237	£237	£0	£709	£709	£0	£4,727
FRF	£741	£741	£0	£2,221	£2,221	£0	£14,807
Surplus/(Deficit) post PSF	(£1,480)	(£1,456)	£24	(£4,130)	(£4,080)	£50	(£5,686)
Capital Expenditure	£284	£273	(£11)	£697	£392	(£305)	£4,487
Cash and Equivalents	£1,220	£1,136	(£84)				£1,220
Trust Efficiency Savings	£650	£878	£228	£1,854	£1,923	£69	£11,580
Use of Resources Metric	3	3		3	3		3

- **Agency cap** - The Trust has an agency cap of **c.£9.454m**, but a plan of **£7m**. During Month 3 the Trust spent **£529k** against a plan of **£575k**, reporting an underspend of **£46k** and reporting below the cap
- **Capital** – Capital expenditure is behind plan **by c.£305k (A)** year to date
- **Cash** – The cash balance was **£84k** better than plan at the end of Month 3.

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APPENDIX 1 – Strategic Commissioner Detailed Analysis

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Capital Financing, Contingency and Corporate Cost

Capital Expenditure

Acute

Mental Health

Primary Care

Continuing Care

Community

Other

CCG Running Costs

Local Authority Savings Progress

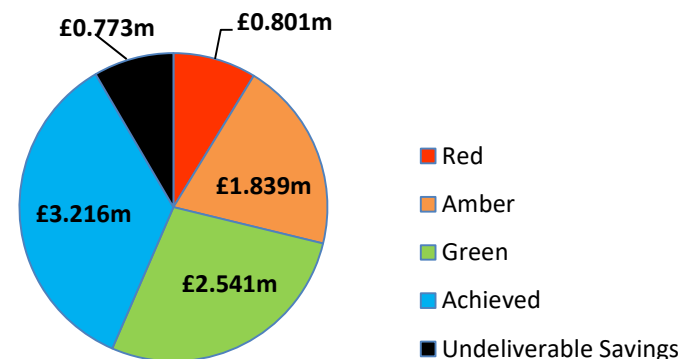
SAVINGS PROGRESS

The 2019/20 Revenue Budget, approved by Full Council on 27 February 2019, included savings targets in respect of a vacancy factor, additional fees and charges, and savings to be delivered by management. Combined with savings identified in previous years, the total savings target for the Council in 2019/20 is £8,420k.

Vacancy Factor - The total vacancy factor for the year is £2,387k. As at the end of period 3, total underspends relating to vacant posts were £2,455k, therefore overachieving the annual target.

Other Savings – Planned savings of £773k have been identified, at this stage, as unlikely to be delivered and are not included in the total forecast savings at month 3. Savings in excess of target are forecast in some areas, resulting in total forecast savings of £8,397k against the opening target of £8,420k. Savings of £3,216k have already been achieved.

Savings 19/20



Directorate	Opening Target £000s	Not expected to be delivered £000s	Red £000s	Amber £000s	Green £000s	Achieved to date £000s	Total forecast savings £000s
Adults	1,778	445	0	1,260	73	0	1,333
Children's Services	696	0	696	0	0	0	696
Children's - Education	235	5	5	125	0	230	360
Population Health	375	95	0	225	55	0	280
Operations and Neighbourhoods	1,217	0	100	5	738	374	1,217
Growth	285	207	0	0	78	0	78
Governance	1,125	2	0	224	347	552	1,123
Finance & IT	192	0	0	0	128	64	192
Quality and Safeguarding	10	0	0	0	10	0	10
Capital and Financing	1,764	12	0	0	1,112	1,260	2,372
Contingency	100	0	0	0	0	100	100
Corporate Costs	643	7	0	0	0	636	636
Total	8,420	773	801	1,839	2,541	3,216	8,397

Local Authority Pressures

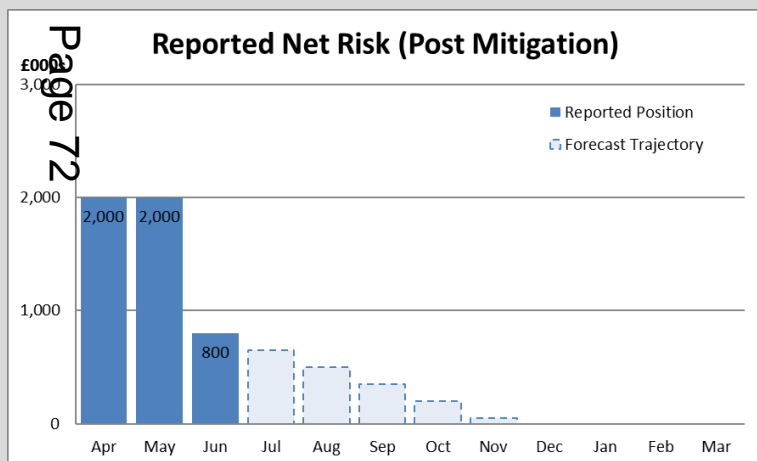
PRESSURES

The 2019/20 Council Revenue Budget included funding for pressures across the services of £20,166k. As at month 3 total forecast pressures have increased across a number of areas as set out below. Further narrative on increased pressures in each area is included in the narrative for each service later in this report. The main reduction in pressures relates to funding setting aside for increased staffing costs as a result of the implementation of the new NJC pay structure on 1 April 2019. This funding will be used to offset pressures in other areas.

Directorate	Pressures funded in budget £000s	Pressures materialised to date £000s	Total pressures forecast £000s	(Increase)/decrease in pressures £000s
Adults	1,401	313	1,401	0
Children's Services	9,300	0	13,852	(4,552)
Children's - Education	631	171	982	(351)
Population Health	67	0	67	0
Operations and Neighbourhoods	1,501	1,026	1,725	(224)
Growth	741	573	841	(100)
Governance	903	210	847	56
Finance & IT	185	46	185	0
Quality and Safeguarding	0	0	0	0
Capital and Financing	242	242	242	0
Contingency	5,001	1,362	4,417	584
Corporate Costs	194	15	139	55
Total	20,166	3,959	24,698	(4,532)

2019/20 Financial Risk & TEP Update: M3 – June 19

- The CCG has a Targeted Efficiency Plan (TEP, also known as QIPP) target for 2019/20 of £11m.
- In submitted plans at the start of the year, the CCG reported that financial control totals would be met, but that there was material risk (£2m) associated with this.
- Based on the latest assessment of TEP achievement, we have reduced this risk down to £800k at M3. This is largely as a result of cross year benefits on Prescribing and Continuing Care, where the impact of winter was less severe than anticipated when our final 2018/19 position was calculated.



- As shown in the chart below we are optimistic that over the next few months we will be in a position to further reduce reported risk.
- The trajectory above assumes that net risk can be reduced internally using CCG resources. However, as part of our wider Integrated Commissioning Fund (ICF), the CCG has entered into a risk share agreement with TMBC. This would allow the Local Authority to

increase contributions into the pooled budget, in order to balance the CCG position on a non-recurrent basis if required.

- Any increase in council contribution this year would result in an increased CCG contribution in future years. Therefore it is not appropriate to use the ICF as justification to reduce reported net risk in 2019/20.
- The table below summarises expected achievement at M3, together with a comparison to the position reported last month:

Planned Savings (before application of optimism bias)

	Recurrent	Non Recurrent	Total	Prior Month	Movement
High Risk	1,409,667	100,000	1,509,667	1,774,667	-265,000
Medium Risk	1,990,000	1,200,000	3,190,000	4,117,000	-927,000
Low Risk	1,385,848	3,406,904	4,792,752	5,319,890	-527,138
Saving Posted	1,403,969	2,241,626	3,645,595	1,458,927	2,186,668
Total	6,189,484	6,948,530	13,138,014	12,670,484	467,530

Expected Savings (after application of optimism bias)

	Recurrent	Non Recurrent	Total	Total	Movement
High Risk	140,967	10,000	150,967	177,467	-26,500
Medium Risk	995,000	600,000	1,595,000	2,058,500	-463,500
Low Risk	1,385,848	3,406,904	4,792,752	5,319,890	-527,138
Saving Posted	1,403,969	2,241,626	3,645,595	1,458,927	2,186,668
Total	3,925,784	6,258,530	10,184,314	9,014,784	1,169,530

QIPP Target

11,000,000	11,000,000	0
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Savings Still to Find

815,686	1,985,216	1,169,530
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Value of savings about which we are certain (i.e. blue & green schemes)

8,438,347

Adults	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
Adults - Out of Hours Team	158	0	158	30	137	21
Adults Senior Management	2,321	(1,159)	1,162	(2,890)	272	890
BCF	9	(20,339)	(20,330)	(10,868)	(20,330)	0
Community Response Service	1,172	(688)	484	(415)	575	(91)
Funded Nursing Care	1,930	(1,930)	0	490	0	0
Homecare - Support at Home	7,931	(6,031)	1,900	1,237	2,116	(216)
Improved Better Care Fund	1,633	(1,633)	0	257	0	0
Joint Commissioning Service	3,677	(1,221)	2,456	329	2,404	52
Localities	8,738	(150)	8,587	2,476	8,582	5
Long Term Support	6,980	(416)	6,564	1,841	7,577	(1,013)
Mental Health	3,882	(486)	3,396	843	3,477	(82)
Reablement	2,441	0	2,441	510	2,557	(116)
Residential & Nursing Placements	26,540	(9,389)	17,151	5,009	17,249	(98)
Sensory Services	293	(49)	244	70	247	(2)
Shared Lives & Property Management	2,565	(717)	1,848	179	1,817	31
Supported Accommodation	11,546	(2,494)	9,052	1,582	9,052	0
Urgent Integrated Care	2,268	0	2,268	501	1,923	345
TOTAL	84,083	(46,702)	37,381	1,181	37,655	(274)

BUDGET VARIATIONS

The net variance reflects a number of underspends and pressures including:

Underspends:

£253k - Increased income across Adults- from Residential & Nursing placements & fairer charging

BUDGET VARIATIONS

Pressures

(£82k) - Overspend on out of hours and agency staff due to lag in permanent recruitment

SAVINGS

Savings Performance:

- **(£125k)** - Review of out of borough LD placements: currently not projected to make this saving but identifying placements to meet this target as there is scope
- **(£79k)** - Oxford Park: will not be delivered as scheme has been delayed
- **(£70k)** - Review of residential placements: currently not projected to make this saving but identifying placements to meet this target as there is scope
- **(£170k)** - Review of manual handling – single handed: currently not projected to make this saving but identifying packages to address the projected shortfall

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000s	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Review of out of borough LD placements	125	125					0
Oxford Park	79	79					0
Review of residential placements	191	71		120			120
Review of manual handling	540	170		370			370
Vacancy Factor 2019/20	551			551			551
Fees & charges increase 2019/20	292			219	73		292
Total	1,778	445	0	1,260	73	0	1,333

Children's Services – Children's Social Care

R

Children's Services	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
Assistant Executive Director - Children's Specialist Services	1,400	(2,009)	(609)	681	331	(940)
Children's Safeguarding	32,330	(820)	31,510	7,498	35,172	(3,662)
Early Help, Early Years & Neighbourhoods	2,001	(10)	1,991	467	2,079	(88)
Looked After Children	3,638	(1,778)	1,860	872	1,763	97
Child Protection & Children In Need	5,383	(28)	5,355	1,113	5,410	(54)
Youth Offending Team	8,136	0	8,136	1,977	8,040	97
TOTAL	53,893	(5,337)	48,556	12,773	53,108	(4,552)

BUDGET VARIATIONS

The net variance reflects a number of underspends and pressures including:

Pressures:

- **(£310k)** - Additional expenditure assumed on legal costs
- **(£473k)** - Skylakes contract – expected that long term savings will be delivered through reduced placement costs, however at this stage the full effect of this is unlikely to be fully realised until next financial year
- **(£3,200k)** - Increased costs associated with increased number of looked after children

SAVINGS

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000's	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Vacancy Factor 2019/20	676		676				676
Fees & charges increase 2019/20	20		20				20
Total	696	-	696	0	0	0	696

Education	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
Access & Inclusion	16,100	(13,731)	2,369	3,952	2,632	(263)
Assistant Executive Director - Education	384	(89)	296	22	157	139
Schools Centrally Managed	2,596	(760)	1,836	2,780	1,711	125
Schools Centrally Managed - DSG Funded	(1,188)	1,191	3	(34,397)	3	0
School Performance and Standards	538	(294)	245	(83)	245	(0)
Pupil Support Services	9,546	(8,290)	1,256	1,413	1,318	(62)
TOTAL	27,977	(21,972)	6,005	(26,314)	6,066	(61)

BUDGET VARIATIONS

The variance is a net position and reflects a number of underspends and pressures including:

Underspends:

- **£139k** - There is a projected under spend in the overall Education service due to utilisation of grant funding and surplus budget identified to support pressures within the overall service.
- **£79k** - Other minor variations.

Pressures:

- **(£346k)** SEN Transport – the expected pressure has materialised. A further pressure of £346k is projected for the service in 19/20, for which £200k has been earmarked in contingency to address it, which has now been exceeded. The surplus budget on teachers retirement pension costs can be used to support part of this additional pressure.
- **(£58k)** - Traded Services to academies saving not being achieved due to reduction in schools buying in to services.

SAVINGS

Savings Performance:

- **(£5k)** - Traded Services to academies saving not being achieved due to reduction in schools buying in to services.
- **£125k** - There is further reduced demand on the budget for Teachers retirement pension costs. It is suggested that this additional saving is used towards the pressure occurring on SEN Transport.
- **£0k** - The Central DSG grant saving has been achieved by reducing initial budget.

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000s	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Traded Services to Tameside schools and academies	5	5	5				5
Teachers Pension	130			125		130	255
Central DSG grant	100					100	100
Total	235	5	5	125	0	230	360

Population Health	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
Public Health	16,262	(170)	16,092	3,032	16,372	(280)
TOTAL	16,262	(170)	16,092	3,032	16,372	(280)

BUDGET VARIATIONS

Pressures

The variance is a net position and reflects a number of underspends and pressures including:

- **(35k)** - Pennine Care contracts- inflation uplift
- **(200k)** – Community Services contract- inflationary uplift due to revised grading on NHS pay scales
- **(5k)** – Minor Variations

SAVINGS

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000s	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Recommissioning of sexual health services	25			25			25
Integrated Drug and Alcohol services	200			200			200
Prescribing	28				28		28
Reduction to Active Tameside management fee	95	95	0				0
Vacancy Factor 2019/20	27				27		27
Total	375	95	0	225	55	0	280

Quality and Safeguarding	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
Quality & Safeguarding - Adults	116	(32)	84	37	84	(0)
Quality and Safeguarding - Childrens	324	(272)	52	0	52	0
TOTAL	440	(304)	136	37	136	(0)

SAVINGS

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000s	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Vacancy Factor 2019/20	8				8		8
Fees & charges increase 2019/20	2				2		2
Total	10	0	0	0	10	0	10

Operations & Neighbourhoods	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
Operations and Emergency Planning	1,298	(2,578)	(1,279)	(270)	(1,187)	(93)
Community Safety & Homelessness	5,388	(1,806)	3,582	39	3,582	0
Cultural and Customer Services	3,489	(292)	3,197	554	3,006	192
Design and Delivery	11,470	(9,650)	1,820	1,319	1,822	(2)
Environmental Services Management	31,305	(32)	31,273	31,440	31,345	(72)
Highways & Transport	8,874	(9,672)	(798)	911	5	(803)
Markets	1,040	(1,532)	(492)	(613)	(186)	(306)
Operations and Greenspace	5,979	(447)	5,531	1,114	5,516	16
Public Protection	3,633	(948)	2,685	428	2,629	56
Waste Management	5,890	(1,184)	4,706	2	4,743	(37)
Youth	446	(43)	403	70	466	(63)
TOTAL	78,812	(28,185)	50,627	34,992	51,740	(1,113)

BUDGET VARIATIONS

The net variation reflects a number of underspends and pressures across the service, including:

Underspends:

- **£83k** – Saving on disposal of street sweepings expected to be achieved from January due to new method of disposal
- **£791k** -There are a number of vacancies across Operations and Neighbourhoods. Within Culture & Customer Services there have been difficulties with recruitment however, this service is getting closer to being fully staffed. There have also been some vacancies held for a period of time within the Call Centre and Customer Services to allow a full assessment of demand following the move into Tameside One. Within the engineers service there is a large level of vacancies however the saving on this is offset by additional spend on subcontractors. (This is net of the vacancy factor).

Pressures:

- **(£710k)** - There is a projected shortfall in income from car parks. Of this, (£447k) relates to the new Darnton Road car parks which is in part as a result of delays in these car parks becoming operational. A further (£150K) relates to the non delivery of charges being applied to additional car parks.

BUDGET VARIATIONS

Pressures (continued):

- **(£165k)** - The cameras on bus lanes are working well as a deterrent to stop people using the bus lanes inappropriately. However this means that there is a projected shortfall in expected income.
- **(£224k)** - Due to the ongoing development of Ashton Town Centre, footfall is reduced and the market ground is suffering from a reduction in traders and therefore a shortfall in income is projected.
- **(£50k)** - Additional costs anticipated surrounding the Tour of Britain event.
- **(£29k)** - Final adjustment for 18/19 Waste Levy costs was more than expected.
- **(£418k)** - Increased spend on subcontractors within the engineers service in order to maintain capacity.
- **(£391k)** - Other Minor Variations including increases in skip charges, system upgrades within Transport Services and an increase in security costs for opening and closing the cemeteries.

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SAVINGS

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000s	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Recovery of expenditure from new car parks	100		100				100
LED Street Lighting	250				250		250
Review of contracts and purchasing - using STAR/Oxygen	50	0			8	42	50
Advertising on Vehicles	5			5			5
Vacancy Factor 2019/20	559				227	332	559
Fees & charges increase 2019/20	253				253		253
Total	1,217	0	100	5	738	374	1,217

Growth	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
Development Growth & Investment	329	0	329	(188)	213	116
Employment & Skills	2,068	(882)	1,187	(182)	1,152	35
Estates	1,922	(2,684)	(762)	(303)	(289)	(473)
Investment & Development	2,062	(1,134)	928	196	926	2
Planning	1,170	(998)	171	32	463	(292)
Strategic Infrastructure	637	(188)	449	49	389	60
School Catering	2,784	(2,780)	4	(47)	104	(100)
Corporate Landlord	8,455	(2,260)	6,195	(374)	6,641	(446)
Environmental Development	447	(79)	369	65	357	12
BSF, PFI & Programme Delivery	22,878	(22,878)	0	2,947	0	0
TOTAL	42,753	(33,883)	8,870	2,194	9,956	(1,087)

BUDGET VARIATIONS

The net variation reflects a number of underspends and pressures across the service, including:

Underspends:

- **£423k** - Expenditure less than budget due to vacancies in the Estates team over achievement of income Hyde shopping centre and other minor variations
- **£99k** - Expenditure less than budget due to vacancies in Planning and over achievement of income on Land charges
- **£116k** - Expenditure less than budget due to vacant Assistant Director and under spend on computer software

Pressures:

Estates budget pressures relate to a shortfall in income due to a number of factors.

- **(£866k)** - There are several vacancies in the Estates team resulting in a reduction in the number of chargeable hours. There are several vacant industrial units and there are not enough staff to market industrial units and therefore the expected income is not being realised.

BUDGET VARIATIONS

There are budget pressure in Corporate Landlord

- **(£416k)** - Rental income for tenants in Tameside one will not be realised in the early years. This has been anticipated and will be funded from contingency. There is uncertainty around costs of operating Tameside One. This is reflected in high forecast spend for gas and electricity.

Planning Services

- **(£371k)** - Fee income from planning and building control fees is less than budgeted. The new management arrangements are reviewing the current service provision to assess how improvements in fee income can be made.

SAVINGS

Savings Performance:

- **(£60k)** Growth savings of £60k will not be delivered in 2019/20 due to delays recruiting staff to review industrial rents and fewer large scale planning applications being made.
- **(£147k)** Increases in Fees and Charges will not be delivered due to staff vacancies and other issues highlighted above.

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000s	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Sponsorship of events	2	0			2		2
Planning fees income	30	30					0
Review of rents and leases	30	30					0
Vacancy Factor 2019/20	76	0			76		76
Fees & charges increase 2019/20	147	147					0
Total	285	207	0	0	78	0	78

Governance	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
<u>Governance</u>						
Executive and Business Support	1,726	(111)	1,615	338	1,459	155
Democratic Services	1,021	(289)	732	75	719	13
Governance Management	174	(88)	86	45	94	(8)
Legal	1,355	(82)	1,273	255	1,311	(38)
	4,275	(570)	3,705	713	3,583	122
<u>Exchequer</u>						
Exchequer Services	64,312	(62,736)	1,576	1,381	1,339	238
	64,312	(62,736)	1,576	1,381	1,339	238
<u>People & Workforce Development</u>						
People and Organisational Development	3,723	(1,279)	2,444	290	2,602	(158)
	3,723	(1,279)	2,444	290	2,602	(158)
<u>Marketing & Communications</u>						
Policy, Performance and Communications	1,713	(245)	1,468	335	1,459	9
	1,713	(245)	1,468	335	1,459	9
TOTAL	74,024	(64,830)	9,193	2,718	8,983	211

Underspends

The variance is a net position and reflects a number of underspends and pressures including:

- **£427k** - Employee related expenditure including training related expenses is less than budget due to a number of vacant posts and maternity across the service, Current recruitment to posts is ongoing
- **£71k** - Other net minor variations across the individual services areas of less than £50k

Pressures:

- **(£120k)** - Currently there is no projected draw down of the reserve funding in relation to Workforce Development Service review in 19/20
- **(£87k)** - Projected Income is less than the budgeted Income target due to non take up of HR, Payroll and Recruitment and various other Income streams
- **(£50k)** - Government Grant related Income is less than Budgeted Income target
- **(£28k)** - Children and Adults Social Care workforce development costs are forecast to be in excess of budget and discussions are taking place with the Assistant Director of People and Workforce Development and the Service Directors

SAVINGS

Savings Performance:

- **(£2k)** - Platinum Payment savings target of £50k will not be fully achieved, current forecast is £48k

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000s	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Continuous Improvement	550					550	550
Oxygen Finance Project	50	2		46		2	48
Recovering of overclaims/old debts	175			175			175
Vacancy Factor 2019/20	347				347		347
Fees & charges increase 2019/20	3			3			3
Total	1,125	2	0	224	347	552	1,123

Finance and IT	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
FINANCE						
Financial Management	2,815	(538)	2,277	155	2,191	87
Risk Management & Audit Services	605	(224)	381	113	358	23
	3,420	(762)	2,658	268	2,549	109
IT						
Digital Tameside	2,798	(646)	2,151	669	2,252	(101)
	2,798	(646)	2,151	669	2,252	(101)
TOTAL	6,218	(1,408)	4,809	936	4,801	8

BUDGET VARIATIONS

The net variance reflects a number of underspends and pressures including:

Underspends:

- **£156k** - Staffing underspends due to vacancies, timing of recruitment and staff having not taken up the pension option. This includes the combined vacancy factor of £128k.
- **£78k** - Projected reduction in spend on Cashier related payment systems.
- **£165k** - Projected additional MFD Income to the service.

Pressures:

- **(£236k)** - The Corporate Costs budget covers equipment, software and maintenance for the Council's network, including security and backup software. It also covers the cost of operating system licence for laptops. The overspend is due to increased costs such as the operating system, extra power costs for the Data Centre, Wi-Fi and backup software as well as additional requirements for security systems.
- **(£155k)** - Other minor variations below £50k.

SAVINGS

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000s	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Internal audit restructure	12					12	12
Central DSG grant	50					50	50
Vacancy Factor 2019/20	128				128		128
Fees & charges increase 2019/20	2					2	2
Total	192	0	0	0	128	64	192

Capital Financing, Contingency and Corporate Costs	Gross Expenditure Budget £000's	Gross Income Budget £000's	Net Budget £000's	Actual to date £000's	Forecast £000's	Variance £000's
Capital and Financing	10,763	(6,647)	4,116	0	914	3,202
Contingency	5,674	0	5,674	1,818	3,904	1,770
Corporate Costs	8,272	(2,881)	5,392	755	4,603	789
TOTAL	24,709	(9,528)	15,182	2,573	9,421	5,761

BUDGET VARIATIONS

The variance is a net position and reflects a number of underspends and pressures including:

Underspends:

- **£111k** - Included within corporate costs are anticipated savings of £56k in respect of contributions to AGMA and £55k in respect of the coroners service.
- **£565k** - Further to actuarial review in 2018/19 savings have been identified in relation to insurance provision.
- **£80k** - It is anticipated there will be savings in the central costs contingency budget.
- **£40k** - Other minor variations.
- **£2,113k** - Anticipated income from investment in Manchester Airport Group
- **£620k** - Revised Minimum Revenue Position (MRP) calculations
- **£550k** - Anticipated reduction in interest costs due to planned borrowing not being taken up and revised interest projections
- **£1,107k** - Release of contingency budgets to offset service overspends
- **£663k** - Release of earmarked contingencies for identified pressures not funded through the budget process

Pressures:

- **(£69k)** - Increase internal interest charges based on final 2018/19 figures

SAVINGS

Savings Performance:

- **(£7k)** - Vacancy factor not achieved within Corporate Costs. This is offset by savings in the wider service.
- **(£12k)** - Venture Fund no longer being progressed

Scheme	Savings Target 19/20 £000's	Not expected to be delivered £000s	Red £000's	Amber £000's	Green £000's	Achieved £000's	Total £000's
Venture fund	12	12					0
Treasury Investment Income	130				97	33	130
Minimum Revenue Provision (MRP)	375					995	995
Capital Financing	232					232	232
Manchester Airport Investment (Exec Cabinet Approved Feb 18) £11m investment	1,015				1,015		1,015
Income Generation - Increased income from Council Tax Rates	100					100	100
Insurance review	150					150	150
External audit fees	69					69	69
AGMA/GMCA	302					302	302
Pensions Increase Act	90					90	90
Review of the Town Council support	25					25	25
Vacancy Factor 2019/20	7	7					0
Total	2,507	19	0	0	1,112	1,996	3,108

Capital Expenditure

	2019/20 Budget	Actual to Date	Forecast Outturn	Variance
	£000s	£000s	£000s	£000s
Growth				
Vision Tameside	7,204	811	7,204	0
Investment & Development Estates	6,560	529	6,560	0
	716	0	716	0
Operations and Neighbourhoods				
Engineers	12,322	2,619	10,843	(1,479)
Environmental Services	3,749	28	4,149	400
Transport (Fleet)	260	69	260	0
Corporate Landlord	(44)	5	112	156
Stronger Communities	27	0	27	0
Children's				
Education	11,224	27	10,405	(819)
Finance & IT				
Digital Tameside	2,597	258	2,857	260
Population Health				
Active Tameside	15,030	1,780	15,030	0
Adults				
Adults	583	0	583	0
Governance				
Exchequer	10	0	10	0
Total	60,238	6,126	58,756	(1,482)

Capital Expenditure

	2019/20 Budget £000	Actual to Date £000	Forecast Outturn £000	Variance £000
Education	11,224	27	10,405	(819)
Digital Tameside	2,597	258	2,857	260
Engineers	12,322	2,619	10,843	(1,479)

SIGNIFICANT SCHEMES AND BUDGET VARIATIONS

- **EDUCATION-** A number of variations have arisen where projected outturn is less than budget due to a number of requests for re-profiling into the 2020/21 financial year.

Rayner Stephens Academy (£0.473m) – Original proposals have been paused pending a further review of the accommodation at the school. This has resulted from the development of the sixth form provision at Cromwell, which impacts upon room use at Rayner Stephens.

Hyde Community College (£0.300m) – Current programme indicates a start on the works in Autumn 2019 and completion in Summer 2020. Further costs will be identified and reported at the next Strategic Capital Panel.

- **DIGITAL TAMESIDE-** The overspend relates to Wave 2 works undertaken by our Engineers team and £55k of supplier invoices, also related to Wave 2. The Wave 2 Grant has been delayed due to the wider bid gateway reviews that relate to other Greater Manchester authorities. It is expected to be finalised in Quarter 3

- **ENGINEERS-** A number of variations have arisen where projected outturn is less than budget due to a number of requests for

re-profiling into the 2020/21 financial year.

Hyde to Mottram and Hollingworth Cycle Scheme (£1.695m) – Highways England providing a specific grant of £1.950m to the council to provide facilities that promote sustainable travel options (walking and cycling) between Hyde and Hattersley. This grant covers the financial years up to 2020/21. During 2019/20 financial year, £0.250m is available for the feasibility, design and consultation elements of this project. £1.695m will be available in 2020/21 for construction and commissioning.

Hospital Car Parking (£0.216m) – There are additional costs for hospital car parking due to a condition being put in place by the planning department. The design team was asked to relocate the proposed access to the Darnton Road Car Park away from the existing nearby houses. This has resulted in a complete level redesign to comply with Disabled Access Regulations.

	YTD Budget £000's	YTD Actual £000's	YTD Variance £000's	Annual Budget £000's	Forecast Outturn £000's	Forecast Variance £000's
Acute Commissioning	49,282	49,282	0	201,096	201,582	(486)
Tameside & Glossop ICFT	33,998	33,998	0	135,991	135,991	0
Manchester FT	7,853	7,658	194	32,922	32,727	194
Stockport FT	2,285	2,271	14	9,755	9,702	53
Salford Royal FT	1,522	1,619	(98)	5,865	6,019	(154)
Pennine Acute	885	914	(29)	3,496	3,640	(145)
The Christie	506	618	(112)	2,028	2,241	(213)
BMI Healthcare	618	673	(55)	2,473	2,593	(120)
Wrightington, Wigan & Leigh	176	175	1	974	973	1
Spamedica	301	337	(36)	1,204	1,360	(156)
Other Providers	1,140	1,019	120	6,390	6,336	54
Ambulance Services	2,353	2,353	0	9,450	9,447	3
Clinical Assessment & Treatment Centres	398	425	(27)	1,591	1,581	10
Collaborative Commissioning	126	137	(11)	141	144	(3)
High Cost Drugs	34	44	(10)	136	138	(2)
NCAS/OATS	500	500	0	2,000	2,000	0
Winter Resilience	78	-3	81	180	180	(0)
Total - Acute	52,772	52,739	33	214,594	215,072	(478)

- At this stage in the year it is too early to identify clear trends that may be emerging in secondary care, particularly as two of our associate providers have reported data quality issues. But forecasts above represent our best estimates using the information available and include some high cost patient costs at Pennine Acute and The Christie.
- We have concerns around elective and day case activity and a growth in the number of people on waiting lists. Whilst some planning provision was made to clear RTT in 19/20, the CCG has seen a 18.9% increase in people on the waiting list since March 18. This presents a financial risk to the CCG as while the backlog is cleared.
- During this month it has emerged that Manchester FT will be restricting new dermatology referrals from the 1st September 2019 to Manchester and Trafford only. This means that any T&G patients not being actively managed on their skin cancer pathway will all be discharged back to the care of their local dermatology provider. Patient numbers are low, so we do not anticipate a significant impact in T&G, but nevertheless we want to monitor this situation over to next few months to safeguard against unintended consequences in the ICFT.
- Independent sector contracts are a key driver of overspend in the Acute forecast, with ophthalmology a key overspending specialty. An ophthalmology block was agreed with Manchester FT to manage demand and expenditure this year. Work is underway to understand how the independent sector overspend related to the block. A deep dive report, updating on this issue will be taken to FQAG in August.

	YTD Budget £000's	YTD Actual £000's	YTD Variance £000's	Annual Budget £000's	Forecast Outturn £000's	Forecast Variance £000's
Child & Adolescent Mental Health	149	150	(1)	288	288	0
Improving Access To Psychological Therapies	48	45	4	192	192	0
Learning Disabilities	169	169	0	663	663	0
Mental Capacity Act	32	32	(0)	127	127	0
Mental Health Contracts	6,573	6,573	(0)	26,021	26,021	0
Mental Health Services - Adults	1,548	1,554	(5)	6,063	6,046	18
MH - Collaborative Commissioning	1,061	1,062	(0)	1,061	1,061	0
MH - Non Contracted Activity	19	19	0	75	75	0
Mental Health Services - Other	447	446	1	1,895	1,895	0
MH - Specialist Services	205	244	(39)	822	822	0
Total - Mental Health	10,251	10,292	(41)	37,207	37,189	18

- To comply with NHS planning guidance the CCG has to demonstrate increasing investment in mental health through the annual Mental Health Investment Standard. In T&G we will exceed this target as part of our commitment to invest in mental health and deliver the ambition of the Five Year Forward View. Business cases are in place to deliver this ambition and spend will continue to accelerate throughout 19/20 and beyond. The forecast assumes that schemes will commence in line with plans, through this will be reviewed monthly for potential slippage.
- The NICHE phase 1 has now concluded and was described in the detailed paper that was presented to FQAG last month. The CCG initially had a reserve fund of £250k set aside in anticipation of rebasing the PCFT contract. Following additional work and analysis across the 5 main footprint CCGs, it has since been agreed that T&G CCG is likely to receive a contract price reduction following the re-apportionment of estates costs. NICHE have now embarked on Phase 2, which is to review and describe the key elements of a “good” clinical model for each of the four care areas, drawing on external evidence, existing plans and locality clinically led workshops. Work is ongoing through the PCFT finance subgroup to review the costing models and present findings.
- The Individualised Care packages are to be reviewed in month 4 and whilst the overall bottom line expenditure for the CCG is unlikely to change there may be movement between the Continuing Healthcare and Mental Directorates.

	YTD Budget £000's	YTD Actual £000's	YTD Variance £000's	Annual Budget £000's	Forecast Outturn £000's	Forecast Variance £000's
Prescribing	9,102	9,101	0	41,646	41,644	2
Delegated Co-commissioning	8,324	8,205	118	34,371	34,287	84
Out of Hours	577	577	0	2,309	2,309	0
Local Enhanced Services	494	436	58	1,931	1,931	0
Primary Care Investments	332	331	1	1,377	1,377	0
Primary Care IT	344	289	55	1,376	1,376	(0)
Central Drugs	255	251	5	1,193	1,193	0
Medicines Management - Clinical	118	115	3	495	488	8
Oxygen	98	98	0	477	477	0
Commissioning Schemes	71	79	(8)	285	285	0
GP FORWARD VIEW	0	0	(0)	0	0	0
Total - Primary Care	19,716	19,483	232	85,460	85,366	93

- Prescribing** – Although we currently only have one month of data, we can determine that the anticipated NCSO (No Cheaper Stock Obtainable) pressure has reduced, along with assumptions made around costs pressure relating to Easter which also haven't materialised. This has now offset the pressure from CAT M drug costs (where prices change to ensure a nationally negotiated profit margin, for pharmaceutical companies). A deep dive following Q2 prescribing data will be presented at FQAG in September. At Q1, we have banked £125k of TEP savings against an expected target of £1,225k. The schemes in place will pick up momentum as the year goes on, and there is little or no risk on achieving this target.
- Delegated Co-Commissioning** – Budgets have been set based on current commitments, and include an anticipated growth in list sizes through the financial year. There is currently a forecast underspend against Primary Care of £84k, in addition to a £462k reserve built into the Delegated Primary Care position. A paper will be taken to Primary Care Committee in September to consider potential investment proposals to ensure that the available funding is fully invested in Primary Care services in line with the CCG's strategic vision. This discussion will be balanced against the need to manage the required contingency planning for foreseen PCO Locum claims for maternity, suspension or sickness and also prudent consideration relating to notional rent increases, over and above the estimate made, knowing there is currently a backlog of premises reviews.

	YTD Budget £000's	YTD Actual £000's	YTD Variance £000's	Annual Budget £000's	Forecast Outturn £000's	Forecast Variance £000's
CHC Adult Fully Funded	1,724	1,724	(0)	10,647	11,015	(368)
CHC Adult Joint Funded	134	134	(0)	536	447	89
CHC Adult Personal Health Budgets	608	608	(0)	2,434	2,130	304
CHC Assessment & Support	241	230	11	1,029	1,023	6
Children's CHC Personal Health Budgets	7	7	0	30	16	13
Children's Continuing Care Funded Nursing Care	26	26	0	104	143	(39)
	502	502	0	2,006	2,006	0
Total - Continuing Care	3,242	3,231	11	16,785	16,781	5

- Although winter pressures in 2018/19 didn't materialise in terms of increased activity, the 2019/20 budget setting for Continuing Care assumes that 2018/19 was an anomaly and that placements will increase next winter in line with historic trends. Additional budget for provider uplifts and demographic pressures have also been included, as well as a provision for specific High Cost packages that the team were aware would impact on the 2019/20 financial position. We therefore feel that the overall budget for this area is adequate for the year ahead.
- At Month 3, £250k of the TEP/QIPP target has been met. This has been achieved through the continued work of the individualised commissioning team to review of packages of care and a continued focus the appropriate use of a Fast Track packages.
- There is an overspend on Adult PHB budgets and an underspend on Adult Commissioned packages budgets. This is due to the Default offer of PHB's being introduced since 1st April 2019 and there are more people now being offered a PHB. The budget will need amending over the year as new patients will now be funded as PHB's (Direct Payments and Notional budgets) rather than Commissioned packages as PHB's are the first offer to new packages.
- Demand continues to be the main driver of the uncertainty around Continuing Care. Although we have a good local market for care providers, the demand for placements and Home of Choice priorities will continue to put pressure on the budget. This is due to where suitable local provision cannot be found and placements external to T&G and GM are required to be sourced instead.
- Although the Continuing Care budgets are no longer under a formal recovery plan, they will continue to be monitored closely throughout the Financial Year.

	YTD Budget £000's	YTD Actual £000's	YTD Variance £000's	Annual Budget £000's	Forecast Outturn £000's	Forecast Variance £000's
Community Services	8,275	8,278	(3)	31,942	31,956	(14)
Hospices	122	122	0	638	638	0
Wheelchair Service	52	52	(0)	438	438	0
Palliative Care	22	18	4	87	71	16
Total - Community	8,471	8,470	1	33,105	33,103	2

- The majority of the community services budget relates to services provided by the ICFT within the scope of the block contract. Payments are fixed and are not expected to change throughout the year
- Other services have delivered broadly in line with budget. The slight underspend on palliative care relates to a temporary change in working hours of the post holder.

	YTD Budget £000's	YTD Actual £000's	YTD Variance £000's	Annual Budget £000's	Forecast Outturn £000's	Forecast Variance £000's
Better Care Fund	3,208	3,207	0	12,830	12,830	0
Programme Projects	4,175	4,170	5	4,398	4,375	23
Property Services	801	801	0	4,254	4,254	(0)
Patient Transport	298	308	(10)	1,193	1,212	(19)
Commissioning Reserve	(279)	0	(279)	1,415	1,118	297
NHS 111	173	173	(0)	659	661	(2)
Transformation Funding	581	581	0	581	581	0
Safeguarding	128	123	5	513	509	3
Clinical Leads	75	75	0	356	331	25
Nursing and Quality Programme	54	53	2	218	215	3
Commissioning - Non Acute	26	(2)	29	106	76	29
Interpreting Services	14	14	0	54	54	0
Total - Other	9,255	9,503	(248)	26,576	26,216	360

- **Programme Projects** – Includes the increased contribution to the Integrated Commissioning Fund of £4,200 offset by smaller budget transfers to TEP for unrequired funding.
- **Transformation Fund** – Following increased transformation funding received in 2018/19 the total funding for 2019/20 reduced by £3.8m to accommodate a re-profiling of expenditure on Support at Home. Forecast spend until programme completion has been adjusted accordingly and the outstanding £2,323k will be received equally for each quarter of 2019/20 (£581k at Q1)
- **Property Services** – Work is still ongoing relating to outstanding disputes with NHS Property Services (NHSPS) – some of which date back to FY 2017/18 'true up' charges. Budgets and forecasting is based on historic intelligence, with uplifts applied. This may result in a small benefit, should the challenges put into the system, come into fruition. We have been able to release recurrent TEP savings relating to Shire Hill Hospital, as well as the decanting from smaller clinics, totalling approx. £500k as part of the estates rationalisation plan.

	YTD Budget £000's	YTD Actual £000's	YTD Variance £000's	Annual Budget £000's	Forecast Outturn £000's	Forecast Variance £000's
Finance	239	238	0	996	970	27
Commissioning	217	212	5	914	900	14
QIPP	0	0	0	810	810	0
CEO/Board Office	111	109	1	455	449	6
ADMINISTRATION & BUSINESS SUPPORT	65	63	2	387	341	46
Corporate Costs & Services	66	64	2	280	280	(1)
IM&T	70	70	(0)	280	280	(0)
Chair & Non Execs	77	76	1	247	242	5
Communications & HR	52	52	0	208	209	(1)
Nursing	35	34	0	138	136	2
Corporate Governance	31	32	(1)	126	126	0
Estates & Facilities	26	26	0	104	104	0
General Reserve - Admin	0	0	0	1	99	(98)
IM&T Projects	22	22	0	87	87	(0)
Contract Management	16	16	0	64	64	0
Human Resources	11	11	(0)	41	41	0
Equality & Diversity	7	7	0	28	28	(0)
Total - CCG Running Costs	1,044	1,032	12	5,164	5,164	0

- The CCG receives an earmarked allocation of £5,164k to fund running costs. We are not allowed to exceed this limit, but any underspend on running costs can be used to offset pressures across the CCG as a whole.
- Savings of £810k have been made YTD. £753k of this is recurrent and includes:
 - Integration Benefits: Staffing e.g. single CEO, Co-location
 - Corporate Re-organisation (lay members & board)
 - Renegotiated Contracts (e.g. GMSS, Audit, Vodafone)

Total running costs savings for 19/20 are forecast at £1,000k

APPENDIX 3

IRRECOVERABLE DEBTS OVER £3000

1 April 2019 to 30 June 2019

Note individuals are anonymised

REF:	DEBT:	FINANCIAL YEAR(S)	BALANCE	REASON
65540864	Business Rates	Battleball Ltd 5 Townend Street Hyde SK14 1PT Company Dissolved 04/12/2018	2016 – 2017 £4096.55 2017 – 2018 £8504.50 2018 – 2019 £6054.00	£18,655.05
65548240	Business Rates	Pitta Pocket Ltd Waterside Mill Texas Street Ashton under Lyne OL6 6UJ Company Dissolved 13/11/2018	2017 – 2018 £5044.53 2018 – 2019 £170.05	£5214.58
65513213	Business Rates	Newton Auctioneers Ltd Unit B4 & B5 Newton Business Park Talbot Road Hyde SK14 4UQ Company Dissolved 08/01/2019	2013 – 2014 £4770.45 2014 – 2015 £11,568.00 2015 – 2016 £10,021.64	£26,360.09
65569322	Business Rates	Fast Fashion Supplies Ltd Unit 11 – 12 Arcades Shopping Centre Warrington Street Ashton under Lyne OL6 7JE Company Dissolved 12/02/2019	2018 – 2019 £19,180.46	£19,180.46
65565641	Business Rates	Fab Furnishings Ltd 1 Wharf Point Market Street Droylsden M43 6DD Company Dissolved 12/02/2019	2017 – 2018 £3404.66 2018 – 2019 £11,682.25	£15,086.91
65558131	Business Rates	Penguin Parcel Pick Up Services Ltd Unit 2 Old Hall Street Dukinfield SK16 4RG Company Dissolved 05/03/2019	2017 – 2018 £3860.78 2018 – 2019 £5563.94	£9424.72
BUSINESS RATES		SUB TOTAL – Company Dissolved	£93,921.81	
65500767	Business Rates	Genus UK Ltd, T/A Select Alpha House Regis Road Kentish Town London NW5 3EW Company Voluntary Arrangement 13/04/2018	2018 - 2019 £50,928.89	£50,928.89
65495230	Business Rates	Genus UK Ltd, T/A Select Unit 17A Crown Point North Shopping Centre Worthington Way Denton M34 3JP	2018 – 2019 £26,210.99	£26,210.99

		Company Voluntary Arrangement 13/04/2018		
65055816	Business Rates	Genus UK Ltd, T/A Select 24 Greenside Shopping Centre Greenside Lane Droylsden M43 7YY Company Voluntary Arrangement 13/04/2018	2018 - 2019 £11,039.99	£11,039.99
BUSINESS RATES		SUB TOTAL – Company Voluntary Arrangement	£88,179.87	
65558285	Business Rates	Quinn Ltd C/O Refresh Recovery Ltd West Lancs Investment Centre Maple View White Moss Business Park Skelmersdale WN8 9TG Company in Liquidation 15/09/2016	2015 - 2016 £9548.84 2016 - 2017 £15,898.55	£25,447.39
65552850	Business Rates	Vericom Services Ltd Midland Bank Ltd Market Place Hyde SK14 2QN Company in Liquidation 03/10/2018	2017 – 2018 £1888.32 2018 – 2019 £5498.35	£7386.67
65560868	Business Rates	Film Star Paint Protection Ltd Unit 6 Hyde Point Dunkirk Lane Hyde SK14 4NI Company in Liquidation 17/12/2018	2016 – 2017 £6615.54 2017 – 2018 £9669.50 2018 – 2019 £10,083.50 2019 – 2020 £10,188.25	£36,556.79
BUSINESS RATES		SUB TOTAL - Company in Liquidation	£69,390.85	
BUSINESS RATES IRRECOVERABLE BY LAW			£251,492.53	
710400	Sundry Debts, Charges for Works in Default of a Notice	2011 - 2012 £4958.51	£4958.51	Bankruptcy Order made 04/12/2012
SUNDRY DEBTS		SUB TOTAL – Bankruptcy	£4958.51	
SUNDRY DEBTS IRRECOVERABLE BY LAW			£4958.51	

DISCRETION TO WRITE OFF OVER £3000

1 April 2019 to 30 June 2019

Note individuals are anonymised

17116700	Council Tax	2017 – 2018 £2604.32 2018 – 2019 £701.25	£3305.57	Absconded, no trace
15485544	Council Tax	2009 – 2010 £1011.32 2010 – 2011 £1734.23 2011 – 2012 £1741.23 2012 – 2013 £1669.23 2013 – 2014 £1731.44 2014 – 2015 £1735.07 2015 – 2016 £1735.07	£10,484.83	Absconded, no trace

COUNCIL TAX		SUB TOTAL – Absconded, no trace	£13,790.40	
COUNCIL TAX DISCRETIONARY WRITE OFF TOTAL			£13,790.40	
4020548	Sundry Debts, Homecare charges	2016 – 2017 £443.49 2017 – 2018 £15,896.85 2018 – 2019 £10,434.20	£26,774.54	Deceased 28/08/2018 no estate
418133	Sundry Debts, Homecare charges	2016 – 2017 £4421.45 2017 – 2018 £136.56	£4558.01	Deceased 10/05/2017 no estate
4008999	Sundry Debts, Homecare charges	2014 – 2015 £280.96 2015 – 2016 £272.32 2016 – 2017 £507.64 2017 – 2018 £5254.92 2018 – 2019 £5733.75	£12,049.59	Deceased 19/09/2018 no estate
4020511	Sundry Debts, Residential Care charges	2016 - 2017 £18,995.70	£18,995.70	Deceased 06/02/2017 no estate
4010050	Sundry Debts, Residential Care charges	2014 – 2015 £2949.55 2015 – 2016 £3458.74	£6408.29	Deceased 01/05/2016 no estate
712576	Sundry Debts, Residential Care charges	2014 – 2015 £4386.34 2018 - 2019 £591.86	£4978.20	Deceased 03/12/2018 no estate
4003122	Sundry Debts, Residential Care charges	2012 – 2013 £16,762.83 2013 – 2014 £18,963.71	£35,726.54	Deceased 14/12/2013 no estate
672182 & 4006812	Sundry Debts, Residential Care charges	2011 – 2012 £3355.59 2012 – 2013 £20,833.13 2013 – 2014 £2532.92 2014 – 2015 £814.53	£27,536.17	Deceased 16/01/2015 no estate
475703	Sundry Debts, Residential Care charge	2008 – 2009 £14,733.46 2009 – 2010 £2726.18	£17,459.64	Deceased 14/04/2009 no estate
4004235	Sundry Debts, Overpaid Direct Payment	2012 – 2013 £43,860.28	£43,860.28	Deceased 27/01/2015 no estate
SUNDRY DEBTS		SUB TOTAL – Deceased, no estate	£198,346.96	
689887	Sundry Debts Overpaid Direct Payment	2010 – 2011 £7119.80	£7119.80	No further recovery action permitted in accordance with Legislation.

SUNDRY DEBTS	SUB TOTAL – No further recovery permitted	£7119.80	
SUNDRY DEBTS DISCRETIONARY WRITE OFF TOTAL		£205,466.76	

SUMMARY OF UNRECOVERABLE DEBT OVER £3000		
IRRECOVERABLE by law	Council Tax	Nil
	Business Rates	£251,492.53
	Overpaid Housing Benefit	Nil
	Sundry	£4958.51
	TOTAL	£256,451.04
DISCRETIONARY write off – meaning no further resources will be used to actively pursue	Council Tax	£13,790.40
	Business Rates	Nil
	Overpaid Housing Benefit	Nil
	Sundry	£205,466.76
	TOTAL	£219,257.16

Report to:	EXECUTIVE CABINET
Date:	28 August 2019
Executive Member/Clinical Lead/Reporting Officer:	Councillor Ryan – Executive Member for Finance & Economic Growth Kathy Roe – Director of Finance
Subject:	CAPITAL MONITORING PERIOD 3 2019/20
Report Summary:	<p>This report summarises the 2019/20 capital expenditure monitoring position at 30 June 2019, based on information provided by project managers.</p> <p>The report shows projected capital investment in 2019/20 of £58.756m by March 2020. It has been necessary to re - profile some schemes within Engineers and Education capital schemes, resulting in the need to transfer £2.468m from 2019/20 into 2020/21.</p>
Recommendations:	<p>Members are asked to approve the following:</p> <ul style="list-style-type: none">(i) The reprofiling of £2.468m of capital budgets as summarised in Table 2 and set out in Appendix 3 to reflect up to date investment profiles(ii) The changes to the Capital Programme as set out in Appendix 1(iii) The updated Prudential Indicator position set out in Appendix 5 was approved by Council in February 2019(iv) £0.150m additional budget for the Tameside Wellness Scheme as set out in paragraph 4.17(v) Removal of £0.136m remaining budgets of capital schemes which have come to an end as set out in paragraph 7.1. <p>Members are asked to note:</p> <ul style="list-style-type: none">(i) The current capital budget monitoring position(ii) The resources currently available to fund the Capital Programme(iii) The updated capital receipts position <p>The timescales for review of the Council's three year capital programme</p>
Corporate Plan:	The Capital Programme ensures investment in the Council's infrastructure is in line with the Corporate Plan.
Policy Implications:	In line with Council Policies.
Financial Implications: (Authorised by the statutory Section 151 Officer & Chief Finance Officer)	<p>These are the subject of the report. In summary:</p> <ul style="list-style-type: none">• The forecast outturn for 2019/20 is £58.746m compared to the 2019/20 revised budget of £60.228m• Re-profiling of £2.468m into future year(s) to match expected spending profile has been requested.• Additional budget of £0.150m for the Tameside Wellness Centre funded from within unallocated capital resources

Demand for capital resources exceeds availability and it is essential that those leading projects ensure that the management of each scheme is able to deliver them on plan and within the allocated budget.

Close monitoring of capital expenditure on each scheme and the resources available to fund capital expenditure is essential and is an integral part of the financial planning process. The liquidation of Carillion has resulted in significant delays to a number of projects, resulting in slippage in the programme.

There is very limited contingency funding set aside for capital schemes, and any significant variation in capital expenditure and resources, particularly the delivery of capital receipts, will have implications for future revenue budgets or the viability of future capital schemes.

**Legal Implications:
(Authorised by the Borough
Solicitor)**

It is a statutory requirement for the Council to set a balanced budget. It is important that the capital expenditure position is regularly monitored to ensure we are maintaining a balanced budget and to ensure that the priorities of the Council are being delivered. The role of Strategic Planning and Capital Monitoring is to do this and hold executive members and Directors to account. Capital is one off spend on infrastructure and need to be replenished by selling assets in the absence of grant monies from Government to enable a capital programme. Every project also has ongoing running as well as lifecycle costs which need to be factored into it.

Risk Management:

The Capital Investment Programme proposes significant additional investment across the borough. Failure to properly manage and monitoring the Council's Capital Investment Programme could lead to service failure, financial loss and a loss of public confidence.

The liquidation of Carillion is having a significant adverse impact on the progression of a number of key schemes, including the Vision Tameside project and a number of key Education programmes to deliver additional school places.

Funding of the Capital Programme assumes the realisation of some significant Capital Receipts from land and property sales which if not achieved will require the reassessment of the investment programme.

Background Information:

The background papers relating to this report can be inspected by contacting Heather Green, Finance Business Partner by:



Telephone: 0161 342 2929



e-mail: heather.green@tameside.gov.uk

1. INTRODUCTION

- 1.1 This is the first capital monitoring report for 2019/20, summarising the forecast outturn based on the financial activity to 30 June 2019.
- 1.2 Executive Cabinet approved a revised capital programme on 26 March 2019 which set the three year capital programme budget at £112.579m. Executive Cabinet also approved an additional budget for the laptop replacement programme on 24 April 2019 that increased this budget to £113.267m. This budget is split between schemes that have been fully approved of £62.874m, and capital sums earmarked towards schemes valued at £50.393m.
- 1.3 The detail of this monitoring report is focused on the budget and forecast expenditure for fully approved projects in the 2019/20 financial year. The approved budget for 2019/20 is £60.228m. Additional schemes will be added to future detailed monitoring reports once business cases have been approved by Executive Cabinet.

2. CHANGES SINCE THE LAST MONITORING REPORT

- 2.1 There have been changes to the 2019/20 Capital Programme to the value of £11.750m since the start of the financial year. This includes slippage from 2018/19 of £5.812m. Additional changes are due to the approval of the Highways Asset Management plan of £5.250m and £0.688m for the new laptop replacement scheme. A full breakdown of the changes can be found in **Appendix 1** of this report.
- 2.2 A Capital Programme Review was presented at Executive Cabinet on 25 July 2018 which outlined how the proposed programme, along with additional emerging pressures, needs to be reprioritised in line with current available resources. A reprioritisation exercise has now been completed in order to determine which schemes that have been earmarked but not fully approved should proceed, and which should be temporarily placed on hold.
- 2.3 On 26 March 2019, Executive Cabinet approved the prioritisation of the capital programme. **Appendix 1** of this report summarises the number and total value of approved and earmarked schemes based on the current capital programme. **Appendix 2** shows the current shortfall the Council of £25.7m faces with the available resources based on the current approved capital programme.
- 2.4 In March 2019 the Tameside One building was completed. This is the main construction of the Vision Tameside project. There continues to be evaluation and scrutiny to ensure that any defects are remedied. Payments are made on an open book cost plus arrangement and are being independently verified to confirm they are comparable within the market. Costs have been maintained within the approved funding envelope.

3. SUMMARY

- 3.1 The current forecast is for service areas to have spent £58.746m on capital investment in 2019/20, which is £1.482m less than the current capital budget for the year. This variation is spread across a number of areas, and is made up of a number of additional costs due to overspends against a number of specific schemes (£0.986m) less the rephrasing of expenditure in some other areas (£2.468m).
- 3.2 It is proposed that the capital investment programme is re-profiled to reflect current information. Proposed re-profiling of £2.468m into the next financial year is identified within the individual service area tables in **Appendix 3**.

3.3 Once re-profiling has been taken into account, capital investment is forecast to be £0.986m more than the capital budget for this year. This forecast overspend is due to:

- DCMS Wave 2 work commencing forecast to spend £260k in advance of the grant of £2,120k being agreed including a £10k overspend on CCTV. It is expected that this grant will be received which will reduce this overspend, but until contracts are signed it is flagged as an overspend.
- Fairlea, Denton and Greenside Lane Droylsden land slip work will overspend by £400k due to more complexities on the site.
- Hospital Car Parking overspend of £216k due to redesign to comply with the Disabled Access Regulations.
- Retrospective approval of Statutory Compliance works of £156k

3.4 Section 4 of this report summarises the key messages from the period 3 capital monitoring exercise. There are no individual significant variances where project spend is expected to significantly exceed budgeted resources, although there are some minor variations across a number of schemes, resulting in the overall forecast of £0.986m in excess of budget. These changes are illustrated in Table 1.

Table 1: Capital Monitoring Reconciliation

CAPITAL MONITORING RECONCILIATION		
	Scheme	£000
Projected Outturn Variation		1,482
Corporate Landlord	Statutory Compliance	156
Overspends		
Engineers	Hospital Car Parking	216
Environmental Services	Fairlea, Denton and Greenside Lane Droylsden	400
Digital Tameside	DCMS Fibre	250
Digital Tameside	CCTV Fibre	10
Underspends		
Children	Minor Schemes (Under £100k)	(46)
Sub-total of Underspends/Overspends		986
Re-profiling Requested		2,468

3.5 Table 2 below provides a high level summary of capital expenditure by service area.

Table 2: Overall capital monitoring statement April 2019 – June 2019

CAPITAL MONITORING STATEMENT – JUNE 2019					
	2019/20 Budget	Actual to 30 June 2019	Projected 2019/20 Outturn	Projected Outturn Variation	Re-profiling requested
	£000	£000	£000	£000	£000
Growth					
Vision Tameside	7,204	811	7,204	0	0
Investment & Development Estates	6,560	529	6,560	0	0
Corporate Landlord	716	0	716	0	0
	265	8	421	(156)	0
Operations and Neighbourhoods					
Engineers	12,322	2,619	10,843	1,479	(1,695)
Environmental Services	3,749	28	4,149	(400)	0
Transport (Fleet)	260	69	260	0	0
Stronger Communities	27	0	27	0	0
Children's					
Education	11,224	27	10,405	819	(773)
Finance & IT					
Digital Tameside	2,597	258	2,857	(260)	0
Population Health					
Active Tameside	15,030	1,780	15,030	0	0
Adults					
Adults	583	0	583	0	0
Total	60,228	6,126	58,756	1,482	(2,468)

3.6 Table 3 below shows the current proposed resources funding the 2019/20 approved projects.

Table 3: Funding statement for 2019/20 approved projects

Resources	£000
Grants & Contributions	21,760
Revenue Contributions	57
Corporate:	
- Prudential Borrowing	12,200
- Reserves & Receipts	26,211
Total	60,228

3.7 The resourcing structure, however, is not final and the Director of Finance will make the best use of resources available at the end of the financial year as part of the year end financing decisions.

3.8 A breakdown of resources by service area is included in **Appendix 2**.

4. CAPITAL EXPENDITURE TO DATE AND PROJECTED OUTTURN 2019/20

- 4.1 This section of the report provides an update of capital expenditure to date in 2019/20, along with details of significant schemes and schemes with significant projected variations. A detailed breakdown of all schemes within each service area is included in **Appendix 3** of this report.

Growth

- 4.2 The table below outlines the projected 2019/20 investment for Growth. A detailed breakdown of all schemes within Growth, including prior year spend on significant projects, future budgets and re-profiling is set out in **Appendix 3**.

Table 4: Detail of Growth Capital Investment Programme

Capital Scheme	2019/20 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000
Vision Tameside Capital Programme				
Vision Tameside Public Realm	4,698	15	4,698	0
Vision Tameside	2,348	796	2,348	0
Document Scanning	158	0	158	0
Total	7,204	811	7,204	0
Investment and Development Capital Programme				
Ashton Old Baths Annex	2,435	51	2,435	0
Disabled Facilities Grant	1,508	448	1,508	0
Ashton Town Centre & Civic Square	1,504	0	1,504	0
Other Schemes individually below £1m	1,113	30	1,113	0
Total	6,560	529	6,560	0
Estates				
Other Schemes individually below £1m	716	0	716	0
Total	716	0	716	0
Corporate Landlord				
Other Schemes individually below £1m	265	8	421	(156)
Total	265	8	421	(156)
Grand Total – Growth	14,745	1,348	14,901	(156)

- 4.3 The most significant capital project within the Growth directorate is Vision Tameside. This project is currently forecasting that expenditure in 2019/20 will be in line with budgeted resource. Regular detailed reports on progress with the Vision Tameside project are considered by the Strategic Planning and Capital Monitoring Panel.
- 4.4 The variance on the corporate landlord capital programme has arisen due to works being completed when required to ensure that the council's buildings provide a safe and effective environment. Approval to draw down on earmarked resources will be presented to panel on 2 September 2019.

- 4.5 Further detail on all the schemes within Growth, including prior year spend, future budgets and re-profiling is set out in **Appendix 3**. Regular detailed reports on progress with the Development and Investment capital programme are considered by the Strategic Planning and Capital Monitoring Panel.

Operations and Neighbourhoods

- 4.6 Table 5 outlines the projected 2019/20 investment for Operations and Neighbourhoods. A detailed breakdown of all schemes within Operations and Neighbourhoods, including prior year spend on significant projects, future budgets and re-profiling is set out in **Appendix 3**.

Table 5: Detail of Operations and Neighbourhoods Capital Investment Programme

Capital Scheme	2019/20 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000
Engineers Capital Programme				
Roads	7,016	2,389	7,016	0
Street Lighting	1,779	62	1,779	0
Retaining Walls	243	120	243	0
Other Schemes individually below £1m	3,284	48	1,805	1,479
Total	12,322	2,619	10,843	1,479
Environmental Services Capital Programme				
Replacement of Cremators	2,500	0	2,500	0
Other Schemes individually below £1m	1,249	28	1,649	(400)
Total	3,749	28	4,149	(400)
Transport Capital Programme				
Other Schemes individually below £1m	260	69	260	0
Total	260	69	260	0
Stronger Communities Capital Programme				
Other Schemes individually below £1m	27	0	27	0
Total	27	0	27	0
Grand Total – Ops and Neighbourhoods	16,049	2,713	14,970	1,079

- 4.7 The most significant element of the Operations and Neighbourhoods Capital Investment Programme is the Engineers department, which is currently projecting spend in 2019/20 of £1.479m less than budgeted resource. This variation has arisen due to Highways England providing a specific grant of £1.950m to the council to provide facilities that promote sustainable travel options between Hyde and Hattersley. This grant covers the financial years up to 2020/21. During 2019/20 financial year, £0.250m is available for the feasibility, design and consultation elements of this project. £1.695m will be available in 2020/21 for construction and commissioning.
- 4.8 There are additional costs for hospital car parking due to a condition being put in place by the planning department. The design team was asked to relocate the proposed access to the Darnton Road Car Park away from the existing nearby houses. This has resulted in a complete level redesign to comply with Disabled Access Regulations. The additional

construction costs for Car Park 2 and 2A does not have a 2019/20 capital budget for this scheme and the source of funding is yet to be agreed.

- 4.9 Re-profiling of budget of £1.695m into 2020/21 has been requested. Regular detailed reports on progress with the Engineers Capital Programme are considered by the Strategic Planning and Capital Monitoring Panel.
- 4.10 The variance on the Environmental Services capital programme relate to Fairlea, Denton and Greenside Lane Droylsden being over budget. The budget is being re-evaluated due to complexities. The amount will be confirmed once all options have been evaluated and a further report will be submitted for approval.
- 4.11 Further detail on all the schemes within Operations and Neighbourhoods, including prior year spend on significant projects, future budgets and re-profiling is set out in **Appendix 3**.

Children's Services

- 4.12 Table 6 outlines the projected 2019/20 investment for Children's Services. A detailed breakdown of all schemes within Children's services, including prior year spend on significant projects, future budgets and re-profiling is set out in **Appendix 3**.

Table 6: Detail of Children's Services Capital Investment Programme

Capital Scheme	2019/20 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000
Education Capital Programme				
Aldwyn Primary School	2,644	8	2,644	0
Alder Community High School	1,688	0	1,688	0
Hyde Community College	1,200	4	900	300
St John's Dukinfield	1,144	0	1,144	0
Other Schemes individually below £1m And unallocated funding	4,548	15	4,029	519
Total	11,224	27	10,405	819

- 4.13 Regular detailed reports on progress with the Education Capital Programme are considered elsewhere on the Strategic Planning and Capital Monitoring Panel agenda. The Education Capital Programme is currently forecasting that outturn will be £0.819m less than budgeted resources. This is due to a combination of delay on a number of schemes and some unallocated funding. Re-profiling of £0.773m of budget into 2020/21 has been requested.

Finance and IT

- 4.14 Table 7 outlines the projected 2019/20 investment for Finance and IT. A detailed breakdown of all schemes within Finance and IT, including prior year spend on significant projects, future budgets and re-profiling is set out in **Appendix 3**.

Table 7: Detail of Finance & IT Capital Investment Programme

Capital Scheme	2019/20 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000
Digital Tameside Capital Programme				
Schemes individually below £1m	2,597	258	2,857	(260)
Total	2,597	258	2,857	(260)

- 4.15 The variance on the Finance and IT capital programme has arisen due to Wave 2 works undertaken by our Engineers team for which there is no approved capital budget. The Wave 2 Grant has been delayed due to the wider bid gateway reviews that relate to other Greater Manchester authorities. It is expected to be finalised in Quarter 3. A detailed breakdown of all schemes within Finance and IT, including prior year spend on significant projects, future budgets and re-profiling is set out in **Appendix 3**.

Population Health

- 4.16 Table 8, below, outlines the projected 2019/20 investment for Population Health. A detailed breakdown of all schemes within Population Health, including prior year spend, future budgets and re-profiling is set out in **Appendix 3**.

Table 8: Detail of Population Health Capital Investment Programme

Capital Scheme	2019/20 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000
Active Tameside Capital Programme				
New Denton Facility	11,680	1,755	11,680	0
Extension to Hyde Leisure Pool	3,290	2	3,290	0
Wave Machine at Hyde Leisure	60	23	60	0
Total	15,030	1,780	15,030	0

- 4.17 Regular detailed reports on progress with the Active Tameside Capital Programme are considered by the Strategic Planning and Capital Monitoring Panel and are elsewhere on this agenda. A detailed breakdown of Active Tameside programme, including prior year spend, future budgets and re-profiling is set out in **Appendix 3**.
- 4.18 The Tameside Wellness Centre scheme is progressing well following a Council key decision on 27 April 2017. The Tameside Wellness Centre's total scheme value is £16.224m.
- 4.19 However, we are now experiencing pressure on costs, which requires an additional contingent budget of £0.150m to ensure the scheme isn't delayed unduly resulting in extension of time claims. This represents a cost increase of 1% on the overall scheme. Examples of unbudgeted costs include; enhanced cycle storage facilities and parking control measures. Any unspent contingency will be returned to the Capital Programme at the end of the scheme.

- 4.20 If approved the total value of the scheme in the Capital Programme will increase from £16.224m to £16.374m.

Adults

- 4.21 A breakdown of the Adults Capital Programme is provided in **Appendix 3**. A detailed breakdown including prior year spend, future budgets and re-profiling is set out in **Appendix 3**.

5. CAPITAL RECEIPTS

- 5.1 With the exception of capital receipts earmarked as specific scheme funding, all other capital receipts are held in the Capital Receipts Reserve and utilised as funding for the Council's corporately funded capital expenditure, together with any other available resources identified in the medium term financial plan.
- 5.2 As per section 2.2 of this report, a reprioritisation exercise has been completed and earmarked schemes have been prioritised. There is a current funding gap of £26m, if all earmarked capital schemes were to be progressed, and this gap will increase further if anticipated receipts are not achieved.
- 5.3 Further information on capital receipts can be found in **Appendix 4**.

6. PRUDENTIAL INDICATORS

- 6.1 The CIPFA Prudential Code for Finance in Local Authorities was introduced as a result of the Local Government Act (2003) and was effective from 1 April 2004. The Code sets out indicators that must be monitored to demonstrate that the objectives of the Code are being fulfilled.
- 6.2 The initial Prudential Indicators for 2019/20 and the following two years were agreed by the Council in February 2019. The Capital Expenditure indicator has been updated to reflect the latest position.
- 6.3 The latest Prudential Indicators are shown in **Appendix 5**.

7. CAPITAL SCHEMES - NO SPEND

- 7.1 There are a number of schemes which have been monitored over the financial year 2018-19 which have incurred no spend. There have been no requests made to slip these schemes into financial year 2019-20. These schemes totalling £0.136m will now be removed from the capital programme and returned to be used for capital funding and schemes in prioritisation.
- 7.2 A breakdown of the schemes with no spend can be viewed in **Appendix 6**.

8. RECOMMENDATIONS

- 8.1 As detailed at the start of the report.

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- Appendix 1- Programme Changes and Summary (Slide 2-4)
- Appendix 2 Financing- Approved Schemes (Slide 5)
- Appendix 2- Financing Prioritisation Shortfall (Slide 6)
- Appendix 3- Service Area Detail (Slide 7-18)
- Appendix 4- Receipts (Slide 19)
- Appendix 5- Prudential Indicators (Slide 20-21)
- Appendix 6- Capital No Spend (Slide 22)

Appendix 1 - Programme Changes and Summary

Changes to the Capital Programme	2019/20	2020/21	2021/22	Total
	£000	£000	£000	£000
Opening 2019/20 Approved Capital Programme	48,478	2,636	0	51,124
2018/19 Re-Profiling to 19/20	5,812			5,812
Changes per Executive Cabinet 27 March 2019				
- Highways Asset Management Plan (Additional Budget)	5,250			5,250
Changes per Executive Cabinet 24 April 2019				
- Laptop Replacement & Windows 10 Deployment (New Scheme)	688			688
Period 3 Fully Approved Capital Programme	60,228	2,636	0	62,864

Status	Number of Schemes	2019/20 Budget	2020/21 Budget	2021/22 Budget	Total Budget
Approved	134	60,228	2,636	0	62,864
Earmarked	21	44,393	6,000	0	50,393
Total	155	104,621	8,636	0	113,257

Programme Changes and Summary

TOTAL APPROVED AND EARMARKED CAPITAL PROGRAMME- JUNE 2019

	2019/20 Projected Outturn	2019/20 Budget (Approved)	2019/20 Budget (Earmarked)	2020/21 Budget (Approved)	2020/21 Budget (Earmarked)	2021/22 Budget (Approved)	2021/22 Budget (Earmarked)
	£000	£000	£000	£000	£000	£000	£000
Growth							
Vision Tameside	7,204	7,204	0	0	0	0	0
Investment & Development	6,560	6,560	10,000	275	0	0	0
Estates	716	716	1,400	0	0	0	0
Corporate Landlord	421	265	8,093	0	0	0	0
Operations and Neighbourhoods							
Engineering Services	10,843	12,322	6,250	2,150	6,000	0	0
Environmental Services	3,840	3,440	1,300	0	0	0	0
Transport	260	260	0	0	0	0	0
Stronger Communities	27	27	200	0	0	0	0
Children's							
Education	10,405	11,224	0	211	0	0	0
Children's	0	0	950	0	0	0	0
Finance & IT							
Finance	0	0	500	0	0	0	0
Digital Tameside	2,857	2,597	3,000	0	0	0	0
Population Health							
Active Tameside	15,030	15,030	0	0	0	0	0
Adults							
Adults	583	583	12,700	0	0	0	0
Total	58,746	60,228	44,393	2,636	6,000	0	0

Programme Changes and Summary- After Re-profiling

TOTAL APPROVED AND EARMARKED CAPITAL PROGRAMME- JUNE 2019

	2019/20 Projected Outturn	2019/20 Budget (Approved)	2019/20 Budget (Earmarked)	2020/21 Budget (Approved)	2020/21 Budget (Earmarked)	2021/22 Budget (Approved)	2021/22 Budget (Earmarked)
	£000	£000	£000	£000	£000	£000	£000
Growth							
Vision Tameside	7,204	7,204	0	0	0	0	0
Investment & Development	6,560	6,560	10,000	275	0	0	0
Estates	716	716	1,400	0	0	0	0
Corporate Landlord	421	265	8,093	0	0	0	0
Operations and Neighbourhoods							
Engineering Services	10,843	10,627	6,250	3,845	6,000	0	0
Environmental Services	4,149	3,440	1,300	0	0	0	0
Transport	260	260	0	0	0	0	0
Stronger Communities	27	27	200	0	0	0	0
Children's							
Education	10,405	10,451	0	984	0	0	0
Children's	0	0	950	0	0	0	0
Finance & IT							
Finance	0	0	500	0	0	0	0
Digital Tameside	2,857	2,597	3,000	0	0	0	0
Population Health							
Active Tameside	15,030	15,030	0	0	0	0	0
Adults							
Adults	583	583	12,700	0	0	0	0
Total	58,746	57,760	44,393	5,104	6,000	0	0

Appendix 2 - Financing (Approved Schemes)

Service Area	Grants and Contributions	Revenue Contributions	Prudential Borrowing	Reserves	Receipts	Total
Growth						-
Vision Tameside	1,363	0	0	5,841	0	7,204
Investment and Development	2,464	0	0	4,096	0	6,560
Estates	0	0	0	716	0	716
Corporate Landlord	309	0	0	(44)	0	265
Operations and Neighbourhoods						-
Engineers	3,181	0	0	9,141	0	12,322
Environmental Services	86	57	0	3,297	0	3,440
Transport	0	0	0	260	0	260
Stronger Communities	0	0	0	27	0	27
Children						-
Education	11,224	0	0	0	0	11,224
Finance						-
Digital Tameside	150	0	0	2,447	0	2,597
Population Health						-
Active Tameside	2,550	0	12,200	280	0	15,030
Adults						-
Adults	433	0	0	150	0	583
Total	21,760	57	12,200	26,221	0	60,228

Appendix 2 – Financing

P3	
	£000
Corporate	79,009
RCCO	0
Borrowing	12,200
Contribution	1,553
Grant	20,418
S106	57
Budgeted Financing	113,257
Available Corporate Funding	
Capital Reserve	16,287
Available Receipts	37,000
Total Available Corporate Funding	53,287
Total Approved Schemes requiring Corporate Funding	28,646
Surplus after Financing Approved Schemes	24,641
Earmarked Schemes requiring Corporate Funding	50,393
Shortfall of Funding Available to Finance Earmarked Schemes	(25,752)

As illustrated in the above table, there is currently a shortfall of £25.7m. A prioritisation exercise has been completed in order to determine which earmarked schemes can be progressed.

Appendix 3 - Service Area Detail

Growth

Vision Tameside Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Vision Tameside Public Realm	454	4,698	0	0	15	4,698	0	0	4,698	0	0
Vision Tameside	54,682	2,348	0	0	796	2,348	0	0	2,348	0	0
Document Scanning	0	158	0	0	0	158	0	0	158	0	0
Total	55,136	7,204	0	0	811	7,204	0	0	7,204	0	0

Investment and Development Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Ashton Old Baths Annex	44	2,435	275	0	51	2,435	0	0	2,435	275	0
Disabled Facilities Grant		1,508	0	0	448	1,508	0	0	1,508	0	0
Ashton Town Centre and Civic Square		1,504	0	0	0	1,504	0	0	1,504	0	0
Hattersley Station Passenger Facilities	28	676	0	0	0	676	0	0	676	0	0
Godley Garden Village		259	0	0	0	259	0	0	259	0	0
Godley Hill Development		110	0	0	0	110	0	0	110	0	0
Ashton Town Hall	58	39	0	0	27	39	0	0	39	0	0
Longlands Mill		21	0	0	0	21	0	0	21	0	0
St Petersfield		8	0	0	3	8	0	0	8	0	0
Total	130	6,560	275	0	529	6,560	0	0	6,560	275	0

Estates Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Opportunity Purchase Fund		500	0	0	0	500	0	0	500	0	0
Mottram Showground (OPF)		114	0	0	0	114	0	0	114	0	0
Review of Playing Field Provision		102	0	0	0	102	0	0	102	0	0
Total		716	0	0	0	716	0	0	716	0	0

Corporate Landlord Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Statutory Compliance	341	(122)	0	0	5	34	(156)	0	(122)	0	0
Retrofit (Basic Measures)		309	0	0	3	309	0	0	309	0	0
Building Fabric Works		78	0	0	0	78	0	0	78	0	0
Total	341	265	0	0	8	421	(156)	0	265	0	0

Statutory Compliance – Projected Variation (£0.156m)

Statutory compliance works are completed when required, to ensure the council's buildings provide a safe and effective environment. Approval to draw on earmarked resources will be presented to panel 2nd September 2019.

Operations & Neighbourhoods

Engineers Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Street Lighting		1,779	2,000	0	62	1,779	0	0	1,779	2,000	0
Principal Roads- Ashton		1,483	0	0	607	1,483	0	0	1,483	0	0
Principal Roads- Stalybridge		1,204	0	0	395	1,204	0	0	1,204	0	0
Principal Roads- Droylsden		792	0	0	99	792	0	0	792	0	0
Principal Roads- Denton		673	0	0	141	673	0	0	673	0	0
Principal Roads- Dukinfield		669	0	0	155	669	0	0	669	0	0
Principal Roads- Hyde		619	0	0	167	619	0	0	619	0	0
Principal Roads- Audenshaw		570	0	0	263	570	0	0	570	0	0
Principal Roads- Longendale		504	0	0	313	504	0	0	504	0	0
Principal Roads- Mossley		434	0	0	221	434	0	0	434	0	0
Retaining Walls/Mottram & Hollingworth		243	0	0	120	243	0	0	243	0	0
Bridges & Structures		90	0	0	15	90	0	0	90	0	0
Roads- Borough Wide		68	0	0	28	68	0	0	68	0	0
Car Parking	920	0	0	0	6	216	(216)	0	0	0	0
Other Schemes		3,194	150	0	27	1,499	1,695	(1,695)	1,499	1,845	0
Total	920	12,322	2,150	0	2,619	10,843	1,479	(1,695)	10,627	3,845	0

Engineers- Reprofilng/Variation Narrative

Reprofilng Requested:

Hyde to Mottram and Hollingworth Cycle Scheme - (£1.695m)

Highways England have provided a specific grant of £1.950m to Tameside MBC to provide facilities that promote sustainable travel options (walking and cycling) between Hyde and Hattersley. This grant covers the financial years up to 2020/21. During 2019/20 financial year, £0.250m is available for the feasibility, design and consultation elements of this project. £1.695m will be available in 2020/21 for construction and commissioning.

Hospital Car Parking – Projected Variation (£0.216m)

This overspend is due to a condition placed by Tameside Planning. After the initial detailed budget, the design team was asked to relocate the proposed access to the Darnton Road Car Park away from the existing nearby houses. This has resulted in a complete level redesign to comply with Disabled Access Regulations and in excess of 400m³ of extra spoil was taken off site. Further costs included Japanese Knotweed which had to be disposed of in a specialist tip which has had a knock on effect on the programme. The construction costs for Car Park 2 and 2A will be funded by a revenue contribution. The additional construction costs for Car Park 2 and 2A does not have a 2019/20 capital budget for this scheme and the source of funding is yet to be agreed.

Operations & Neighbourhoods

Environmental Services Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Replacement of Cremators		2,500	0	0	0	2,500	0	0	2,500	0	0
Fairlea, Denton and Greenside Lane Droylsden	70	580	0	0	4	980	(400)	0	580	0	0
Retrofit (Basic Measures)		309	0	0	3	309	0	0	309	0	0
Cemetery Boundary Walls		207	0	0	21	207	0	0	207	0	0
Oxford Park Play Area		40	0	0	0	40	0	0	40	0	0
Green Space Infrastructure 2019		36	0	0	0	36	0	0	36	0	0
Highway Tree Planting 2019		25	0	0	0	25	0	0	25	0	0
Sam Redfern Green		17	0	0	0	17	0	0	17	0	0
Dukinfield Park Improvements		10	0	0	0	10	0	0	10	0	0
Audenshaw Environmental Improvements		9	0	0	0	9	0	0	9	0	0
Infrastructure Improvements		8	0	0	0	8	0	0	8	0	0
Rocher Vale & Hulmes and Hardy Wood		6	0	0	0	6	0	0	6	0	0
Egmont St Fencing		2	0	0	0	2	0	0	2	0	0
Total	70	3,749	0	0	28	4,149	(400)	0	3,749	0	0

Fairlea, Denton and Greenside Lane Droylsden – Projected Variation (£0.400m)

The budget for Greenside Lane, Droylsden is being re-evaluated as due to complexities it is expected to overspend. This will be confirmed once all options have been evaluated and a further report will be submitted for approval.

Operations & Neighbourhoods

Transport Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Transport Services- Fleet Replacement		260	0	0	69	260	0	0	260	0	0
Total		260	0	0	69	260	0	0	260	0	0

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Stronger Communities Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Libraries In The 21 st Century		27	0	0	0	27	0	0	27	0	0
Total		27	0	0	0	27	0	0	27	0	0

Children

Education Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Unallocated Funding Streams		2,029	211	0	0	2,029	0	0	2,029	211	0
Aldwyn Primary School		2,644	0	0	8	2,644	0	0	2,644	0	0
Alder Community High School	721	1,688	0	0	0	1,688	0	0	1,688	0	0
Hyde Community College	546	1,200	0	0	4	900	300	(300)	900	300	0
St John's Dukinfield		1,144	0	0	0	1,144	0	0	1,144	0	0
Rayner Stephens Academy		473	0	0	0	0	473	(473)	0	473	0
Mossley Hollins High	720	361	0	0	0	361	0	0	361	0	0
Russell Scott Primary		320	0	0	3	320	0	0	320	0	0
Gorse Hall Primary		182	0	0	0	182	0	0	182	0	0
Stalyhill Infants		105	0	0	0	105	0	0	105	0	0
Audenshaw High School		100	0	0	0	100	0	0	100	0	0
Denton Community College		100	0	0	0	100	0	0	100	0	0
Stock Condition Survey		100	0	0	0	100	0	0	100	0	0
Minor Schemes (Under £100K)		778	0	0	12	732	46	0	778	0	0
Total	1,987	11,224	211	0	27	10,405	819	(773)	10,451	984	0

Reprofiling Requested:

Rayner Stephens Academy- (£0.473m)

Original proposals have been paused pending a further review of the accommodation at the school. This has resulted from the development of the sixth form provision at Cromwell, which has impacted upon room use at Rayner Stephens.

Hyde Community College- (£0.300m)

Current programme indicates a start on the works in Autumn 2019 and completion in Summer 2020. Further costs will be identified at reported at the next strategic capital panel.

Finance

Digital Tameside Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Tameside Data Centre		819	0	0	0	819	0	0	819	0	0
Laptop Replacement and Windows 10 Deployment		688	0	0	21	688	0	0	688	0	0
ICT- Vision Tameside	786	678	0	0	135	678	0	0	678	0	0
Tameside Digital Infrastructure	149	130	0	0	0	130	0	0	130	0	0
DCMS Fibre	1,938	120	0	0	100	370	(250)	0	120	0	0
CCTV Fibre		97	0	0	1	107	(10)	0	97	0	0
Working Differently- IT Hardware & Software		34	0	0	0	34	0	0	34	0	0
Digital by Design		31	0	0	1	31	0	0	31	0	0
Total	2,873	2,597	0	0	258	2,857	(260)	0	2,597	0	0

DCMS Fibre – Projected Variation (£0.250m)

The overspend relates to Wave 2 works undertaken by our Engineers team. The Wave 2 Grant has been delayed due to the wider bid gateway reviews that relate to other Greater Manchester authorities. It is expected to be finalised in Quarter 3.

Population Health

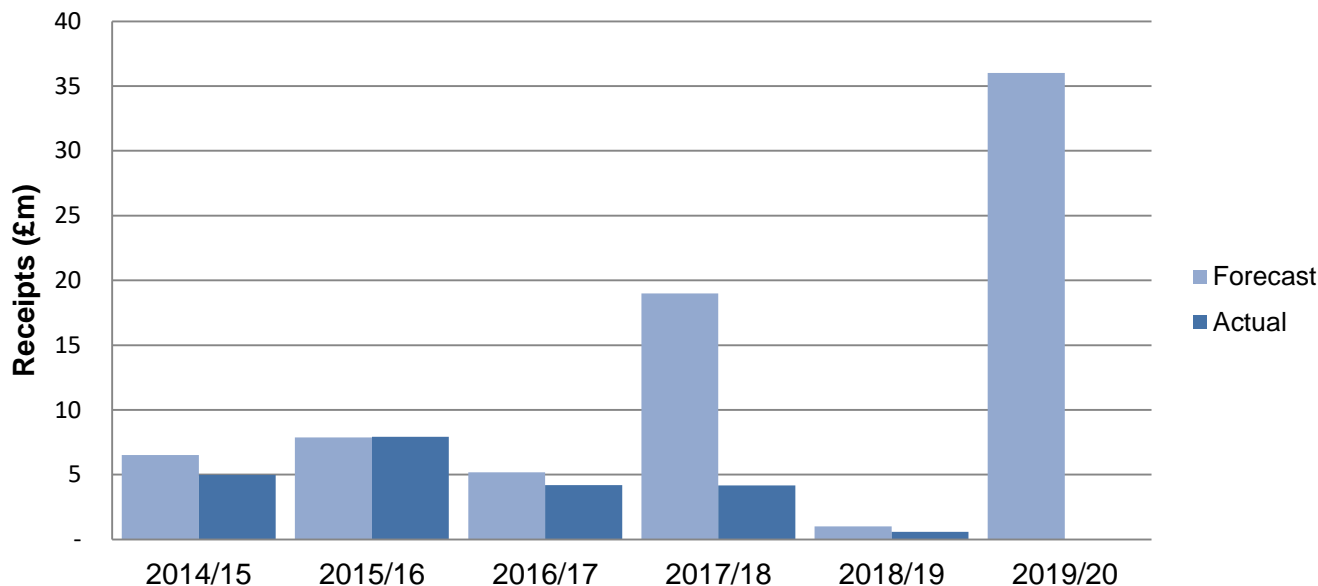
Active Tameside Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
New Denton Facility	4,399	11,680	0	0	1,755	11,680	0	0	11,680	0	0
Extension to Hyde Leisure Pool		3,290	0	0	2	3,290	0	0	3,290	0	0
Wave Machine at Hyde Leisure		60	0	0	23	60	0	0	60	0	0
Total	4,399	15,030	0	0	1,780	15,030	0	0	15,030	0	0

Adults

Adults Capital Programme									Re-profiled Budgets		
Capital Scheme	Spend in prior years £000	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Actual to date £000	2019/20 Projected Outturn £000	2019/20 Projected Outturn Variation £000	Re-profiling to be approved £000	2019/20 £000	2020/21 £000	2021/22 £000
Oxford Park Development	22	433	0	0	0	433	0	0	433	0	0
4C Capital Grants		150	0	0	0	150	0	0	150	0	0
Total	22	583	0	0	0	583	0	0	583	0	0

Appendix 4 - Receipts

Forecast and Actual Receipts from Fixed Asset Disposals



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Officers are continuing with the disposal of development sites that have already been approved or agreed for development and sale, and which are mainly based around the legacy school sites following the Building Schools for the Future along with the sites identified for development by Matrix Homes. These development sites are anticipated to realise approximately £37m in capital receipts over the next 2-3 years.

A review of surplus non-operational Council assets is being undertaken to identify other sites for disposal. Disposals of any further sites are currently on hold pending the approval of the disposals policy.

Receipts achieved in year to 30th June are £0.347m.

Appendix 5- Prudential Indicators

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	Limit	Actual	Amount within limit
	£000s	£000s	£000s
Operational Boundary for External Debt	200,356	111,838	(88,518)
Authorised Limit for External Debt	220,356	111,838	(108,518)

	Limit	Actual	Amount within limit
	£000s	£000s	£000s
Upper Limit for fixed	182,611	4,186	(178,425)
Upper Limit for variable	60,870	(60,905)	(121,775)

	Limit	Actual	Amount within limit
	£000s	£000s	£000s
Capital Financing Requirement	182,611	182,611	-

- The Authorised Limit for External Debt sets the maximum level of external borrowing on a gross basis (i.e. excluding investments) for the Council.
- The operational boundary for External Debt comprises the Council's existing debt plus the most likely estimate of capital expenditure/financing for the year. It excludes any projections for cash flow movements. Unlike the authorised limit breaches of the operational boundary (due to cash flow movements) are allowed during the year as long as they are not sustained over a period of time.
- These limits include provision for borrowing in advance of the Council's requirement for future capital expenditure. This may be carried out if it is thought to be financially advantageous to the Council.
- These limits are in respect of the Council's exposure to the effects of changes in interest rates.
- The limits reflect the net amounts of fixed/variable rate debt (i.e. fixed/variable loans less fixed/variable investments). These indicators allow the Council to manage the extent to which it is exposed to changes in interest rates.
- The Capital Financing Requirement (CFR) measures the Council's underlining need to borrow for capital purpose, i.e. its borrowing requirement. The CFR is the amount of capital expenditure that has not yet been financed by capital receipts, capital grants or contributions from revenue.
- The CFR increases by the value of capital expenditure not immediately financed, (i.e. borrowing) and is reduced by the annual Minimum Revenue Provision for the repayment of debt.

Prudential Indicators

	Limit	Actual	Amount within limit
	£000s	£000s	£000s
Capital expenditure	93,255	6,126	87,129

- This is the estimate of the total capital expenditure to be incurred.

Gross borrowing and the capital financing requirement	CFR @ 31/12/18 + increase years 1,2,3	Gross borrowing	Amount within limit
	£000s	£000s	£000s
	182,611	111,838	(70,773)

- To ensure that medium term debt will only be for capital purposes, the Council will ensure that the gross external borrowing does not, except in the short term, exceed the total of the capital financing requirement (CFR).

Maturity structure for borrowing 2019/20		
Fixed rate		
Duration	Limit	Actual
Under 12 months	0% to 15%	0.30%
12 months and within 24 months	0% to 15%	0.31%
24 months and within 5 years	0% to 30%	4.46%
5 years and within 10 years	0% to 40%	3.18%
10 years and above	50% to 100%	91.75%

- These limits set out the amount of fixed rate borrowing maturing in each period expressed as a percentage of total fixed rate borrowing. Future borrowing will normally be for periods in excess of 10 years, although if longer term interest rates become excessive, shorter term borrowing may be used. Given the low current long term interest rates, it is felt it is acceptable to have a long maturity debt profile.

Appendix 6- Capital No Spend at 30th June

	2019/20 Budget	Proposals
	£000	
Growth		
Investment & Development		
• Hyde Town Centre	12	Capital Scheme ended, removed from programme
Estates		
• Review of Playing Field Provision	102	Capital Scheme ended, removed from programme
Operations and Neighbourhoods		
Environmental Services		
Corporate Landlord		
• Dukinfield Crematoria Clock Tower	8	Capital Scheme ended, removed from programme
Stronger Communities		
• Street Art In The Community	4	Capital Scheme ended, removed from programme
Governance		
Exchequer		
• Online Forms	10	Capital Scheme ended, removed from programme
Total	136	

Report to:	EXECUTIVE CABINET
Date:	28 August 2019
Executive Member/Reporting Officer:	Councillor Oliver Ryan Executive Member for Finance and Economic Growth Ilys Cookson Assistant Director Exchequer Services
Subject:	COUNCIL TAX SUPPORT SCHEME 2020 TO 2021
Report Summary:	<p>This report details the procedural requirement in deciding if changes are required to the Council Tax Support scheme (CTS). If any changes are required then consultation must take place for the scheme to become effective from April 2020. The scheme cost and claimant numbers continue to decline and support for claimants remains in place. There appears to be no adverse equality impact assessment arising from the quarterly reviews that take place and further guidance, which may have a bearing on the scheme, from the MHCLG is not expected.</p>
Recommendations:	<p>That a RECOMMENDATION is made to Council that the Council Tax Support scheme for 2020/21 in principle remains the same scheme as that set effective from April 2019, subject to annual benefit uprating as detailed in the scheme and any further guidance which may be issued by MCHLG.</p>
Corporate Plan:	<p>The Council Tax Support (CTS) scheme assists the most financially vulnerable in the Borough by providing means tested financial support towards Council Tax costs.</p>
Policy Implications:	<p>In line with Council policy and guidance from DCLG.</p>
Financial Implications: (Authorised by the statutory Section 151 Officer & Chief Finance Officer)	<p>By its nature the cost of the Council Tax Support Scheme will vary from year to year, and indeed in-year, depending on the number of residents who qualify for support. This is illustrated in the tables in para 3.1 and 3.3 of the report.</p> <p>No changes to the Scheme are being recommended and as such there are no financial implications over and above the normal in-year fluctuations.</p>
Legal Implications: (Authorised by the Borough Solicitor)	<p>The Council must agree any changes to its discretionary scheme by 11 March each year, which must be in accordance with the Council Tax Reduction Scheme (Prescribed Regulations) (England) Regulations 2012 as amended, as must its appeal process. This includes whether there is to be nil change as proposed here.</p> <p>An equality impact assessment in accordance with the public sector equality duty is continually undertaken every quarter.</p> <p>Having set a discretionary scheme, the Council must also be mindful of recent case law (including R (Logan) v the London Borough of Havering – 6.11.15) when applying the scheme. In particular, it may not be considered reasonable to refuse hardship funding on the basis that the hardship fund is exhausted (paragraph 8.9 of this report). Any claim for hardship must be considered on its merits only and careful consideration should be</p>

given to the impact of any restrictions on those of working age, and or those that have a disability.

Risk Management:

The scheme is legally compliant in the way it has been set and the decision to consider if the scheme needs to change, and any proposed changes are consulted upon, is part of the process to set the scheme for the future year.

Access to Information:

The background papers relating to this report can be inspected by contacting the report writer Ilys Cookson.

Background Information:

The background papers relating to this report can be inspected by contacting Ilys Cookson



Telephone: 0161 342 4056



e-mail: ilys.cookson@tameside.gov.uk

1 BACKGROUND

- 1.1 The Welfare Reform Act 2012 contained provision to abolish Council Tax Benefit. The Government replaced it with a power for each local authority to have its own locally set council tax reduction scheme. The necessary primary legislation is included in the Local Government Finance Act, passed on 31 October 2012 which contained provision that Councils wishing to implement a local scheme must have the scheme approved by 31 January each year, which was later revised in 2016 to have the scheme approved by 11 March each year.
- 1.2 The local scheme was funded in the first year by way of a fixed grant which the Department of Communities and Local Government (DCLG) now Ministry of Health, Communities and Local Government, (MHCLG), determined as being 90% of the 2011/12 outturn for Council Tax Benefit expenditure. In real terms this reduction in funding equated to 17.3% for Tameside for 2013/14 and a local Council Tax Support (CTS) scheme was set taking into account the costing envelope available.
- 1.3 Tameside's own local CTS scheme was set at the Council meeting on 21 December 2012. The scheme was adopted to a challenging timescale additionally, the Universal Credit Regulations 2013, on which the principals of the CTS scheme were based, was not passed through parliament until 25 February 2013.
- 1.4 The 2013/14 CTS scheme, which had been in place since 01 April 2013, was revised after consultation had been carried out with the public between 14 September 2015 and 30 November 2015. The following elements were introduced to the scheme from 01 April 2016:
 - Capping support to a Band A property.
 - Reduce the maximum CTS award to 75%.
 - Align deductions for non-dependents of working age to the same level as those in the prescribed scheme for claimants of pensionable age.
 - Non-dependent deductions are disregarded for CTS claimants in receipt of a Staying Put payment.
- 1.5 A further revision took place effective from April 2018 after consultation had been carried with the public from 19 September 2018 to 22 November 2018 and the following elements were introduced:
 - Award a two week run on for claimants moving from benefit to work
 - Apply an earnings disregard to self-employed working age claimants
- 1.6 In consideration of setting the local CTS scheme for 2019/20 this reports sets out:
 - What the Council is required to do
 - The CTS scheme in operation

2 INTRODUCTION

- 2.1 In considering setting a CTS scheme the Council must adhere to a number of procedural requirements which are detailed as follows:
 - Set a CTS scheme no later than 11 March before the start of the financial year to which the scheme applies.
 - Adopt the prescribed requirements which must apply to all schemes, which includes local schemes, the prescribed scheme for persons of state pension credit age and default schemes (the same as the previous council tax benefit scheme).
 - Ensure that claimants of state pension credit age continue to receive the same support under the scheme as they receive in council tax benefit.
 - Consider the statutory public sector equality duty in adopting a scheme and the child poverty strategy.

- Consult all major precepting authorities.
 - Consult generally on changes to the scheme.
- 2.2 The procedural requirements are contained in the Local Government Finance Act 2012. Paragraph 5(1) of Schedule 1A to the 1992 Act states that;
‘For each financial year, each billing authority must consider whether to revise its scheme or to replace it with another scheme.’
- 2.3 The purpose of this report is therefore to consider the following:
- a) That the current CTS scheme remains in place in 2020/21 or;
 - b) That the current CTS scheme is revised for 2020/21.
- 2.4 Where a CTS scheme is to be revised then legislation is clear on the requirements to consult the public and precepting bodies prior to any changes to the scheme. Full consultation has taken place prior to previous revisions to the scheme. Any changes to the CTS scheme for any future years are subject to a decision by Full Council.
- 2.5 In considering whether there should be revisions to the current scheme, the current operation and costs of the scheme should be considered, in addition to any guidance released by central government or by direction of the Valuation Tribunal Service which consider appeals for local CTS schemes.

3 CURRENT OPERATION AND COSTS

- 3.1 The number of claimants and cost of the scheme has reduced steadily over the years as detailed below:

Table 1: Claimant numbers by year from April 2013

Total claimants April 2013	Total claimants April 2014	Total claimants April 2015	Total claimants April 2016	Total claimants April 2017	Total claimants April 2018	Total claimants April 2019
23,716	23,231	22,029	20,889	20,087	19,636	18,635

- 3.2 Claimant caseload fluctuates on a daily basis and overall there has been a downward trend on claimant numbers from 01 April 2013. The caseload has continued to fall even though the scheme changed from April 2016 and residents had more to pay in Council Tax, due to the Council Tax rises in April 2016, 2017 and 2018. This decline appears to follow the pattern from previous years. The fall is unlikely to be attributed to the changes introduced to the scheme which became effective from 01 April 2016 because, while the changes affected the majority of existing claimants by way of a reduced amount of CTS awarded, it did not change the eligibility criteria.

- 3.3 **Table 2 Costs of CTS scheme by year**

April 2013	April 2014	April 2015	April 2016	April 2017	April 2018	April 2019
£16.6m	£15.94m	£14.9m	£14.3m	£13.7m	£13.7m	£14.3m

- 3.4 The actual scheme costs have reduced year on year up to April 2019. Although claimant numbers continued to fall in 2018/19 the costs of the scheme have increased which is attributed to the 5.56% increase in Council Tax bills including the mayoral precept and the adult social care precept. The higher the Council Tax charge, the more the CTS scheme will cost, unless claimant numbers fall significantly.

Council Tax increased in 2016/17, 2017/18, 2018/19 and 2019/20 included an adult social care precept, and mayoral precept from 2018/19. The reduction in costs from 2016 could be partly be a consequence of the CTS scheme change requiring that all claimants pay at least 25% of their Council Tax liability.

- 3.5 Scheme costs, claimant numbers and equalities data is monitored every quarter. This regular monitoring has not highlighted any real impacts from the changes as detailed above and the scheme is currently operating as expected.
- 3.6 Hardship relief continues to be available to any person who is experiencing financial hardship as a result of the CTS scheme. The purpose of the Hardship Fund is to mitigate the potential risk that some claimants may, in exceptional circumstances, suffer severe financial hardship as a result of the introduction of the scheme or changes to the scheme and may apply for additional monies to help pay their Council Tax. The Hardship Fund totals £50k in 2019/20. Hardship funding is identified from existing budgets and is currently administered via the Tameside Resettlement Scheme. However this amount does not exclude approved applications being granted should the maximum allocated funding being exceeded.
- 3.7 Residents may also obtain advice and assistance on the Hardship Fund and CTS scheme from the Council's Benefits Service, Citizens Advice Bureau, Tameside Welfare Rights Service and other local advice services such as MiNT.
- 3.8 A total of 13 applications for Hardship Relief were received in the 2018/19 financial year however none were eligible and no Hardship Fund monies were paid out.
- 3.9 Tameside Council is committed to maximising the wellbeing of the people of Tameside and it is clear that the Governments welfare reform agenda is having an impact on financially vulnerable people.
- 3.10 All claimants have to pay at least 25% of their Council Tax liability. The Council continues to face significant financial challenges in how much the Council has to spend on services. Cuts in funding from Government have a significant impact on how much the Council has to spend as Government funding provides the greater proportion of the Council's finance and the money raised from Council Tax paid by local residents makes up only one third of the Council's funding.
- 3.11 It is clear given the financial challenges we face that a local CTS scheme must be set taking into account the finances that are available as any increase in costs of the CTS scheme is borne by Council Tax payers

4.0 FACTORS TO BE CONSIDERED

- 4.1 In considering whether any revisions to the CTS scheme are appropriate it is important to take into account current costs, caseload, external influences such as changes in legislation, changes directed by a Tribunal, funding and scheme wording.
- 4.2 The Council is committed to maximising the wellbeing of the people of Tameside in providing support to them as much as possible as welfare reform is rolled out nationally. The full effects of Universal Credit are not yet known and support takes different forms such as financial advice and support as detailed in Section 3.7 and consideration has been given to the current cost of the scheme which is £14.3m and the maximum support available to CTS claimants. The current maximum award is set at being 75% of a claimants Council Tax liability subject to income and circumstances such as the Council Tax band of the property. Should Council Tax levels increase or the caseload increase in future years then the cost of the scheme will increase.

- 4.3 Cuts in funding from Government continue to have a significant impact on how much the Council has to spend on vital services. Government funding provides the greater proportion of the Council's finance and the money raised from Council Tax paid by local residents makes up only one third of the Council's funding. It is clear given the financial challenges the Council continues to face that a local Council Tax Support scheme must be set taking into account the finances that are available.
- 4.4 The Valuation Tribunal Service considers appeals by any resident with regard to Council Tax Support schemes. The Tribunal Service is independent of the Council. On occasion the Valuation Tribunal may advise a Local Authority to reconsider elements of the scheme which can be for a number of reasons and, bearing in mind that each Local Authority will set its own scheme, any decision of the Tribunal can only be directed to the Local Authority scheme being considered at appeal. Tameside has not received any direction from the Valuation Tribunal Service in 2018/19.
- 4.5 The Ministry for Housing, Communities and Local Government (MHCLG) have not issued any guidance on what Local Authorities should consider including in their local scheme for the forthcoming financial year. Should MHCLG release guidance at a future date then this would be included in a revision to the scheme to be set in February 2020.
- 4.6 Given the above factors no revisions to the scheme are to be made save for the annual upratings of welfare benefit amounts and urgent changes to legislation which are not anticipated.

5.0 EQUALITIES REVIEW

- 5.1 The Equality Act 2010 makes certain types of discrimination unlawful on the grounds of:

Age	Gender	Race	Gender reassignment
Disability	Maternity	Sexual orientation	Religion or belief

- 5.2 Section 149 of the Equality Act 2010 places the Council and all public bodies under a duty to promote equality. All public bodies, are required to have regard to the need to
- Eliminate unlawful discrimination.
 - Promote equal opportunities between members of different equality groups.
 - Foster good relations between members of different equality groups including by tackling prejudice and promoting understanding.
 - Eliminate harassment on the grounds of membership of an equality group.
 - Remove or minimise disadvantages suffered by members of a particular equality group.
 - Take steps to meet needs of people who are members of a particular equality group.
 - Encourage people who are members of an equality group to participate in public life, or in any other area where participation is low.
 - This specifically includes having regard to the need to take account of disabled people's disabilities.
- 5.3 The Act therefore imposes a duty on the Council which is separate from the general duty not to discriminate. When a local authority carries out any of its functions, including deciding what CTS scheme to adopt, the local authority must have due regard to the matters within the section of the Act outlined above. The Courts have made it clear that the local authority is expected to rigorously exercise that duty.

- 5.4 A review of equalities information takes place every quarter to ensure that the CTS scheme is operating as expected and to ensure that no one equalities group is adversely affected. The equalities groups considered are by age, gender, disability and maternity. The categories of gender reassignment, sexual orientation and religion or belief are not considered as this information is not required to be held when processing Council Tax Support which is a means tested benefit.
- 5.5 The last quarterly review in June 2019 revealed that there continues to be no adverse impact on any specific equalities group. Detailed equalities analysis will be included in the annual CTS reporting document which is to be considered by the Executive Cabinet when setting the scheme.
- 5.6 The population of Tameside is estimated at 225,197 based on the latest mid-year population (2018 stats). Trends show an ageing population. Tameside has 18,365 CTS claimants as at June 2019 and of these 7,986 have reached pension credit age and are therefore fully protected under legislation contained in the prescribed scheme and will not see any change in their benefit entitlement.
- 5.7 In addition to considering the key characteristic groups it is important to consider that the scheme in place remains largely the same as that in place from 2013/14 with the revisions detailed in Section 1 of this report.

6 RISKS

- 6.1 The decision as to whether to change the CTS scheme for the forthcoming year carries the risk of MHCLG issuing guidance which Local Authorities must take into account in implementing any future scheme. MHCLG are aware of the legislative timescale within which a local scheme must be set. Therefore should MHCLG wish to issue guidance to be included in a future year's scheme then every Local Authority would be in the same position of a tight timescale within which to consult and redraft the scheme. The same applies with an outcome arising from a Tribunal decision however such matters cannot be foreseen.
- 6.2 In making a decision as to whether or not the scheme as set from April 2019 should continue in April 2020 is complying with the procedural matter as set in Paragraph 5(1) of Schedule 1A to the 1992 Local Government Finance Act.
- 6.3 Equality reviews on the scheme currently takes place every quarter and an equality impact assessment will be included in the later report to set the scheme for 2020/21.

7.0 CONCLUSIONS

- 7.1 At the present time there does not appear to be any external influences or internal requirement to revise the scheme for any reason. The scheme is operating as expected when the scheme was set in December 2018 to take effect from April 2019.
- 7.2 Should any revisions be considered then a full consultation would take place on the scheme change with members of the public and presenting bodies in accordance with guidance issued from DCLG (now MHCLG). The Councils Executive Cabinet would be requested to consider the findings prior to the scheme for 2020/21 being set and which would take effect from 01 April 2020.
- 7.3 The costs of the CTS scheme have increased in line with increased amount of support provided due to Council Tax levels increasing. The overall claimant numbers continue to

fall, and hardship relief and other support methods continue to be available to the public. The Valuation Tribunal has not recommended a revision to Tameside's CTS scheme.

- 7.4 MHCLG have not issued further guidance to Local Authorities in respect of designing local Council Tax Support schemes, and, at the present time, further instructions on setting a local scheme are not expected.

8 RECOMMENDATIONS

- 8.1 As set out on the front of this report.